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             IN THE UNITED STATES COURT OF FEDERAL CLAIMS
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    BLACKFEET TRIBE OF THE )
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    BLACKFEET INDIAN RESERVATION, )
 6
              Plaintiff, ) Case No. 12-429L
 7
                                )
         VS.
    THE UNITED STATES OF AMERICA, )
 8
 9
             Defendant. )
10
11
12
                       U.S. Bankruptcy Court
                  Russell E. Smith Federal Building
13
14
                       201 East Broadway Street
15
                         Missoula, Montana
16
                       Tuesday, August 23, 2016
17
                             9:30 a.m.
18
                           Trial Volume 6
19
20
21
               BEFORE: THE HONORABLE THOMAS C. WHEELER
22
23
24
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Reported by: Rick Sanborn, CER, Digital Reporter

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Trial

Blackfeet Tribe v. USA 8/	/23/2016
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# Trial

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1	ALSO	PRESENT:
2		Tyson Running Wolf, Treacie Burback
3		Megan Moore, Kristin Nam
4		Dondrae Maiden, Kristen Kokinos
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Blackt	eet Tribe v. USA		Trial		8/23/2016
1			INDE	X	
2	WITNESS:	DIRECT	CROSS	REDIRECT	RECROSS
3	FINNEY		1263	1318	1340
4	DROESSLER	1350	1395	1401	1402
5	MONTGOMERY	1403	1446	1471	1478
6	WENTE	1484			
7					
8	EXHIBITS:		ID	RECVD	
9	PLAINTIFF				
10	140		1273	1275	
11					
12	DEFENDANT				
13	187			1334	
14	DEFENDANT				
15	DEMONSTRATIVE				
16	3		1350		
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1	PROCEEDINGS
2	
3	(Proceedings called to order, 9:30 a.m.)
4	THE COURT: Good morning.
5	COUNSEL: Good morning, Your Honor.
6	THE COURT: Please be seated.
7	We're on the record for Trial Day Number 6 in the
8	case of the Blackfeet Tribe vs. The United States.
9	Good morning, Dr. Finney.
10	THE WITNESS: Good morning.
11	THE COURT: Do you understand that you're still
12	under oath in these proceedings?
13	THE WITNESS: Yes.
14	THE COURT: All right.
15	Let's go ahead, Mr. Graybill.
16	MR. GRAYBILL: Thank you, Your Honor.
17	Whereupon,
18	MARK FINNEY, Ph.D.
19	called as a witness, having been previously duly sworn, was
20	further examined and testified as follows:
21	CROSS EXAMINATION (Continued)
22	BY MR. GRAYBILL:
23	Q. Good morning, Dr. Finney.
24	A. Good morning.
25	Q. So, where we left yesterday, we were when we

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- 1 left yesterday, we were just about to start going through
- 2 your models, and they are identified as Case 1 through 6, I
- 3 believe, correct?
- 4 A. I think 0 through 6.
- 5 O. Zero through 6.
- 6 A. Correct
- 7 O. Okay. And each case represents a model fire; is
- 8 that correct?
- 9 A. Each case represents a simulated fire, all based on
- 10 variations of Case Zero.
- 11 Q. Okay. I want to start with Case 1, and I just want
- 12 to reiterate that with regard to Case 1, and this is at your
- 13 report. It's 94-12, and it's page 11 of your report.
- 14 There's a description of it there. And I want to reiterate
- 15 something that I think we touched on yesterday, and that is
- 16 that with regard to Case 1 through 6, you used Mr. Schulte's
- 17 data and modifications that you decided were necessary. Is
- 18 that correct, what we talked about yesterday?
- 19 A. Yes, what Case 1 represents is modifications to the
- 20 starting configuration for the Black Eagle -- or the Red
- 21 Eagle Fire, but using Mr. Schulte's data, his spatial data
- 22 and his weather data in this case.
- Q. His spatial data and his weather data. But you
- 24 made modifications to Case 1 that we talked about yesterday
- 25 that are described on page 10 and 11 of your report, correct?

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- 1 A. Yes, that's right.
- Q. Okay. And those modifications that you made
- 3 regarding start date and 1 percent spotting and crown fire,
- 4 those are included in all of your Cases 1 through 6, correct?
- 5 A. Yes, they should be identical.
- 6 Q. Okay. So, going to Case 1, this is a proposed fuel
- 7 treatment that -- this was Mr. Schulte's proposed fuel
- 8 treatment, where all of the land cover was converted to an FM
- 9 10 to an FM 8, correct?
- 10 A. All of the land covered was converted to an 8, yes,
- 11 irrespective of what it started at.
- 12 Q. To a Fuel Model 8, correct?
- 13 A. That's right.
- 14 Q. All right. And that's what Mr. Schulte called for
- in his report, correct?
- 16 A. That was the nature of the landscape file. As
- 17 we've discussed, Mr. Schulte stated it was a conversion of
- 18 Fuel Model 10 to an 8, but in this case, it's all cover types
- 19 to an 8.
- 20 Q. But there isn't any difference, is there, what
- 21 you're doing here with Case 1, other than the modifications
- 22 that you made from Mr. Schulte's modeling where he converts
- from a Fuel Model 10 to a Fuel Model 8.
- 24 A. He converts Fuel Model 10 to an 8, but he also
- 25 converts 1 to an 8 and 5 to an 8 and rock to an 8 and other

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- 1 things. So, yes, all of his changes are in this particular
- 2 example. That's correct.
- Q. Yeah, you're doing the same thing he did here.
- 4 A. Yes
- 5 Q. That's all I'm trying to get at.
- 6 A. Yeah.
- 7 Q. Okay. And, so, isn't it true, then, that the
- 8 result of your Case 1 is -- and this is -- we can go to page
- 9 13 of your report. It's 94-14. There's a description of the
- 10 results of Case 1 on this page, correct?
- 11 A. Yes.
- 12 Q. And the result is that there was a dramatic slowing
- of the fire progress as a consequence of the fuel treatment;
- 14 isn't that correct?
- 15 A. Yes.
- 16 Q. Okay. And, in fact, it's the purpose of fuel
- 17 treatments to do just this, to dramatically slow a fire in
- 18 order to allow suppression forces to try to control it, if
- 19 possible.
- 20 A. If possible.
- Q. And isn't it true that the flame lengths where this
- 22 conversion from FM 10 to FM 8 occurred were two feet?
- 23 A. Yes.
- Q. And you report that in your report, correct?
- 25 A. Yes.

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- 1 Q. All right. So, with regard to Case 1, this is
- 2 essentially a confirmation that Mr. Schulte's fuel treatments
- 3 work, assuming that you are able to convert FM 10 forest to
- 4 an FM 8 forest, correct? And we'll get into your other cases
- 5 here in a second.
- 6 a. Well --
- 7 A. Assuming that that's what you're doing, converting
- 8 FM 10 forest to FM 8, they work, correct?
- 9 A. Well, to be more clear, what this case, Case 1 in
- 10 my report, shows is if you make the same assumptions, all of
- 11 which include conversion of everything in that proposed fuel
- 12 break to a Fuel Model 8, then you get results that are
- 13 similar to Mr. Schulte's. That's what this says, not just
- 14 converting 10 to an 8.
- 15 Q. And to be clear, those results show two-foot flame
- lengths and a dramatic slowing of the fire, correct?
- 17 A. Yes.
- 18 Q. And those results would allow suppression forces to
- 19 potentially control the fire.
- 20 A. If they were there, potentially.
- Q. So, let's move to Case 3. We're going to come back
- 22 to Case 2, but let's move to Cases 3 through 6. And Case 3
- 23 is again described on page 11 of your report, 94-12. And,
- 24 so, Case 3, as I understand it, is a simulation that you did
- 25 where you converted the FM 10 areas of the proposed treatment

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- 1 to FM 8, but you did not convert the other cover types, which
- 2 included FM 1 grass, FM 5 and 6 brush, and FM 12 slash,
- 3 correct?
- 4 A. That's correct.
- 5 Q. And these are cover types that you contend are in
- 6 the treatment areas that Mr. Schulte has proposed?
- 7 A. They are in there.
- Q. Okay. And, so, this approach was then repeated
- 9 in Cases 4, 5, and 6, correct? In other words, you left
- 10 those -- or you made sure that those fuel models -- 1, 5, 6,
- 11 and 12 -- were not converted to FM 8.
- 12 A. Yes.
- 0. Okay. And that's what it means, for example, in
- 14 Case 4, where you say same as Case 3. Do you see that?
- 15 A. Yes.
- 16 Q. Okay. Because yesterday it was my understanding
- 17 you were saying that Case 4 was another FM 10 to an FM 8,
- 18 but, in fact, it does not convert these other fuels, correct
- 19 -- these other fuel types?
- 20 A. Yes, I think that's correct.
- Q. All right.
- 22 A. So, when you left these other fuel types, the
- 23 grass, the brush, and the slash, you didn't treat them in
- 24 your model, did you?
- 25 A. No.

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- 1 Q. And, so, if you don't treat these other cover
- 2 types, they do, in fact, become corridors for fire spread
- 3 through the treated areas. Isn't that right?
- 4 A. Yes.
- 5 Q. And wouldn't you agree that any prudent forest
- 6 manager who was undertaking a fuel treatment reduction
- 7 project to reduce or convert Fuel Model 10 forest to a Fuel
- 8 Model 8 forest would, if he or she encountered other cover
- 9 types like slash or brush or grass, treat those as well?
- 10 A. Well, the purpose of my report, as it says, is to
- 11 simply evaluate what Mr. Schulte said he was doing exactly.
- 12 Q. So, let me stop you.
- 13 A. So, that's what -- that's what I did.
- 14 Q. Let me interrupt and just say that's not my
- 15 question. My question is different than that. Wouldn't you
- 16 agree that any prudent forest manager who is converting from
- 17 an FM 10 to an FM 8 who encounters other cover types that
- 18 could cause a risk of fire spread would, in fact, treat those
- 19 other cover types?
- 20 A. Well, to be clear, I don't think a prudent forest
- 21 manager would be converting a Fuel Model 10 to an 8 in this
- 22 case to begin with, so I'd question their prudence to begin
- 23 with. And -- but if you're doing a blanket treatment across
- 24 this -- this swath proposed for fuel treatment using the
- 25 techniques of prescribed fire, et cetera, then it would have

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- 1 some impact on these other types. Exactly how they would be
- 2 converted and what they would be converted to depends on the
- 3 local site characteristics.
- 4 Q. Okay. I'm going to try my question again, because
- 5 it's a little more -- it's a little simpler than that. If
- 6 you're a fuels manager or a forest manager and you're engaged
- 7 in a fuels reduction project, you're going to treat all the
- 8 hazardous fuels in the area, not just some; isn't that true.
- 9 A. If you can.
- 10 Q. Now, isn't it true that what Mr. Schulte recommends
- 11 is that the fuel break or fuel treatment be designed so that
- 12 the existing fuels would be modified to mimic the fire
- 13 behavior characteristics of a Fuel Model 8. Isn't that what
- 14 he says?
- 15 A. That's his intent in his modeling, that's right.
- 16 Q. Okay. And, so, that means what he's intending is
- 17 to treat all fuels in order to generate a slow-burning, low-
- 18 intensity fire.
- 19 A. Well, he only says Fuel Model 10 to an 8, so we
- 20 have to take him at his word. That's what it says.
- Q. Let's go to Plaintiff's Exhibit 87-16. I think you
- 22 should have it there.
- 23 A. 88 -- 87-16.
- Q. Do you have it there?
- 25 A. Yeah.

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- 1 Q. All right. And below Figure 9 -- in the paragraph
- 2 below Figure 9, the third line down, it says, "This fuel
- 3 break should be designed so that the existing fuels." Do you
- 4 -- I'm going to wait until you --
- 5 A. Yeah, just wait until I catch up.
- 6 Q. Yep.
- 7 A. This -- oh, yeah, there it is.
- 8 Q. "This fuel break should be designed so that the
- 9 existing fuels would be modified to mimic the fire behavior
- 10 characteristics of a fuel model 8." Do you see that?
- 11 A. I see that.
- 12 Q. It doesn't say Fuel Model 10 to Fuel Model 8 there.
- 13 It says that the existing fuels would be modified to mimic a
- 14 Fuel Model 8, correct?
- 15 A. That's right.
- 16 Q. Okay.
- 17 A. And the next sentence clarifies that it would be
- 18 achieved by thinning from below, selective cutting of the
- 19 timbered resource with resulting slash fuels. Well, if there
- 20 isn't a timber there, then thinning from below doesn't make
- 21 sense; and if it's grass, then you can't thin from below.
- 22 So, this is the point.
- 23 Q. Well, we're going to talk about what fuels are in
- 24 these areas in just a minute.
- 25 A. Okay.

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- 1 Q. Okay, so, you agree with me that you must treat all
- 2 surface fuels in the treatment area in order to change fire
- 3 behavior; isn't that right?
- 4 A. If you can.
- 5 Q. Okay. It would be an egregious error not to treat
- 6 all surface fuels if it's possible to do so, correct?
- 7 A. True.
- 8 (Plaintiff Exhibit Number 140 was marked for
- 9 identification.)
- 10 BY MR. GRAYBILL:
- 11 Q. Okay. So, you should have there the bear-clip on
- 12 it a document that's been marked as Plaintiff's Exhibit 140.
- 13 This is not in evidence. This is for identification purposes
- 14 at this point. Do you see that document, sir?
- 15 A. I'm sorry, where are we looking now?
- 16 Q. I'm sorry, this is Plaintiff Exhibit 140. It would
- 17 be Impeachment 140.
- 18 A. Oh, one -- okay, okay.
- 19 O. And it's --
- 20 A. It's in this packet. Yeah. Yes.
- Q. Do you recognize this article?
- 22 A. Yes.
- Q. Okay, this is an article you wrote?
- 24 A. That's right.
- 25 Q. It's called computational method for optimizing

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- 1 fuel treatment locations?
- 2 A. Right.
- 3 Q. Okay. And if you would turn to page 109 of the
- 4 article, it's Plaintiff's 140-3.
- 5 A. There.
- 6 Q. In the paragraph there below the Figure 1, second
- 7 line, it says, "Managing the condition of the landscape and
- 8 the spatial fuel structure, therefore, offers the only
- 9 possible means to resist the growth of fires under such
- 10 conditions, reducing the spread rate and ultimate size of the
- 11 fires." Do you see that?
- 12 A. Yes.
- 13 MR. BAIR: Objection, Your Honor. As Mr. Graybill
- 14 noted, this document has not been admitted into evidence, and
- 15 we would object to its admission.
- 16 MR. GRAYBILL: Now that it's been identified, Your
- 17 Honor, we'll move for its admission into evidence.
- 18 THE COURT: Okay. Any objection?
- 19 MR. BAIR: We do, Your Honor. As with this other
- 20 academic article yesterday, the Plaintiff could have
- 21 disclosed this at any time over the many months since Dr.
- 22 Finney submitted his reports. Instead, they chose to just
- 23 disclose it today, and we're prejudiced by not having a
- 24 chance to review it, Your Honor.
- 25 THE COURT: Well, I'm going to overrule the

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- 1 objection. I think in accordance with the pretrial order,
- 2 it's permissible to use documents like this during cross
- 3 examination.
- 4 MR. BAIR: Thank you, Your Honor.
- 5 (Plaintiff Exhibit Number 140 was admitted into
- 6 evidence.)
- 7 BY MR. GRAYBILL:
- 8 Q. And then the last line of that paragraph says,
- 9 "Fuel is the only element of fire behavior that is
- 10 manageable, since weather and topography are beyond human
- 11 control." You agree with that, sir?
- 12 A. Of course.
- 13 O. Yes. And if you turn the page to -- this is 140-4.
- 14 It's page 110 of the article. At the bottom of the page, a
- 15 little more than halfway down, there's a sentence that
- 16 begins, "Although any prescription can be applied, field
- 17 evidence consistently suggests that fuel treatment
- 18 prescriptions achieve reductions in wildfire spread rate and
- 19 intensity by removing surface fuels through prescribed
- 20 burning and decreasing the continuity between surface and
- 21 canopy fuel strata through low thinning." Do you see that?
- 22 A. Yes.
- 23 Q. And do you still agree with that statement?
- 24 A. Yes.
- 25 Q. And then it goes on to say, "Mechanical treatments

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- 1 that leave slash or don't remove preexisting surface fuels
- 2 may not change fire behavior sufficiently or even exacerbate
- 3 fuel hazards. Lands excluded from treatment consideration
- 4 retain the identical fuel descriptions in both landscapes or
- 5 involve prescriptions that increase the fire rate -- spread
- 6 rate." Do you see that?
- 7 A. Yes.
- 8 Q. And do you still agree with that?
- 9 A. Let's just be clear that sentence begins with
- 10 "Lands excluded." That's describing two separate landscapes
- 11 that are used in this computational method that I'm
- 12 describing in the paper.
- 13 O. Do you agree that if you don't treat all of the
- 14 fuels fire behavior may not be sufficiently changed to allow
- 15 suppression.
- 16 A. Oh, I agree.
- 17 Q. Now, we're going to get into the fuels that were in
- 18 these treatment areas, but one of the fuels that you suggest
- 19 was there was a slash model. I think that was the FM 12; is
- 20 that right?
- 21 A. Or 11. I'm not sure. Is it 12?
- Q. Well, in your report it's 12.
- A. Okay, then that's right.
- Q. Okay. That's slash from harvesting or thinning
- 25 projects?

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- 1 A. Right.
- Q. That can be removed, can't it?
- 3 A. Yes, absolutely.
- 4 Q. And then I think you indicated that there was an FM
- 5 and 6, which are two different brush models, correct?
- 6 A. That's right.
- 7 O. FM 6 is a more combustible model that burns more
- 8 intensely; is that right?
- 9 A. Yes.
- 10 Q. Okay. Brush can be treated and removed from a
- 11 landscape, isn't that true?
- 12 A. Temporarily, until it sprouts back, yes.
- 13 O. Well, it can be removed over and over again from a
- 14 landscape; isn't that right?
- 15 A. Yes.
- 16 Q. And grass is also something that can be treated to
- 17 reduce fire spread; isn't that right?
- 18 A. Temporarily.
- 19 Q. It can be treated over and over again to reduce
- 20 fire spread; isn't that right?
- 21 A. Yes.
- Q. Okay, now, I understand that you claim that these
- 23 fuel models are in the treatment areas, but what I'd like to
- 24 do is go to the Red Eagle Fire Final Narrative. It's
- 25 Plaintiff's Exhibit 57. You should have it in your binder

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- 1 there.
- 2 You see the first page is the Red Eagle Fire Final
- 3 Narrative?
- 4 A. Yes.
- 5 Q. And you turn to -- it's page 24 of the Final
- 6 Narrative. It's Plaintiff's Exhibit 57-25.
- 7 A. Yes.
- 8 Q. And there is a section there called Fuels. Do you
- 9 see that?
- 10 A. Yes.
- 11 Q. First paragraph, it says, "fuel model 1 best
- 12 represents the taller grass component found within the aspen
- inclusions, predominantly on the east side of the fire." Do
- 14 you see that?
- 15 A. Yes.
- 16 Q. So, the final fire narrative is written by the
- 17 people who actually fought the fire, correct?
- 18 A. Correct.
- 19 O. And they're the people who were on the ground and
- 20 who witnessed what the conditions were, correct?
- 21 A. Yes.
- Q. And, so, they are saying here in the Final
- 23 Narrative that, in fact, Fuel Model 1, which you say is in
- 24 the treatment areas, is predominantly on the east side of the
- 25 fire. So, if it's on the east side of the fire, that's not

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- 1 in the treatment areas, correct?
- 2 A. That's correct, but if you look in the polygon
- 3 designated by Mr. Schulte, there is Fuel Model 1 within that
- 4 polygon in his fuel model map. And that's what I'm referring
- 5 to.
- 6 Q. Okay. And, so, the fact that you and/or Mr.
- 7 Schulte have a Fuel Model 1 in your fuel models is because
- 8 the GIS vegetation layer says that there's Fuel Model 1 in
- 9 the treatment area; is that right?
- 10 A. Yes, and it's in the landscape file that Mr.
- 11 Schulte chose to use for his simulations.
- 12 Q. Okay. But it would come from a GIS -- a GIS file;
- 13 isn't that right?
- 14 A. In this case, it came from the LANDFIRE data, which
- 15 are based on satellite imagery and then put into a GIS to
- 16 manage those data sets, yes.
- 17 Q. And I think that when you were answering some
- 18 questions by Mr. Bair you indicated that GIS data can -- is
- 19 notoriously error-prone in the sense that it could be old or
- 20 things could have changed from the time that the aerial
- 21 photography was interpreted. Do you remember saying that?
- 22 A. Oh, yes.
- Q. Okay. And, so, in any event, according to the
- 24 people who were on the ground, the grass model is on the east
- 25 side of the fire, correct?

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- 1 A. There is grass there, but that's also in Mr.
- 2 Schulte's polygon.
- 3 Q. Okay. But I'm just talking about what the people
- 4 who were there are saying. They're saying that Fuel Model 1
- 5 is in the east side of the fire, which wouldn't be in the
- 6 treatments areas, correct?
- 7 A. There is that there and there's elsewhere, too.
- 8 Q. Predominantly, grass was on the east side; isn't
- 9 that right?
- 10 A. I don't know.
- 11 Q. Okay. And let me ask you this, did you review this
- 12 final fire narrative to do any of your modeling?
- 13 A. I looked at just a few sections of it.
- Q. Did you look at this section?
- 15 A. No.
- 16 Q. All right. Let's move on, then, to Fuel Model 6,
- 17 which you say is a brush model that was in the treatment
- 18 areas proposed by Mr. Schulte.
- 19 A. Yes.
- 20 Q. Okay. Fuel Model 6 is not mentioned by -- in the
- 21 final fire narrative, by the people who were actually there.
- 22 They don't report that there was any Fuel Model 6. Isn't
- 23 that right? You can take a minute and look at it.
- A. It doesn't appear to be here.
- 25 Q. Okay. So, Fuel Model 6 wasn't there in the

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- 1 treatment areas?
- 2 A. How would you know after it burned?
- 3 Q. Well --
- 4 A. They were only there after it burned. This
- 5 narrative was written after the fire spread through the
- 6 proposed treatment area. They were -- even being on the
- 7 ground wouldn't have been able to identify preexisting fuel
- 8 models. They would have to look at GIS data in order to
- 9 determine that.
- 10 Q. Well, sir, why is there a fuel section, if you
- 11 know, in the final fire narrative describing the fuels that
- 12 were present in the fire?
- 13 A. I don't know. I didn't write the report.
- 14 Q. Do you see there at the top it says a variety of
- 15 fuels were represented across the fire area?
- 16 A. Yes.
- 17 Q. Okay. Fuel Model 6 is not included in this
- 18 description of what was in the fire, correct?
- 19 A. Correct.
- Q. All right. That's also true with regard to the
- 21 Fuel Model 12 that you have in your modeling. It's not
- 22 represented here either, is it?
- 23 A. That's right.
- Q. Okay. Fuel Model 5 is identified here. Do you see
- 25 that?

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- 1 A. I do.
- Q. And it says, "A Fuel Model 5 represents the brush
- 3 component (willow, alder" -- you can pronounce that next word
- 4 for me.
- 5 A. Ceanothus.
- 6 Q. "Ceanothus) found with the plantations along the
- 7 creek bottoms. These species typically retain their live
- 8 fuel moistures longer than other brush species, this change
- 9 in fuel composition and moisture content helped minimize fire
- 10 spread." Do you see that?
- 11 A. I do.
- 12 O. So, the people who are fighting the fire in
- 13 remarking on the Fuel Model 5 brush type that was in the fire
- 14 actually indicated or indicate here that it minimized spread.
- 15 Correct?
- 16 A. That's what they say.
- 17 Q. So, if the fuel models that are -- excuse me -- the
- 18 cover types, the grass and the shrub and the slash cover
- 19 types that are in your models and were untreated in your
- 20 models are, in fact, not present in the fuel areas -- the
- 21 proposed fuel treatment areas that Mr. Schulte is proposing,
- 22 then they wouldn't provide these corridors for fire that
- 23 could diminish the effectiveness of those proposed treatment
- 24 areas. Isn't that right?
- 25 A. Are you talking hypothetically? I mean, I can show

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- 1 you in the landscape file data within the proposed treatment
- 2 area, those fuel models exist in that map. And that map was
- 3 chosen by Mr. Schulte. I'm just simply stating what's in the
- 4 legend of the map.
- 9. Well, they may have been chosen by Mr. Schulte, but
- 6 I'm actually not talking in hypotheticals. I'm talking about
- 7 reality. The reality appears to be, doesn't it, sir, that
- 8 the people on the ground are reporting that these fuel models
- 9 that you have modeled and have not treated in your models,
- 10 actually weren't present in the treatment areas. Isn't that
- 11 true?
- 12 A. I don't know what exactly -- where the source of
- information is, and that's what they're saying in there,
- 14 but --
- 15 Q. Well --
- 16 A. -- that's not what the GIS map shows, and that's
- 17 what I based my interpretation on.
- 18 Q. Okay. Up at the top of page 57-25 of the Final
- 19 Narrative, it says Field Observers. Do you see that?
- 20 A. Yes.
- 21 Q. So, they're basing their information here based on
- their observations as they fought the fire; isn't that right?
- A. And were they in the fuel break? The proposed fuel
- 24 break zone when the fire burned through on the 29th?
- 25 O. Well --

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- 1 A. And if not, then they have no direct knowledge of
- 2 what burned during the fire.
- Q. Well, it's clear that what knowledge they have
- 4 based on their observations is that these fuel types that are
- 5 in your models weren't, in fact, in the fire area.
- 6 A. I disagree.
- 7 O. Okay. In any event, let's assume that the fuel
- 8 types that you have placed or that are in your models are
- 9 there. They could have been treated, isn't that right?
- 10 A. Some of them could be.
- 11 O. Which ones couldn't be?
- 12 A. Well, grass is going to come back to grass, and
- 13 that's a meadow.
- Q. When you say "come back" --
- 15 A. Right.
- 16 Q. -- you mean after it's been treated, right?
- 17 A. Right.
- 18 Q. So, it can be treated, can't it?
- 19 A. Yes.
- 20 Q. All right. Yesterday, you testified that you
- 21 didn't think that these treatment areas could actually be
- 22 converted to a Fuel Model 8. Do you remember that?
- 23 A. Yes.
- Q. And that's because of the fact that prescribed fire
- 25 -- a broadcast burn fire is inappropriate for this -- for

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- 1 this area and these kinds of trees, and the only way to get
- 2 rid of the duff and the litter is to have that kind of a
- 3 broadcast burn. Is that correct?
- 4 A. No, sir.
- 5 Q. All right. Well, you say -- I thought you had
- 6 testified -- let's just go back. I thought you testified
- 7 that it couldn't be -- these treatment areas couldn't be
- 8 converted to a Fuel Model 8 because you couldn't deal with
- 9 the duff and the litter.
- 10 A. No. No. In fact, what I stated yesterday was that
- 11 Fuel Model 8 is an inappropriate characterization of post-
- 12 treatment fuels because the natural recovery following
- 13 treatment is to grass and resprouting brush, not to a compact
- 14 needle litter layer. So, that's the point, is that the
- 15 vegetation recovery does not comport with the description of
- 16 Fuel Model 8.
- 17 Q. Okay, let me see if I can break that answer down a
- 18 little bit. So, are you saying that you can convert to a
- 19 Fuel Model 8 but that what happens after you've converted to
- 20 a Fuel Model 8 is that grass and shrub regenerate and,
- 21 therefore, it doesn't stay a Fuel Model 8.
- 22 A. No, it doesn't even go to a Fuel Model 8. It goes
- 23 to a grass and brush-dominated system, with small tree
- 24 reproduction. And, so, post-treatment, I would not
- 25 characterize a treatment as producing a Fuel Model 8. I

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- 1 would characterize the treatment as producing grass and
- 2 brush.
- 3 Q. Okay. So, if the -- would you agree with me that
- 4 the majority of the treatment areas are Fuel Model 10? I
- 5 mean, I understand you say that there is some grass and brush
- 6 in it, but the vast majority of the treatment areas are Fuel
- 7 Model 10 forest, correct?
- 8 A. Yes.
- 9 Q. Okay. So, I want to make sure I understand what
- 10 you're saying. Are you saying that you cannot convert those
- 11 Fuel Model 10 forests to a Fuel Model 8?
- 12 A. Right.
- 13 O. And you're saying that because by reducing the
- 14 dead-down material on the forest floor, reducing the small
- 15 trees in the understory, changing the composition to a Fuel
- 16 Model 8 forest causes grass and shrubs to generate.
- 17 A. Okay, let's back up just a little bit. What I'm
- 18 saying is that a treatment that you would perform here,
- 19 whether you thin the forest out or not, but by using
- 20 prescribed fire you will remove all the duff and the litter,
- 21 as you're saying, and you will -- this is with a prescribed
- 22 fire.
- 23 Q. Okay, let me back up because I don't want to be
- 24 missing each other.
- 25 A. Okay.

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- 1 Q. I'm not talking about using prescribed fire. I
- 2 thought yesterday -- and I just want to make sure I'm clear.
- 3 I thought yesterday you testified that prescribed fire, other
- 4 than just using it for activity fuels that are piled, but a
- 5 broadcast burn prescribed fire is not appropriate for this
- 6 kind of a forest. Is that right? Was that your testimony
- 7 yesterday?
- 8 A. No, my testimony was a prescribed fire will kill
- 9 all of the trees in the stand, but it is, as in all of these
- 10 documents that you've shown me, identified as being the most
- 11 effective surface fuel reduction tool that we have in the
- 12 arsenal. So, if you don't do that, you are not going to get
- 13 much of a fuel treatment.
- 14 Q. So, you're saying that mechanical treatments, going
- 15 in and removing or piling the dead-down material is simply
- 16 ineffective.
- 17 A. Yes.
- 18 O. And why is that?
- 19 A. Because you're leaving all of the material on the
- 20 ground, the preexisting material that's not merchantable.
- 21 You're not going through there with a rake and raking up all
- 22 the duff and the litter. You're not removing all the rotten
- 23 material and piling it. That's completely impractical over
- 24 large areas.
- 25 Q. Okay, let me stop you, because now I'm to the point

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- 1 where I thought I was yesterday in understanding you. So,
- 2 let's just back up. You can mechanically treat an FM 10
- 3 forest, can't you?
- 4 A. Sure.
- 5 Q. You can go in and you can remove the smaller trees
- 6 and you can remove dead-down material. You can do that
- 7 through mechanical treatments, correct?
- 8 A. Yes.
- 9 Q. Okay. And, so, what's left -- I think what you're
- 10 saying, then, is what's left is the duff and the litter on
- 11 the forest floor, correct?
- 12 A. That's right, and rotten wood and all that.
- 0. And that's -- I'm sorry to interrupt.
- 14 A. And rotten wood and other material that's not --
- 15 not accessible to mechanical treatment, yes.
- 16 Q. Okay. Well, rotten wood that is sufficiently large
- 17 enough that, you know, it can be removed and burned in a
- 18 prescribed burn. I mean, it can be piled.
- 19 A. Well, yeah, I --
- 20 Q. But you're talking about the smaller stuff.
- 21 A. The smaller stuff, which catches embers and helps
- 22 propagate the fire under wildfire conditions through there,
- 23 yeah.
- Q. Okay. So, let's turn to Plaintiff's Exhibit 5,
- 25 which is the Aids -- the Anderson Aids to Determining Fuel

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- 1 Models.
- 2 A. Yes.
- Q. And you should have it there. Now, let's go to
- 4 page 11 of that. It's 5-13. And this is the description --
- 5 Dr. Anderson's, I'm sure, description of Fuel Model 8,
- 6 correct?
- 7 A. Yes.
- 8 Q. And we look at the photographs that he says
- 9 illustrates Fuel Model 8. If you look at the bottom
- 10 photograph, it looks to me as a layperson like there's a lot
- 11 of litter and duff on that forest floor. Is that right?
- 12 A. Yes. Yes.
- 13 O. That hasn't been removed.
- 14 A. The very bottom photograph is -- yes, birch-aspen
- 15 forest with leaf litter.
- 16 Q. And there -- in the second photograph, the middle
- 17 photograph, there seems to be, you know, vegetation and other
- 18 organic materials on the forest floor. In fact, both of the
- 19 other photographs show that; isn't that right?
- 20 A. Yes.
- Q. All right. Are you saying that in an FM 8 --
- 22 converting to an FM 8 forest in the treatment areas that Mr.
- 23 Schulte is proposing the kind of forest floors that we're
- 24 seeing here would have to be removed? In other words --
- 25 A. No, no. I'm saying that you can't achieve

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- 1 conditions that are depicted in those photographs by treating
- 2 fuels in a subalpine forest of Glacier National Park or the
- 3 Blackfeet Reservation. That's what I'm saying.
- 4 Q. And that's because the litter that we see in these
- 5 photographs that's on the forest floors in these proposed
- 6 areas needs to be removed and simply can't be. Is that what
- 7 you're saying, or you're saying that there's some sort of
- 8 regeneration after you've opened the canopy up and allowed
- 9 sunlight to come in?
- 10 A. There is that, but no fuel treatment stays static
- 11 for very long, and that's part of the problem with any fuel
- 12 treatment is scheduling maintenance or the addition of other
- 13 units into a landscape in order to maintain overall
- 14 effectiveness of the treatment design.
- Q. All right. And I don't want to get bogged down.
- 16 I'm going to move on in just a minute here, but I just want
- 17 to try to understand. It seems to me, just looking at these
- 18 photographs, that there's a lot of duff and litter on the
- 19 floors of --
- 20 A. There is.
- Q. -- these forests.
- 22 A. That's right.
- 23 Q. And, clearly, if you convert the treatment areas
- 24 that Mr. Schulte is proposing to an FM 8, there's still going
- 25 to be some litter and duff on the forest floors, correct?

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- 1 A. Yes, but the point is that in these subalpine
- 2 forests grasses and shrubs are dominating in the understory.
- 3 And if you look at pictures from the forest inventory plots
- 4 there, it demonstrates that quite clearly. So, what I'm
- 5 saying is it's not achievable to convert these 10s to an 8.
- 6 That's not just a one-way kind of a street.
- 7 O. Okay. And, so -- and I'm about to move on, but I
- 8 want to make sure I'm clear.
- 9 A. Yeah.
- 10 Q. You're saying that it's the grasses and the shrubs
- 11 that are the problem in the treatment areas that Mr. Schulte
- 12 is proposing. Is that right?
- 13 A. Well, that's what recovers naturally following some
- 14 kind of disturbance such as a treatment, yes.
- Q. And I think we've established that it's possible to
- 16 treat both of those cover types, correct?
- 17 A. Yes, and how are you proposing to treat those?
- 18 With prescribed fire? If so, you're going to kill all the
- 19 overstory trees, let more light in, and stimulate more grass
- 20 and brush recovery.
- 21 Q. Okay, so --
- 22 A. So, this is the problem we're having here in
- 23 communicating, I think.
- Q. Okay. And, so, let me see if I can work it out.
- 25 It's possible to treat brush cover through mechanical means.

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- 1 Isn't that right?
- 2 A. Yes, if it's brush field, sure.
- 3 Q. Yeah. And, so, the brush can be treated
- 4 mechanically, can't it?
- 5 A. Sure.
- 6 Q. And those treatments can be repeated, can't they?
- 7 A. Yes.
- 8 Q. Grass --
- 9 A. And they may not be effective at changing fire
- 10 behavior.
- 11 Q. The grass is probably much more difficult to treat
- 12 mechanically. Can we agree on that?
- 13 A. You'd have to mow it, I guess.
- 14 Q. Well, do you remember -- were you in the courtroom
- when Mr. LaPlant testified yesterday?
- 16 A. No.
- 17 Q. Okay.
- 18 A. Well, maybe. I can't remember.
- 19 Q. Do you remember he testified that he saw cattle --
- 20 A. Oh, yes.
- 21 Q. -- grazing in the forest?
- 22 A. Sure, I was there.
- Q. In fact, this forest is a forest where cattle and
- 24 sheep graze. Isn't that right?
- 25 A. I don't now.

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- 1 Q. Well, cattle and sheep are one means of controlling
- 2 grass, of treating grass. Isn't that true?
- 3 A. Yes. In the national park?
- 4 Q. Are you asking me --
- 5 A. Well, is --
- 6 Q. -- well, first of all, let me ask the questions.
- 7 A. Yeah.
- 8 Q. But are you suggesting that in Glacier National
- 9 Park that wouldn't be possible?
- 10 A. Adding grazing to the national park is a whole
- 11 different challenge.
- 12 Q. Well, my question is -- okay. And is that because
- of the way you understand the Park to be managed?
- 14 A. It's the way the Park is managed, yes.
- Q. You're not a legal expert?
- 16 A. No.
- 17 Q. You're not here offering a legal opinion regarding
- 18 the relationship between management policies in Glacier
- 19 National Park and trust responsibilities on Indian
- 20 reservations.
- 21 A. No.
- 22 Q. Okay. Now, let's go to your Case Number 2, which I
- 23 think is at Plaintiff's Exhibit 94. It's described at, I
- 24 think, 94-11. Excuse me, 94-12. It's page 11 of your
- 25 report. Tell me when you're there.

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- 1 A. I'm there.
- Q. Okay. So, Case Number 2 is a -- is your model in
- 3 which you convert as Mr. Schulte did from an FM 10 to an FM
- 4 8, correct?
- 5 A. Yes.
- 6 Q. And you don't include these other cover types that
- 7 we've just been talking about, correct?
- 8 A. That's right.
- 9 Q. But you do reduce the canopy by 90 percent.
- 10 A. No, I reduce it to a value of 10 percent.
- 11 O. What does that mean?
- 12 A. So, the difference between what your question was
- 13 and my answer is that it started off at a canopy cover of 50
- 14 percent or 75 percent. Those were categories in the LANDFIRE
- 15 data. And the -- according to Mr. Schulte's recommendations,
- 16 the canopy cover would then modify to a inter-crown spacing
- 17 of 14 to 20 feet. So, that is the end point of following all
- 18 of the treatment. And that means that it would be reduced to
- 19 a level of approximately 10 percent.
- Q. Okay, from 75 percent to 10 percent.
- 21 A. That's right.
- 22 Q. All right. And, so, first of all, I think you
- 23 testified that Mr. Schulte -- well, strike that because I'm
- 24 not remembering your testimony exactly. What Mr. Schulte did
- 25 in his modeling is he chose not to change the canopy from --

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- 1 he chose to leave the canopy intact, is that fair?
- A. Well, whether he chose to or whether he did, that's
- 3 what occurred.
- Q. Well, he left the canopy intact in his modeling.
- 5 A. Yes
- 6 Q. And you reduced it from 75 percent to 10 percent,
- 7 correct?
- 8 A. I reduced it from whatever it started at to 10
- 9 percent.
- 10 Q. Okay. And your numbers today were -- it was 50 or
- 11 75 percent; is that right?
- 12 A. I believe there were two categories of canopy cover
- 13 in the initial LANDFIRE data. One indicated canopy cover of
- 14 50 percent; and one indicated 75 percent. So, yes.
- 15 Q. And I think you testified yesterday that you did
- 16 that -- you made your mathematical calculation regarding the
- 17 14 to 20-feet spacings by making an assumption that the
- 18 canopy spacing that existed there was ten feet.
- 19 A. No, the crown diameter was ten feet.
- 20 Q. You made an assumption that the crown diameters
- 21 were ten feet, correct?
- 22 A. I made it very explicit, that's right.
- 23 Q. Okay. You didn't have any evidence -- documentary
- 24 evidence of that; you made that assumption. Correct?
- 25 A. Yes.

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- Q. Okay. And, so, you introduced that subjective
- 2 decision into your modeling.
- 3 A. Well, it's my judgment that 10 feet is an
- 4 appropriate -- approximate diameter for crowns of the species
- 5 in subalpine forest.
- 6 Q. You did not report any source for that judgment.
- 7 A. No.
- 8 Q. So, you opened up the canopy quite substantially,
- 9 then, isn't that right?
- 10 A. According to Mr. Schulte's specifications, yes.
- Q. Well, according to his specifications based on your
- 12 assumption of the crown spacing.
- 13 A. Well, we could do some calculations right now to
- 14 examine sensitivity of my assumption to Mr. Schulte's
- 15 specifications if you'd like.
- 16 Q. Those weren't reported in your report, correct?
- 17 These calculations that you just mentioned.
- 18 A. Yes, it is.
- 19 O. Well, I'm talking about the -- well, there was no
- 20 source reported in your report --
- 21 A. I did not cite a source. That's right.
- 22 Q. Okay. You found in Case 2 that by opening up the
- 23 canopy very substantially it created additional wind flow
- 24 that promoted fire spread. Isn't that right?
- 25 A. Yes.

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- 1 Q. So, if all of this work that has been done in this
- 2 case to think about this problem of protecting the Blackfeet
- 3 Forest had been done back in 1995, and a forest manager
- 4 looked at what you found in your modeling, that opening up
- 5 the canopy actually produced or generated fire spread,
- 6 wouldn't you agree that that forest manager would make a
- 7 decision not to include that in the treatment prescription,
- 8 not to include --
- 9 A. So, totally hypothetical --
- 10 MR. BAIR: Objection, Your Honor. This calls for
- 11 speculation.
- 12 THE COURT: I'll sustain the objection.
- BY MR. GRAYBILL:
- 14 Q. Okay. Sir, I think you've testified that you're an
- 15 expert on fire behavior, correct?
- 16 A. Yes.
- 17 Q. And you've consulted with agencies with regard to
- 18 their needs in trying to protect assets from wildland fire,
- 19 correct?
- 20 A. That's correct.
- Q. So, if in consulting with one of these agencies you
- 22 found that opening up the canopy generated more fire spread
- 23 based on your modeling, wouldn't you tell your client, the
- 24 person you're consulting with, maybe we oughtn't to open up
- 25 the canopy in this way with regard to this particular fuel

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- 1 reduction treatment.
- 2 A. I certainly would in ponderosa pine, mixed conifer
- 3 ecosystems where that is entirely appropriate and surface
- 4 fuel modification can be conducted routinely with prescribed
- 5 fire, but I would not be giving that same kind of a
- 6 recommendation for subalpine forest.
- 7 Q. Okay. In any event, if you found that something in
- 8 your modeling promoted fire spread, you would not want to
- 9 include that in your prescription, correct?
- 10 A. If possible.
- 11 Q. And, in fact, engaging in this sort of management
- 12 process, trying to protect assets from wildland fire, I mean,
- 13 that's a trial-and-error process, isn't it? You're trying to
- 14 figure out what works.
- 15 A. Yes.
- 16 Q. Okay. Let's talk about some of the errors that you
- 17 claim Mr. Schulte made. Let's start with the notion that he
- 18 started the fire on the wrong date. Have you heard the
- 19 testimony that, in fact, there were reports -- I mean, I can
- 20 pull out the investigative report -- but there were reports
- 21 of smoke on the 26th and the 27th?
- 22 A. I've heard people mention it. I've not read that
- 23 in anything.
- Q. Do you doubt that that is true that there were
- 25 reports of smoke?

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- 1 A. I don't doubt it. I don't know what to think of
- 2 it, but I don't doubt it.
- 3 Q. Well, in fact, if there was -- if there were -- a
- 4 number of witnesses reported smelling smoke in the forest two
- 5 days before a fire was actually reported, isn't it likely,
- 6 given the fact that campfires aren't allowed in the Red Eagle
- 7 Lake area, isn't it likely that the smoke they were smelling
- 8 was the smoke from the beginning of the Red Eagle Fire?
- 9 MR. BAIR: Objection, Your Honor. This again calls
- 10 for speculation. Furthermore, there's a foundational issue.
- 11 Dr. Finney has already testified that he has no familiarity
- 12 with these reports except for overhearing some testimony in
- 13 court.
- 14 THE COURT: I'll sustain the objection.
- BY MR. GRAYBILL:
- 16 Q. Okay. Well, let's turn to Exhibit 96, Plaintiff's
- 17 Exhibit 96. Do you have that, Dr. Finney?
- 18 A. It looks like it.
- 19 O. Excuse me. It's Defendant's Exhibit 96.
- 20 A. Oh, yeah.
- 21 Q. It should have a little D in front of it. And do
- 22 you see that that's a National Park Service Investigative
- 23 Services Branch investigation? Up at the top?
- 24 A. Yes. I have a different sheet than what's
- 25 displayed here, but that's it.

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- 1 Q. Okay. And it's entitled Red Eagle Fire
- 2 Investigation?
- 3 A. Yes.
- 4 Q. And in the Summary section of this page, it says
- 5 the fire was first observed as a column of smoke on July
- 6 28th?
- 7 A. Yes, I see that.
- 8 Q. And the fact that it says it's first observed on
- 9 the 28th doesn't mean that it started on the 28th; would you
- 10 agree with that?
- 11 A. Yes.
- 12 Q. All right. And if you'd turn to page 3 of the
- 13 report, which is 96-3, whoever the investigator was who
- 14 authored this report in the last paragraph of this report
- 15 felt that it was important to include the following:
- 16 "Several witnesses stated they smelled an odor of smoke south
- 17 of Red Eagle Lake sometime before the reported initial
- 18 sightings of the fire. None of these witnesses could confirm
- 19 any specific origin of the odor. The reports of the odor of
- 20 smoke occurred between July 26th and the evening of the 27th.
- 21 One witness described a smoldering smoke smell." Do you see
- 22 that?
- 23 A. I do.
- 24 O. All right. Given that information, if you know, do
- 25 you have an opinion about whether or not since two days later

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- 1 there was an observed fire, this could have been the Red
- 2 Eagle Fire before it was observed, causing this smoke. If
- 3 you know?
- 4 A. Oh, I don't know.
- 5 Q. Okay. If it were the Red Eagle Fire, it's clear
- 6 that it hadn't been observed yet.
- 7 A. Yes.
- 8 Q. And since it hadn't been observed yet, it's not
- 9 known whether it was spreading or simply smoldering in one
- 10 location; isn't that true -- if this were the Red Eagle Fire?
- 11 A. I guess so, yes.
- 12 Q. Is it true that the reason that the start date is
- 13 important to you is because you want to in simulating a fire
- 14 like the Red Eagle Fire, you want to make sure that the
- 15 weather data in particular coincides with the movement of the
- 16 fire across the landscape?
- 17 A. Yes.
- 18 Q. Okay. And, so, isn't it important, then, to know
- 19 when the fire comes into contact with the treatments?
- 20 A. Yes.
- Q. All right, I mean, there's been a lot of discussion
- 22 about when it crossed the border with the -- with the
- 23 Reservation, but isn't the important issue with regard to
- 24 determining the efficacy of the treatments knowing when the
- 25 fire crossed or encountered -- first encountered the

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- 1 treatments? Isn't that true?
- 2 A. I think there are two issues. One is in the
- 3 calibration phase, we have a benchmark of the fire crossing
- 4 the boundary at a certain time. And since that was an
- 5 observation that places the fire at a specific point, that's
- 6 something that we can evaluate a simulation against. And so,
- 7 that is a fact in the case, right? It's got some imprecision
- 8 in it, but it's a fact. So, that's one purpose of trying to
- 9 establish the arrival time of the fire at a given point.
- 10 The other point that you're making, I think, is
- 11 that what we're interested in here is evaluating from the
- 12 model standpoint whether or not a treatment encountered by
- 13 the fire at a particular time would have had a particular
- 14 effect.
- 15 Q. Right.
- 16 A. Okay.
- Q. And it's true, isn't it, that with regard to
- 18 evaluating the treatment, you want to know what time the fire
- 19 encounters the treatment, right?
- 20 A. Yes.
- Q. And do you know what time Mr. Schulte -- Mr.
- 22 Schulte's simulated fire encountered the treatments he
- 23 proposed?
- 24 A. Which one of his simulations? Which one of his
- 25 treatments?

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- 1 Q. In the supplemental report.
- 2 A. In the supplemental. Well, he testified that it
- 3 arrived at the treatment boundary -- was it 1600 hours on the
- 4 29th.
- 5 Q. And, so, do you know when the winds died down with
- 6 regard to the Red Eagle Fire?
- 7 A. Just from the weather station record at St. Mary,
- 8 and that was -- there was a lull early morning hours on the
- 9 30th, but then after the 30th was over is when the winds
- 10 died.
- 11 O. Okay. And, so, the point is that Mr. Schulte's
- 12 simulated fire encounters the treatment areas at 1600 on the
- 13 29th. The wind doesn't die down until 2:00 a.m. on the 30th.
- 14 Isn't that right?
- 15 A. Fair enough.
- 16 Q. You contended that Mr. Schulte erred about -- with
- 17 regard to the ignition location. In fact, isn't it true that
- 18 there was no cause determined for the Red Eagle Fire?
- 19 A. As far as I know.
- 20 Q. And isn't it true that there was no actual ignition
- 21 point determined for the Red Eagle Fire?
- 22 A. I think there was a lat/long specified by the
- 23 forces that responded on initial attack.
- Q. But there's no specific ignition point that was
- 25 identified; isn't that right? If you know.

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- 1 A. Well, the lat/longitude -- latitude/longitude
- 2 reported there would indicate that there was a point that was
- 3 identified.
- 4 Q. Could you turn to page 9. It's 96-11. It's
- 5 Exhibit 96. It's the one you have open. It's the
- 6 investigative report.
- 7 A. Okay.
- 8 Q. And under the section called Conclusion, about five
- 9 lines down, it says in referencing the state fire marshal's
- 10 report, "no specific point of origin was located."
- 11 A. Yes.
- 12 Q. Okay. Isn't it true that with regard to the
- 13 location of the fire start in your simulations and in Mr.
- 14 Schulte's simulations that again when the fire encountered
- 15 the treatment is what's important with regard to determining
- 16 the effectiveness of the treatment?
- 17 A. Partly.
- 18 Q. You criticized Mr. Schulte for not calibrating for
- 19 spotting. And he criticized himself for that. Ultimately,
- 20 he did calibrate for spotting in his supplemental models;
- 21 isn't that correct?
- 22 A. Well, he enabled spotting, so...
- Q. He enabled spotting?
- 24 A. Yes.
- 25 Q. Have you made mistakes when you have modeled in

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- 1 FARSITE?
- 2 A. To deny mistakes is to deny being human, yes.
- 3 Q. You criticized him, as I understand your testimony
- 4 yesterday, for using the suppression function in FARSITE. Do
- 5 you remember -- and the suppression function is the function
- 6 that allows applying suppression forces to a fire, correct?
- 7 A. Yes.
- 8 Q. And you criticized him for that, correct?
- 9 A. Well, I just don't think that it's reliable. It's
- 10 -- everybody would do it a little differently.
- 11 Q. Do you remember the exhibit that was marked
- 12 yesterday as Defendant's Exhibit 186? I don't know if you
- 13 have that in front of you.
- 14 A. I don't anymore, but --
- 15 Q. This is the Defendant's Exhibit entitled Overview
- 16 of FARSITE Process.
- 17 A. Yes.
- 18 MR. GRAYBILL: May I approach, Your Honor?
- 19 THE COURT: Yes.
- THE WITNESS: Thank you.
- BY MR. GRAYBILL:
- Q. This is a document that, as I understand it, is on
- 23 the FARSITE website, correct?
- A. It's with the online help that comes with the
- 25 program.

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- 1 Q. Okay. And it basically is a -- you know, an
- 2 instructional guide helping the user use FARSITE effectively,
- 3 correct?
- 4 A. Right.
- 5 Q. Where does it say in that document not to use the
- 6 suppression function?
- 7 A. It doesn't.
- 8 Q. You also yesterday seemed to criticize FARSITE
- 9 itself. Let me just ask you this question. Isn't it true
- 10 that fire behavior analysts from all of the five federal land
- 11 management agencies use FARSITE?
- 12 A. Yes.
- 13 Q. You use FARSITE yourself, I take it.
- 14 A. Yes.
- 15 Q. And you do so in your research?
- 16 A. Not recently, but, yes, I have.
- 17 Q. You were critical, I think, of Mr. -- of the size
- 18 of Mr. Schulte's proposed fuel reduction treatments, is that
- 19 correct?
- 20 A. In a number of ways, yes.
- Q. Well, let's turn to Plaintiff's Exhibit 30. You
- 22 should have that.
- This is the article that I think was used in your
- 24 direct examination yesterday called The Use of Shaded Land --
- of Shaded Fuel Breaks in Landscape Fire Management.

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- 1 A. Yes.
- Q. And you are a coauthor of this article?
- 3 A. Yes.
- 4 Q. And this is an article that was published, it looks
- 5 like, in 1999.
- 6 A. 2000.
- 7 O. In 2000, okay. If you turn to page 30-9, which is
- 8 page 63 of the article, it says there that fuel management
- 9 can be done on a landscape level. Isn't that correct? That
- 10 first column?
- 11 A. Well, in general, I agree with that.
- 12 Q. Okay.
- 13 A. But I don't find exactly that statement, but --
- 14 Q. If you'll look in the first column there, about
- 15 four lines down, it says, "A landscape-level approach to
- 16 fuels looks at the large areas as a whole, in an attempt to
- 17 fragment the existing continuous heavy fuel and high-risk
- 18 areas."
- 19 A. Yes.
- 20 Q. And it says fuel breaks may be a part of that
- 21 strategy.
- 22 A. Right.
- Q. Okay. And, so, would you agree that fuels
- 24 management can be done on a landscape level?
- 25 A. Absolutely.

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- 1 Q. All right. Area-wide -- well, strike that.
- 2 If you turn to page 30-10, the next page.
- 3 A. I'm there.
- 4 Q. In the second column, first full paragraph, the
- 5 first line, it says "Area treatments, rather than being an
- 6 alternative to fuelbreaks, are an expansion of the fuelbreak
- 7 concept to wider areas of the landscape." Do you see that?
- 8 A. I'm trying to find it.
- 9 Q. I'm sorry. This is the second column on page 30-
- 10 10. It's page 64.
- 11 A. I don't have 30-10.
- 12 Q. Oh, you don't have it?
- 13 A. No. I can look on the screen. It's okay.
- 14 Q. You can see it on the screen. All right. So,
- 15 there in the second column, the first full paragraph, "Area
- 16 treatments, rather than being an alternative to fuelbreaks,
- 17 are an expansion of the fuelbreak concept to wider areas of
- 18 the landscape." Correct?
- 19 A. That's what it says.
- Q. And do you agree with that?
- 21 A. I think that could be worded a little bit more
- 22 carefully, because --
- Q. Isn't it true that there's no absolute standard for
- 24 the width of fuel breaks or fuel treatments?
- 25 A. That's true. I mean, fuel break has a very

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- 1 specific implementation of fuel treatment, so --
- Q. Well, isn't it, then, also true that there's no
- 3 absolute standard for the width of landscape-level fuel
- 4 treatments?
- 5 A. No, that's right.
- 6 O. Isn't it true that wider fuel breaks are more
- 7 effective than narrow ones?
- 8 A. Are you talking about fuel breaks or fuel
- 9 treatments in general?
- 10 Q. Fuel breaks.
- 11 A. Probably.
- 12 Q. Okay. Well, what about fuel treatments on a
- 13 landscape level, wouldn't it be true that wider landscape-
- 14 level treatments would be more effective than narrow ones?
- 15 A. Not necessarily because the objective -- the
- 16 performance objective for fuel treatments on an area basis is
- 17 different than a fuel break. The intent is not to -- or the
- 18 intention is not to stop fires using them; it's to change
- 19 behavior in the movement of large fires. A fuel break is
- 20 specifically intended to be used by suppression forces to
- 21 stop fire. So, it goes to what is the objective for doing
- 22 the fuel treatments.
- Q. In doing landscape-level fuel reductions
- 24 treatments, isn't the objective to change fire behavior in
- order to make it more susceptible to control?

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- 1 A. Not necessarily at all.
- Q. Is that one possible objective of landscape --
- 3 A. Yes.
- 4 Q. Well, let me finish my question. Isn't that one
- 5 objective -- one potential objective of landscape-level
- 6 treatments?
- 7 A. Yes.
- 8 Q. And isn't it true that the size of fuel reduction
- 9 treatments, whether they're landscape-level or fuel breaks,
- 10 one of the factors that determines their size is the values
- 11 at risk?
- 12 A. Perhaps. Another main factor is spotting
- 13 distances.
- 14 Q. Okay. If you could go back to Exhibit 140,
- 15 Plaintiff's Exhibit 140 that's now been introduced. And I'm
- 16 not sure I understand this, so I may be completely -- I may
- 17 be going down the wrong road here, but if you could turn to
- 18 140-12 of that exhibit.
- 19 A. Okay, I'm there.
- Q. And as I understand it, this is an article about
- 21 modeling fuel treatment patterns and how they influence large
- 22 fires; is that correct?
- 23 A. Yes.
- Q. And you say there in the last paragraph, "Maximum
- 25 treatment unit dimension was varied from 800 to 2500m." It

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- 1 looks like .5 to 1.5 miles in diameter, or up to 160 to 960
- 2 acres if the units were square. Do you see that?
- 3 A. Yes.
- 4 Q. Now, is the unit then -- the treatment unit -- is
- 5 that a treatment unit that you're modeling?
- 6 A. Yes.
- 7 O. And is that a treatment unit that is up to a mile
- 8 and a half long or a mile and a half wide?
- 9 A. It's hard to say in this program. It's hard to be
- 10 specific. It has a maximum dimension in any dimension.
- 11 Q. If you square it, it's 960 acres, correct?
- 12 A. Yeah.
- 13 O. And if you put two of these units side by side,
- 14 you're over the number of acres that Mr. Schulte is
- 15 recommending for at least one side of the border.
- 16 A. Perhaps, yeah. But this is talking about area
- 17 treatments, not about fuel breaks, and that's a critical
- 18 distinction.
- 19 O. Well, I understand -- well, let me just ask. Let
- 20 me ask the question. Is what Mr. Schulte is proposing in
- 21 doing a five-mile-long -- well, let me withdraw that and ask
- 22 this.
- 23 I think we established yesterday that Mr. Schulte
- 24 is proposing a series of fuel breaks along the border where
- 25 FM 10 forest is located on the tribal side. The area of the

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- 1 Red Eagle Fire, that would mean a one-half-mile-wide and up
- 2 to five-mile-long fuel treatment. Is that a landscape-level
- 3 or landscape-area-size fuel treatment?
- 4 A. In area, but not in -- not in its intended purpose.
- 5 So, as I'm trying to make clear here, this paper is about
- 6 optimizing fuel treatment locations across an entire
- 7 landscape to change the behavior of fires moving in and among
- 8 those units, not with the express intent of stopping a fire
- 9 at any one of them. There is a difference.
- 10 Q. And I thought your testimony yesterday was that
- 11 whether it's a fuel break of a fuel treatment, you don't stop
- 12 fires; you change the intensity or reduce the intensity of
- 13 fires potentially in order to hopefully achieve control.
- 14 Wasn't that right?
- 15 A. For a fuel break, that's correct, not necessarily
- 16 for an area treatment, because there's many reasons to do
- 17 treatments, not just to stop fires or to facilitate
- 18 suppression.
- 19 Q. But we've established that one potential reason to
- 20 do a landscape-level treatment is to change behavior to make
- 21 it more susceptible to treatment -- I mean to control,
- 22 correct?
- A. That's one.
- Q. Were you present for Mr. Gladstone's testimony when
- 25 he was talking about that photograph that he had taken that

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- 1 showed the clearcut area -- 30-year-old clearcut area in the
- 2 Red Eagle Fire perimeter that survived the fire?
- 3 A. No, I wasn't.
- 4 Q. Could we go to Plaintiff's Exhibit 67-20. This is
- 5 from a history of the Blackfeet Forest management. And --
- 6 A. Sorry, what was the number? Is it -- do I have it
- 7 here?
- 8 Q. I may have the wrong number, because that's not the
- 9 photo. Let me just pull out the ...
- 10 I'm sorry, it's -- you know what, you may not have
- 11 it. You may need to look on the screen. It's 67-26. And if
- 12 we could just, yeah, show that photograph with its caption.
- 13 And this is a photograph that Mr. Gladstone took and
- 14 testified about. And do you see there it says, "Healthy 30-
- 15 Year Old Timber Stand from Clearcut on North Side of Divide
- 16 Mountain, Which Survived Red Eagle Fire Because Hazardous
- 17 Fuel Load Was Removed." Do you see that?
- 18 A. Yes.
- 19 O. So, isn't this an example of a stand that survives
- 20 a highly intense fire as a result of reducing a fuel load?
- 21 A. Not necessarily.
- Q. It certainly is not paved, is it? I mean, there's
- 23 vegetation there in that photograph, correct?
- 24 A. That's right.
- Q. And according to the forest manager, who was there

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- 1 at the time of the Red Eagle Fire and who took this
- 2 photograph, this is an area of the forest that survived the
- 3 Red Eagle Fire.
- 4 A. That's what he says.
- 5 Q. Do you dispute that?
- 6 A. No, but I've been involved in many post-fire
- 7 investigations looking at fuel treatment performance, and
- 8 it's always difficult to attribute survival of one stand or
- 9 another to one particular factor. There -- because it
- 10 involves a spatial arrangement of various fuels and timing of
- 11 fire behavior and other factors, there's usually a more
- 12 complex story there than just the site properties
- 13 contributing to the success or failure. So, I'm just --
- 14 Q. Go right ahead. I don't mean to interrupt you.
- 15 A. Oh, I thought someone was talking. So, I'm just --
- 16 I'm just leery of interpreting at face value site
- 17 characteristics and then as being the cause or savior,
- 18 because in many places on the Blackfeet Reservation that look
- 19 just like this, they didn't turn out like this after the
- 20 fire.
- 21 Q. Okay. Well, the fact of the matter is isn't it
- 22 true that most of the fire consumed Fuel Model 10 forest?
- 23 A. In areas that were not subject to harvest, that's
- 24 probably true.
- 25 Q. Okay. But this is an area that was subject to

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- 1 harvest and did have a reduced fuel load, correct, at least
- 2 according to the caption.
- 3 A. According to the caption, but there was lots of
- 4 other places there, as well.
- 5 O. So -- and I think we may have touched on this
- 6 yesterday, assuming that what we're seeing here in this
- 7 photograph is an anomaly and this forest really could not be
- 8 protected with a landscape area fuel reduction treatment that
- 9 Mr. Schulte has proposed, would you agree with me that that
- 10 then would need to be communicated to the owner of the forest
- 11 by the manager of the forest so that the owner could make
- 12 appropriate decisions regarding how the forest should be
- 13 managed?
- MR. BAIR: Objection, Your Honor. This falls
- 15 outside the scope of both Mr. Schulte's direct testimony and
- 16 also his expert reports.
- MR. GRAYBILL: Well, I think he testified that he
- 18 does, in fact, consult on these very issues with land
- 19 management agencies, Your Honor.
- 20 THE COURT: I'll sustain the objection.
- 21 MR. GRAYBILL: Okay. Your Honor, those are all the
- 22 questions I have at this time.
- 23 THE COURT: All right. I have a question for Dr.
- 24 Finney, and if it raises any new questions that you all have,
- 25 that's going to be fine. But in an effort to cut through

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- 1 some of this and get to the heart of the matter, my question
- 2 is this. What recommendations, if any, would you propose to
- 3 protect the Blackfeet Tribal Forest from a fire such as the
- 4 Red Eagle Fire originating in Glacier National Park?
- 5 THE WITNESS: Well, Your Honor, that is a difficult
- 6 proposition because of the nature of the fire regime in those
- 7 forest types. And that's something that, very much like
- 8 Chapparell in Southern California or other stand-destroying
- 9 fire regimes, is difficult to modify. My recommendations
- 10 would be, if I were in a position to make those, is that to
- 11 manage the entire Blackfeet Forest as best it can be and
- 12 anticipate that at some point the timber harvest scheduling
- 13 will be disrupted by a fire, either starting within the
- 14 Reservation or on the Park side of it.
- 15 And at least then the forest is under a broad scale
- 16 management and values -- timber values and other values are
- 17 being managed with full recognition of the potential threat.
- 18 So, it's not something that just like an earthquake or a
- 19 flood that even if we recognize the imminent possibility of
- 20 that that we can necessarily alter course or protect
- 21 ourselves against some unwanted outcome. It's just -- we're
- 22 going to have to live with that kind of peril.
- 23 THE COURT: Knowing what you do from the evidence
- 24 and circumstances of this case, are there any reasonable
- 25 steps that could have been taken to keep the Red Eagle Fire

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- 1 out of the Blackfeet Tribal Forest?
- THE WITNESS: No, sir, not in my opinion.
- 3 THE COURT: Would you recommend the use of fuel
- 4 breaks in any respect as being a reasonable step to protect
- 5 the forest?
- 6 THE WITNESS: I have difficulty recommending fuel
- 7 breaks, even in ecosystems where those fuel breaks are in
- 8 concert with the fire ecology in there, and for example,
- 9 ponderosa pine as we have discussed, simply because they
- 10 require -- the fuel break, just to make clear what I'm
- 11 referring to -- a fuel break that has the intention of
- 12 stopping a fire with the use of suppression forces, that's a
- 13 specific implementation, specific objective for fuel
- 14 treatments in general.
- But I have a hard time recommending a fuel break
- 16 with that objective because it requires the presence of
- 17 suppression resources to make it effective. If that doesn't
- 18 occur, and we have a number of fires here burning in the
- 19 region at the moment, which -- and suppression resources are
- 20 limited or their accessibility is limited or the fire is
- 21 burning too quickly and impinges on the break before they can
- 22 get there, essentially the entire strategy becomes untenable
- 23 and the fire burns through the break eventually and moves
- 24 off.
- 25 The alternative, Your Honor, to a fuel break as a

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- 1 means of protection of either the forest or a community is to
- 2 manage the forest itself, especially and particularly if it's
- 3 in a forest type, such as ponderosa pine or mixed conifer,
- 4 where you can maintain that with prescribed burning. And,
- 5 so, what you're doing is you're bringing in a natural regime
- 6 of disturbance that is compatible with the ecology there and
- 7 no matter where a fire starts, the behavior is well modified
- 8 and suppression actions can then adapt to whatever kinds of
- 9 reduced behavior would then occur.
- 10 Is that clear?
- 11 THE COURT: Yeah. Thank you very much.
- 12 THE WITNESS: You're welcome.
- 13 THE COURT: Redirect?
- MR. BAIR: Thank you, Your Honor.
- 15 REDIRECT EXAMINATION
- 16 BY MR. BAIR:
- Q. Good morning, Dr. Finney.
- 18 Let's start by clearing up a definitional issue.
- 19 As you testified yesterday, can the term "mixed conifer"
- 20 simply mean a mixture of conifer species?
- 21 A. Apparently it can.
- Q. That would be a sort of colloquial definition?
- 23 A. I would guess. Or maybe it's just a practical
- 24 definition used by some people, but it does not comport with
- 25 the definition in ecological texts.

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- 1 Q. So, as that term is used as a term of art in
- 2 ecological texts, what does it mean?
- 3 A. Well, mixed conifer forests generally are the upper
- 4 reaches of the lowest elevation forest type you have. And in
- 5 most cases in the West, it is ponderosa pine. So, as
- 6 ponderosa pine forests generally give way to other species at
- 7 the upper elevation or on more moist sites, there becomes a
- 8 mixture of other conifer species there. But they tend to
- 9 retain similar kinds of attributes with respect to being
- 10 resistant to fire.
- 11 And, so, we're talking about Douglas fir in this
- 12 part of the world and western larch, all of which are quite
- 13 resistant to surface fire when they become mature in size or
- 14 in age. And in other parts of the country, there are
- 15 different conifers that constitute a mixed conifer stand.
- 16 Q. And how does that compare to the term of art
- 17 "subalpine forest"?
- 18 A. Subalpine forest is comprised of species below the
- 19 alpine. Alpine is an area without trees. So, it goes all
- 20 the way up to tree line. Subalpine forest in this part of --
- 21 or on the east side of Glacier would be comprised of species
- 22 of lodgepole pine, Engelmann spruce, and subalpine fir; also
- 23 in some stands at the highest elevation, whitebark pine. And
- 24 even in the definitions that I disagree with or the
- 25 description of these stands as mixed conifer that I disagree

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- 1 with, the species composition they're describing is exactly
- 2 the same.
- 3 Q. So, let me ask two more questions about this, then.
- 4 First, do you continue to believe that the forests burned by
- 5 the Red Eagle Fire are fairly classified as subalpine
- 6 forests?
- 7 A. Yes.
- Q. Okay. And, second, regardless of whether we call
- 9 it mixed conifer or subalpine, are the species that were
- 10 actually present here consistent with your conclusions about
- 11 fire ecology?
- 12 A. Absolutely. That's actually the basis for my
- 13 conclusion.
- 14 Q. Okay. Let's move on and discuss how to actually
- 15 implement Mr. Schulte's proposed fuel treatment. Would
- 16 mechanical treatments alone be effective in implementing the
- 17 fuel changes that Mr. Schulte describes?
- 18 A. No.
- 19 Q. Why not?
- 20 A. Well, mechanical treatments, as we've seen in many
- 21 of the research papers, achieve certain effects on the canopy
- 22 stratum, the canopy fuels, and the ladder fuels. That's
- 23 where they're particularly effective. Basically, you're
- 24 cutting trees out of the stand, and you're thinning out the
- 25 canopy. But the preexisting surface fuels and those that

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- 1 would be encouraged to grow following the opening of the
- 2 canopy need to be modified with a surface fuel treatment such
- 3 as prescribed burning.
- 4 Q. Are you aware of any way to implement these surface
- 5 fuel changes except for prescribed burning?
- 6 A. I'm not aware on a practical basis for a large
- 7 area. Like I said, for somebody's -- somebody's lot around
- 8 their house, sure there are many alternatives available, but
- 9 for a large area in a, you know, wildland setting, no, I'm
- 10 not aware.
- 11 Q. Would that include cows and sheep?
- 12 A. Right. I mean, grazing has a place in managing
- 13 fine herbaceous material, and it has demonstrated that to a
- 14 certain extent.
- Q. And just to sum this issue up, does Mr. Schulte
- 16 make any conclusions about what method or mechanism would be
- 17 appropriate to implement this fuel break?
- 18 A. I don't recall any.
- 19 O. Okay. And your opinion is that there would be no
- 20 way to implement the fuel changes on the surface level except
- 21 for prescribed burning?
- 22 A. Right.
- 23 Q. Okay. And you've already discussed some of the
- 24 concerns you have about that, so we won't belabor them.
- 25 Let's talk about when you ignited the prescribed -- I'm

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- 1 sorry, the modeled simulated fire. Does FARSITE have any way
- 2 of modeling smoldering fires?
- 3 A. No.
- 4 Q. Are there sometimes issues with determining exactly
- 5 when a fire ignited?
- 6 A. Oh, yes, of course.
- 7 Q. So, what is the best practice to ignite a fire in a
- 8 FARSITE simulation?
- 9 A. The best and standard practice is to use the last
- 10 known location, use an observation of where it was, even if
- 11 that is a polygon. And very often in operational settings,
- 12 that is when we're using modeling to project the growth of
- 13 active fires, as is going on in the region at the moment, we
- 14 don't start the simulation off at the earliest known
- 15 location. We start it off at the most recent known location.
- 16 So, we initialize it with -- the simulation with the most
- 17 current information and then let it run from there out into
- 18 the future.
- 19 O. Let's move on to canopy cover issues. Is your 10
- 20 percent canopy cover used in some of your simulations
- 21 mathematically derived from a ten-foot crown diameter?
- 22 A. Yes.
- 23 Q. Is there any subjectivity in that mathematical
- 24 derivation?
- 25 A. Not in the math, but in the assumption of the ten-

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- 1 foot diameter, yes.
- Q. And in your experience, is a ten-foot crown
- 3 diameter consistent with the kind of trees and the conditions
- 4 present here?
- 5 A. Yes. It's a round number. If it's 11, if it's 12,
- 6 you know, like I said, I wouldn't argue that. I don't have
- 7 any direct knowledge there, but ten feet is an appropriate
- 8 approximation.
- 9 Q. Do you believe that your 10 percent canopy cover
- 10 modeling is consistent with Mr. Schulte's proposal for a 14
- 11 to 20-foot crown spacing?
- 12 A. Yes.
- 13 O. Okay. Mr. Graybill asked you yesterday about your
- 14 decision to model spotting at 1 percent. Could you tell us
- 15 why you did that?
- 16 A. I did that because it's common practice when you're
- 17 beginning a FARSITE simulation to make it run quickly and
- 18 start getting some feedback from the simulation on how well
- 19 all of your data and your settings are producing a known
- 20 result. This is the calibration phase. And in that
- 21 calibration phase, I observed that 1 percent spotting was
- 22 sufficient to produce the -- a close approximation of the
- 23 actual observed fire.
- 24 These simulations take a little bit of time, and I
- 25 had no reason to change it once I thought that it calibrated

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- 1 well at 1 percent.
- Q. Can you offer some insight into how the simulation
- 3 might have changed if you'd used, for instance, a 5 percent
- 4 spotting rate?
- 5 A. In general, what happens because you are initiating
- a lot more fires from the stochastic processes in there, what
- 7 happens is the fire spread rate tends to go up some because
- 8 by randomly selecting more embers to simulate the growth of,
- 9 what's happening is sometimes you get -- you have a higher
- 10 probability of actually sampling embers that travel a long
- 11 distance. They may be rare, but you have a higher chance of
- 12 getting those. And, so, in general, the fire spread rate
- 13 tends to go up.
- Q. So, is it fair to say that you were being
- 15 conservative in using a 1 percent rate?
- 16 A. That's the consequence of using 1 percent versus 5
- 17 percent.
- 18 O. I see. So, let's talk about the conversion of fuel
- 19 types within FARSITE. Within the polygon that Mr. Schulte
- 20 used in his modeling, what did he actually do in terms of
- 21 converting fuel types?
- 22 A. As I understand it, he used the tool called
- 23 Landscape Editor, to draw a polygon, defining the boundaries
- of a proposed fuel break, and then selected the changes to
- 25 the fuel components that would -- he wanted to have

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- 1 implemented there. And in this case, it was just to change
- 2 all surface fuel types in there to a Fuel Model 8.
- 3 Q. Now, could that ever be done in reality?
- 4 A. What?
- 5 Q. What he's modeled?
- 6 A. Well, there's heterogeneity, and in any landscape.
- 7 And I don't think that -- as I've already said a number of
- 8 times, I don't think that treatments in these subalpine
- 9 forests would produce a Fuel Model 8.
- 10 Q. So, let's take a look at what Mr. Schulte said he
- 11 was doing. Could we pull up Plaintiff's Exhibit 87 at page
- 12 5, please.
- 13 Was it your understanding, Dr. Finney, that Mr.
- 14 Schulte's prescription was to change Fuel Model 10 to Fuel
- 15 Model 8?
- 16 A. Yes.
- 17 Q. Okay. Now, if we look at that third full paragraph
- 18 -- right there. The second sentence states, "Prudent forest
- 19 managers systematically would have converted Model 10 areas
- 20 to Model 8 areas in fuel breaks designed to stop crowning
- 21 fires from sweeping out of the Park." This is Mr. Schulte's
- 22 report. Does this comport with your understanding of what
- 23 Mr. Schulte was proposing?
- 24 A. Yes.
- 25 Q. Let's move on to page 10 of this document. Right

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- 1 where the magnifying glass is. Down a little, Megan. That
- 2 small paragraph states -- again, Mr. Schulte says, "I used
- 3 the Landscape Editor tool in Farsite to change the fuel types
- 4 that fell roughly east of the Blackfeet Nation's boundary
- 5 from a model 10 to a fuel model 8." Does that comport with
- 6 your understanding of what Mr. Schulte said he was doing, Dr.
- 7 Finney?
- 8 A. Well, there is some ambiguity here because he's
- 9 converting all fuel models to a Fuel Model 8, not just the 10
- 10 to an 8. Ten to an 8 would occur, but so would all the other
- 11 changes, using that tool in that way.
- 12 Q. But he does say from a Model 10 to a Fuel Model 8,
- 13 doesn't he?
- 14 A. Yes. Yes.
- Q. And does that comport with your understanding about
- 16 what he meant to do?
- 17 A. I think that's what he meant to do is convert Fuel
- 18 Model 10 to a Fuel Model 8.
- 19 Q. So, in reviewing Mr. Schulte's written materials,
- 20 did you have any reason to believe that his prescription was
- 21 to change all fuel types to a Fuel Model 8?
- 22 A. No. I thought that was an oversight.
- 23 Q. Okay. Let's move on to discussing your Case 1. If
- 24 we could look at Plaintiff's Exhibit 94, which is Dr.
- 25 Finney's --

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- 1 THE COURT: Mr. Bair, let's take a morning break.
- 2 Let's reconvene at 11:15.
- MR. BAIR: Thank you, Your Honor.
- 4 (Court in recess.)
- 5 THE COURT: Please be seated. You may go ahead,
- 6 Mr. Bair.
- 7 MR. BAIR: Thank you, Your Honor.
- 8 BY MR. BAIR:
- 9 Q. Dr. Finney, let's look at your supplemental
- 10 rebuttal report, Plaintiff's Exhibit 94, at page 13. In this
- 11 report, you state, "To be absolutely clear, this scenario" --
- 12 your Case 1 -- "does not condone the assumptions concerning
- 13 fuel treatment appropriateness or representativeness of
- 14 actual fuel conditions, but simply evaluates the fire
- 15 behavior consequences of Mr. Schulte's assumption."
- 16 First, do you condone the assumptions that Mr.
- 17 Schulte made that are reflected in your Case 1 in any way?
- 18 A. No.
- 19 O. Do you believe that Case 1 in any way supports a
- 20 conclusion that Mr. Schulte's fuel break would be successful?
- 21 A. No.
- Q. Let's move on and talk about some of the questions
- 23 Mr. Graybill asked you about vegetation types in this area.
- 24 Did you rely on Mr. Schulte's landscape files to determine
- 25 the vegetation types in the fire area for the purpose of your

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- 1 FARSITE simulations?
- 2 A. Yes.
- 3 Q. If those landscape files misrepresent the
- 4 vegetation types in the burn area, would that also affect Mr.
- 5 Schulte's modeling?
- 6 A. Yes.
- 7 Q. Mr. Graybill pointed out that the Final Narrative's
- 8 description of those fuel types differs somewhat from those
- 9 vegetation maps. Are narratives like that one typically
- 10 written after the fire has burned?
- 11 A. Yes.
- 12 Q. And is it possible that the vegetation maps you and
- 13 Mr. Schulte used could be more accurate than the Final
- 14 Narrative?
- 15 A. They could be.
- 16 Q. Okay. You stated yesterday that it's not possible
- 17 to simulate any specific fire. Does Mr. Schulte's modeling
- 18 reflect conditions substantially similar to how his fuel
- 19 break would have performed in the Red Eagle Fire?
- 20 A. I'm sorry, I don't understand.
- Q. Do you believe that Mr. Schulte's modeling is an
- 22 accurate reflection of how his fuel break would actually
- 23 perform?
- 24 A. Oh, actually perform.
- 25 Q. Yes.

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- 1 A. No, I don't.
- Q. Do you believe that your simulations are a more
- 3 accurate simulation of how that fuel break would have
- 4 performed in the Red Eagle Fire?
- 5 A. In Cases 5 and 6 in particular, yes.
- 6 O. Okay. I think we can leave the FARSITE modeling
- 7 behind. Let's move on and talk about some of the science.
- 8 If you'd refer to Plaintiff's Exhibit 140, if we can pull
- 9 that up. I'd like to ask you just a couple of clarifying
- 10 questions.
- Mr. Graybill pointed out that some of your analyses
- 12 in this document use diameters, if I understand, of .5 to 1.5
- 13 miles. Is that right?
- 14 A. Yes.
- 15 Q. What was the purpose of this article?
- 16 A. This article's purpose was to describe a method --
- 17 a computational routine that optimizes the location of fuel
- 18 treatments across a given landscape. And one of the
- 19 variables that is selectable by the user is the size of that
- 20 created area. That's a -- it's a maximum dimension that the
- 21 optimization program can put in place for each treatment
- 22 unit.
- 23 Q. So, let me ask you first, was this article meant in
- 24 any way to advocate for 1.5-mile-wide fuel breaks?
- 25 A. No, not any size in particular.

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- 1 Q. Okay. And was this article specific to fuel
- 2 breaks?
- 3 A. Not at all. Not pertaining to fuel breaks. I
- 4 mean, that specific -- with that specific intention to be
- 5 used by suppression resources in stopping fires, no. These
- 6 are area treatments across a landscape designed to change
- 7 fire behavior.
- 8 Q. And is that an important distinction?
- 9 A. It's a very important distinction.
- 10 Q. Why is that?
- 11 A. Well, it goes to what is the objective of the fuel
- 12 treatment itself. And the same fuel treatment prescription
- 13 can be used, but with different objectives. And in one case,
- 14 the same prescription can succeed, and in another, it can
- 15 fail. If its intended to only modify behavior such that the
- 16 forest survives in good condition following the wildfire,
- 17 then that can be a success. If it's intent is to be used by
- 18 suppression resources to stop a fire there, then that same
- 19 prescription, even though it modifies fire behavior, can fail
- 20 in its objective. So, the objective of the treatment is very
- 21 important to be clear about.
- Q. So, even if you would agree that a fuel treatment
- 23 might succeed by modeling -- I'm sorry, modifying fire
- 24 behavior, does that mean that it would also succeed as a fuel
- 25 break?

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- 1 A. No.
- 2 Q. For those reasons you just stated.
- 3 A. Correct.
- 4 Q. Okay. Now, if we could move on to Plaintiff's
- 5 Exhibit 146 at page 10, and this is another academic article
- 6 that the Plaintiff put before you yesterday. Do you have
- 7 that? Oh, my apologies. If you just turn to 146-10, Dr.
- 8 Finney. In the third paragraph, toward the middle of the
- 9 paragraph, there's a sentence that Mr. Graybill asked you to
- 10 focus on yesterday, which states, "For high-severity fire
- 11 regimes in brushland and forest ecosystems, fuel management
- 12 objectives can change fire behavior, slowing overall fire
- 13 growth and improving fire suppression." Now, does that mean
- 14 that fuel treatments or fuel breaks can be effective in all
- 15 high-severity fire regimes?
- 16 A. Well, it depends on a number of factors, as we've
- 17 discussed: the layout of the unit, the size of the unit,
- 18 whether it's maintained or can be maintained, whether
- 19 suppression resources are available. There's many factors
- 20 that determine -- that go into that.
- Q. Toward the bottom of this page, the very last
- 22 sentence, it states, "Fuel conditions change over time as a
- 23 result of fuel accretion, regrowth of understory vegetation,
- 24 and ingrowth of young trees." Are those issues that are
- 25 relevant to maintenance?

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- 1 A. Yes, in every -- in every vegetation type, in every
- 2 forest type, those are factors that go to the longevity of
- 3 the effects of the treatment.
- 4 Q. And can those effects also decrease the efficacy of
- 5 a treatment?
- 6 A. Oh, they do decrease the efficacy over time, at
- 7 different rates, depending on the ecosystem and how
- 8 productive it is.
- 9 Q. If we can move ahead two pages to page 146-12. At
- 10 page -12 and the subsequent two pages, there are discussions
- 11 of how much treatment is necessary as a proportion of the
- 12 landscape in order to be effective. Are you familiar with
- 13 this material, Dr. Finney?
- 14 A. Yes.
- Q. And generally speaking, what does the article say
- 16 about these issues?
- 17 A. Generally speaking, the spatial pattern of the fuel
- 18 treatments across the landscape has a critical role,
- 19 especially at low amounts of area treated. So, the article
- 20 summarizes some results from other papers, comparing and
- 21 contrasting the effective random patterns of treatments
- 22 compared to more strategic patterns of treatments,
- 23 demonstrating that there is quite a difference in expected
- 24 aggregate effect in slowing fire movement across a landscape
- 25 based on just the pattern alone. Even for the same amount

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- 1 treated, the pattern makes a difference.
- Q. So, even an optimal pattern, can you say with
- 3 certainty what proportion of the landscape would have to be
- 4 treated in order to be effective?
- 5 A. No, it's a variable. It goes from 0 to 100
- 6 percent, and the more you treat, the more you get.
- 7 Q. And is that a case-by-case analysis?
- 8 A. Yes.
- 9 MR. BAIR: May I approach, Your Honor?
- 10 THE COURT: Yes.
- 11 BY MR. BAIR:
- 12 Q. Do you recognize this document, Dr. Finney?
- 13 A. Yes, I do.
- Q. What is this?
- 15 A. This is a paper that I wrote with my coauthor Jack
- 16 Cohen, talking about fuel treatments and community
- 17 protection.
- 18 Q. And does this appear to be a complete and accurate
- 19 copy of that paper?
- 20 A. I'll count the -- I'm pretty sure it is. It looks
- 21 right.
- 22 MR. BAIR: Your Honor, we would move to admit this
- 23 document as Defendant's Exhibit 187.
- MR. GRAYBILL: We won't object, Your Honor.
- 25 THE COURT: All right. Defendant's Exhibit 187 is

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- 1 admitted.
- 2 (Defendant's Exhibit Number 187 was admitted into
- 3 evidence.)
- 4 BY MR. BAIR:
- 5 Q. Now, this is going to be a little awkward to work
- 6 through, Dr. Finney, because when we printed this, we lost
- 7 the page-by-page pagination. So, I hope you'll be patient
- 8 with me.
- 9 Could we pull that document up, Megan?
- 10 (Brief pause.)
- 11 BY MR. BAIR:
- 12 Q. Thank you. And if we could go to the next page,
- 13 which is the first full page of the article, this article
- 14 states, "Large fires burning under extreme conditions of high
- 15 winds and low humidity are difficult, if not impossible, to
- 16 suppress." Do you agree with that statement, Dr. Finney?
- 17 A. Yes.
- 18 Q. And, so, does that apply even if a fuel treatment
- 19 is in place?
- 20 A. Yes.
- Q. And does it apply even if a fuel break is in place?
- 22 A. Yes.
- 23 Q. And is that a consideration in determining whether
- 24 a fuel break is likely to be effective?
- 25 A. Yes.

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- 1 Q. If we move ahead two pages from here, there's a
- 2 table marked Table 1. What does this table represent, Dr.
- 3 Finney?
- 4 A. This table is a -- kind of a summarization of some
- 5 -- at the time some common expectations for fuel treatments
- 6 and then some clarifying perspective on really what is more
- 7 in line with reality and experience.
- 8 Q. Let's talk about a couple of specific elements of
- 9 this. First, the fourth column states the expectation "Fuel
- 10 treatments will stop wildland fires." Is that a realistic
- 11 expectation?
- 12 A. No.
- 13 O. What is more realistic?
- 14 A. Well, as has been brought out many times here in my
- 15 testimony that fuel treatments have in some vegetation types,
- 16 some forest types, have an excellent record of changing fire
- 17 behavior, but fires will not stop automatically, even though
- 18 the behavior is changed.
- 19 O. And if we look at the next row, it states the
- 20 expectation, "Fuel management can be equally successful for
- 21 all vegetation and fire regimes." Is that an accurate
- 22 expectation?
- A. No, that's not.
- Q. What is more accurate, briefly?
- 25 A. Well, very briefly, as it goes into here, ponderosa

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- 1 pine and mixed conifer forests that have a high-frequency,
- 2 low-intensity fire regime allow for the effective fuel
- 3 treatment and maintenance that's entirely ecologically
- 4 compatible. High-elevation subalpine forests, as it says
- 5 right here, stand-destroying fire regimes don't have this --
- 6 afford the same opportunities.
- 7 Q. So, let's move on to discuss some specific
- 8 ecological issues with the proposal in this case. Just to
- 9 clear up the record, if Mr. Schulte's proposal to reduce Fuel
- 10 Model 10 forests to a lower fuel loading were implemented
- 11 across the entire boundary between the Park and the
- 12 Reservation, ecologically speaking, what would the result be?
- 13 A. Let me try to understand your question. Maybe you
- 14 could rephrase it. I'm not sure whether we're talking about
- 15 modeling or in reality.
- 16 Q. In reality, ecologically, what would be the end
- 17 result?
- 18 A. Well, in reality, a compatible treatment program --
- 19 let's say that we were going to implement a fuel break with
- 20 the intention of being used by suppression forces to stop
- 21 fire, the ecologically compatible technique would be
- 22 harvesting and prescribed burning once, and then follow --
- 23 having the effect of that in fuel reduction diminish over
- 24 time, say within a decade it would be a much different case.
- 25 And so, it may be more effective at the beginning of that

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- 1 treatment than it would be just within a few short years.
- Q. And could you be certain that a fire would burn
- 3 through in those few short years?
- 4 A. Under the conditions of the Red Eagle Fire, yes.
- 5 Q. But if you were trying to do this a priori,
- 6 building a fuel break, could you know whether a fire would
- 7 burn through in a few years?
- 8 A. Well, I would say without having a specific
- 9 knowledge of a specific fire timing or location, chances are
- 10 that it would be occurring later, after the fuel treatment
- 11 benefits would expire.
- 12 O. I see.
- 13 A. And, so, I would expect very little effect of the
- 14 fuel treatment in general.
- 15 Q. Now, that ecological result that you just
- 16 described, do you believe, based on your experience and
- 17 knowledge, that would be consistent with NEPA?
- 18 A. T --
- 19 MR. GRAYBILL: I'm going to object. I don't think
- 20 he's been designated as an expert on NEPA, Your Honor.
- 21 MR. BAIR: Dr. Finney has stated that he consults
- 22 with federal land management agencies on fuel management
- 23 issues. This is an impediment those management agencies
- 24 face, and we believe it's within the scope of his testimony.
- 25 MR. GRAYBILL: It's not been disclosed, Your Honor,

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- in the disclosures, no opinions regarding NEPA.
- THE COURT: Well, this is rebuttal, though. I'll
- 3 overrule the objection.
- 4 MR. BAIR: Thank you, Your Honor.
- 5 THE WITNESS: Could you restate the question now?
- 6 BY MR. BAIR:
- 7 Q. Do you believe that the outcome you just described
- 8 ecologically would be consistent with federal agencies' NEPA
- 9 obligations?
- 10 A. I think it would be a difficult and a very
- 11 challenging argument to make given the multiple objectives
- 12 that lands are managed for because the fuel treatment
- 13 prescription here is quite specific to hazard fuel reduction
- 14 and changes in behavior that are temporary and that would
- 15 conflict with a lot of other management objectives. And I
- 16 think that through the NEPA process, through the appeals and
- 17 the review by the interested public, I think you would have a
- 18 great deal of litigation.
- 19 O. Okay. You just mentioned multiple objectives. Do
- 20 you believe that this outcome would be consistent with
- 21 multiple-use policies?
- 22 A. In general, no.
- Q. And do you believe that it would be consistent with
- 24 wilderness management policies inside the Park?
- 25 A. Well, definitely no.

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- 1 Q. Okay. Now, yesterday, Mr. Graybill asked you a
- 2 series of hypothetical questions about a one-mile-wide
- 3 clearcut. Let's end by talking about that a little. Mr.
- 4 Schulte didn't propose a clearcut in any of his reports, did
- 5 he?
- 6 A. No.
- 7 O. Okay. During his testimony last week, did you hear
- 8 him propose a clearcut?
- 9 A. I don't think so.
- 10 Q. Would a one-mile-wide clearcut along the boundary
- 11 between Glacier National Park and the Blackfeet Reservation
- 12 be consistent with the ecology of these forests?
- 13 A. A one-mile-wide clearcut? Well, more consistent,
- 14 yes, it would actually be consistent with the ecological
- 15 dynamics, as long as there was no attempt to maintain the
- 16 fuel conditions in there. The initial cutting and
- 17 regeneration would be consistent with the fire that just
- 18 happened.
- 19 O. And what would happen during the course of that
- 20 regeneration?
- 21 A. Well, initially, it would be grass and shrub-
- 22 dominated, and that would diminish the fuel treatment effect
- 23 very rapidly within a few years. Tree reproduction would
- 24 begin developing in there, and after a period of a decade or
- 25 two, a sapling-size stand would be developed, and it would be

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- 1 capable of carrying crown fire again.
- Q. So, have you specifically studied whether a one-
- 3 mile-wide fuel break would have been effective -- a one-mile-
- 4 wide clearcut fuel break would have been effective in
- 5 stopping the Red Eagle Fire with the aid of suppression
- 6 forces?
- 7 A. I didn't examine that case, no.
- 8 Q. Okay. Do you believe a prudent forest manager
- 9 would have implemented a one-mile-wide clearcut along the
- 10 boundary between the Park and Reservation?
- 11 A. I don't think so without foreknowledge of a
- 12 specific fire event that they were protecting from because
- 13 the benefits to the fuel hazard reduction would lapse quick
- 14 enough that the fuel break would be ineffective in a short
- 15 period of time against some unknown future peril.
- 16 Q. Did those forest managers have that specific
- 17 foreknowledge?
- 18 A. I don't think so.
- 19 Q. Could any forest manager ever have that specific
- 20 foreknowledge?
- 21 A. I have never met one, no.
- MR. BAIR: No more questions. Thank you.
- THE COURT: Okay. Any recross?
- MR. GRAYBILL: Yes.
- 25 RECROSS EXAMINATION

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- 1 BY MR. GRAYBILL:
- Q. Dr. Finney, forest managers have known for decades
- 3 that large, intense, fast-moving fires can move across the
- 4 landscape; isn't that right?
- 5 A. Yes.
- 6 O. And that there can be crowning behavior with those
- 7 fires?
- 8 A. Yes.
- 9 Q. And spotting behavior with those fires?
- 10 A. Yes.
- 11 Q. And forest managers for decades have had to try to
- 12 prepare their forests to withstand if possible the effects --
- 13 the damaging effects of those fires, wouldn't you agree?
- 14 A. It's so site-specific. I would say that many
- 15 forest managers do not prepare for that kind of event.
- 16 Q. Well, my question is that forest managers who are
- 17 charged with the responsibility of protecting a forest from
- 18 wildland fire have to manage as best they can to protect the
- 19 forest against fire. Isn't that true?
- 20 A. They follow the standards and guidelines in the
- 21 state or on the ground that they're working on, but we have
- 22 many examples here from Western Montana where timber
- 23 companies have followed all the required guidelines and in
- 24 checkerboard units, alternating every other section between
- 25 private and federal land, there's been no effect of their

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- 1 harvesting operations on the movement of large fires.
- 2 So -- well, I'll just leave it at that.
- 3 Q. Okay. Well, but the fact is that with regard to
- 4 managing a commercial forest, there is an effort by forest
- 5 managers to protect forests from large, intense fires; isn't
- 6 that true?
- 7 A. Yes, usually through suppression activities.
- 8 Q. That's part of responsible management, isn't that
- 9 correct?
- 10 A. Through suppression activities and following the
- 11 standards for activity fuel disposal.
- 12 Q. You said that a harvest and then prescribed burn
- 13 would be ecologically appropriate for the forest types that
- 14 we're talking about in this case; is that right?
- 15 A. Yes.
- 16 Q. Okay. And, so, a manager managing the Blackfeet
- 17 Forest for sustained yield management would want to know and
- 18 plan for -- you know, for protecting the forest from fire in
- 19 that way, if the -- if that method were, in fact, effective;
- 20 isn't that right?
- 21 A. Perhaps.
- Q. And, in fact, at least the forest manager would
- 23 want to communicate to the beneficial owner of the forest
- 24 that that is a means of managing this forest -- harvest and
- 25 burn -- in order to obtain some value from the forest before

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- 1 a large fire consumes it. Isn't that true?
- 2 A. There's a number of factors there in your
- 3 question. The standard practice in these kinds of forest
- 4 types is for -- is clear-felling, essentially a clearcut, and
- 5 then prescribed burning. A lot of times, the burning isn't
- 6 done. Slash piles are created and they're burned as piles
- 7 rather than a broadcast burn, okay, and that's for practical
- 8 uses.
- 9 Q. What I'm getting at, though, is that you have
- 10 testified that that is ecologically appropriate for these
- 11 forests, that kind of treatment.
- 12 A. Yes.
- 13 O. And, so, the beneficial owner would need to know
- 14 that to make intelligent decisions about how the forest
- 15 should be managed. Isn't that true?
- 16 A. I suppose.
- 17 Q. I want to talk about mechanical treatments for a
- 18 minute. It is possible to mechanically treat a forest to
- 19 convert it to an FM 8 by removing small understory trees, by
- 20 removing dead-down material; isn't that true?
- 21 A. It depends on the forest type. It really depends.
- 22 Q. Well, are you saying that in the forest types that
- 23 we're talking about in this case it's not possible to go in
- 24 and actually remove understory trees and remove the dead-down
- 25 material on the forest floor, the large, dead-down material

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- on the forest floor that can be piled and burned?
- 2 A. That can be accomplished, but the consequence is
- 3 not a Fuel Model 8.
- 4 Q. Okay. All right, I'm going to get to that in a
- 5 minute. I just want to establish that, in fact, through
- 6 mechanical means or harvesting, which is a mechanical
- 7 means --
- 8 A. Mm-hmm.
- 9 Q. -- it is possible to do the kinds of things that
- 10 would substantially reduce fuel loads in the forest; isn't
- 11 that true?
- 12 A. You can reduce loading, yes. You may not change
- 13 hazard, but --
- 14 Q. And your point is that once that is accomplished,
- 15 you don't have a Fuel Model 8 forest, you have something
- 16 else. Is that your testimony?
- 17 A. In this area, that's correct.
- 18 Q. And that's because when you engage in the
- 19 mechanical fuel treatments that I've just discussed, you
- 20 cause generation of -- regeneration of grasses and shrubs; is
- 21 that correct?
- 22 A. Yes.
- 23 Q. But you have testified in this case that it is
- 24 possible to go back in and mechanically treat the shrubs,
- 25 isn't that -- or the brush; isn't that true?

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- 1 A. I think we were talking about like a shrub field.
- 2 You could mow it or use a mastication machine or something
- 3 like that, but if it's within a forest condition, how are you
- 4 supposed to go remove those shrubs or grasses without using
- 5 prescribed fire? I don't know of a technique where that's
- 6 possible over broad areas.
- 7 Q. Well, you can remove shrubs through means other
- 8 than prescribed fire through mechanical means, can't you? I
- 9 mean, it's possible to take a small chainsaw and remove
- 10 shrubbery, isn't it, particularly if shrubbery is not a
- 11 dominant species in the landscape, correct?
- 12 MR. BAIR: Objection, Your Honor. Compound.
- 13 THE COURT: Yeah, well, let's break it up, if you
- 14 can.
- MR. GRAYBILL: Okay.
- 16 BY MR. GRAYBILL:
- 17 Q. So, let's talk about removing shrubbery. First of
- 18 all, it's clear from the fire summary that what was there in
- 19 these treatment areas was Fuel Model 5 which was a shrub
- 20 layer that actually minimized the spread of fire according to
- 21 the people who fought the fire, correct?
- 22 A. That's what they said.
- Q. Okay. And, so, if it actually operated to minimize
- 24 fire spread, you potentially wouldn't want to remove that
- 25 shrubbery, correct?

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- 1 A. I think we're reading a lot more into what the
- 2 closeout summary intended than is possible.
- 3 Q. Well, but Dr. Anderson himself says with regard to
- 4 Fuel Model 5 that it is not as combustible as other brush
- 5 layers, as other brush fuel models, correct?
- 6 A. Yes, but -- and it applies to sagebrush, and
- 7 sagebrush fires can spread at very rapid rates, as well as in
- 8 other kinds of low shrub ecosystems. So, Fuel Model 5 is by
- 9 no means a timid model.
- 10 Q. Okay. It's clear that the vast majority of what
- 11 we're talking about in terms of cover type in the treatment
- 12 areas is timber at Fuel Model 10, correct?
- 13 A. Yes.
- 14 Q. And, so, we're not talking about removing a vast
- 15 landscape -- shrubbery from a vast landscape; we're talking
- 16 about pockets of shrubbery. Isn't that true?
- 17 A. No.
- 18 Q. Well, did you quantify how much Fuel Model -- a
- 19 shrub fuel model or brush fuel model existed in the treatment
- 20 areas?
- 21 A. So, I think we're getting confused here. I'm
- 22 talking about brush recovery in places that are now Fuel
- 23 Model 10. There would be accelerated development of the
- 24 resprouting brush in there. And if you look at the
- 25 definition in Anderson's own paper of Fuel Model 10, it

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- 1 includes other material besides just large dead-and-down
- 2 woody logs.
- 3 Q. Okay. So, just so we can break it up, the initial
- 4 conversation to a fuel model type -- to a forest that mimics
- 5 a Fuel Model 8-type forest, could, in fact, include
- 6 mechanized removal of brush and, in fact, in this particular
- 7 forest, there's not all that much brush. It's mostly Fuel
- 8 Model 10 timber, correct?
- 9 A. At the moment, that's right.
- 10 Q. Okay. And, so, you're not saying that the initial
- 11 treatment action is not feasible. Correct?
- 12 A. It can be mechanically thinned, and mechanical
- 13 activities can take place within -- within the fuel break.
- 14 Yes, they can.
- 15 Q. Your concern is that there would be regeneration
- 16 after it's opened up, correct?
- 17 A. Yes, that's correct.
- 18 Q. Well, isn't it true, sir, that if the responsible
- 19 forest manager is tasked to protect this forest, it is
- 20 absolutely possible to go back in to these large treatment
- 21 areas and as the brush regenerates treat it in some form,
- 22 other than with prescribed fire?
- 23 A. Everything's possible; it's not practical.
- Q. Okay. You talked about Cases 5 and 6 as being the
- 25 ones that you believe would most closely resemble what would

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- 1 actually happen with a large fire like the Red Eagle Fire,
- 2 correct?
- 3 A. Yes.
- 4 Q. And isn't it true, sir, that in both of those
- 5 models you include fuel cover types other than FM 8 that are
- 6 not treated?
- 7 A. That's true.
- 8 Q. You were asked some questions about Defendant's
- 9 Exhibit 187. And you were first asked about -- do you still
- 10 have that in front of you?
- 11 A. Yes.
- 12 Q. On the first page, you were asked about this
- 13 statement, "Large fires burning under extreme conditions of
- 14 high winds and low humidity are difficult, if not impossible,
- 15 to suppress." Do you remember that testimony?
- 16 A. Yes.
- 17 Q. It's easier to suppress -- first of all, that
- 18 statement doesn't say that they are impossible to suppress,
- 19 correct? It says they are difficult.
- 20 A. Yes.
- Q. If not impossible, correct.
- 22 A. Right, once the weather changes, then suppression
- 23 activities are usually possible.
- Q. Would you agree that they are easier to suppress if
- 25 they encounter fuel breaks or landscape-area fuel reduction

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- 1 treatments?
- 2 A. The possibility is there.
- Q. And if you turn to the conclusions, which is three
- 4 pages from the end, you state that "We suggest that problems
- 5 to society posed by wildland fires are analogous to those of
- 6 traffic accidents." Do you see that?
- 7 A. Yes.
- 8 Q. And traffic accidents can't be stopped either by
- 9 increasing the police force or reducing the speed limits.
- 10 And then a little farther down, you say, "Likewise, wildland
- 11 fires can't be stopped." You then go on to say, "The
- 12 challenge for fire management is to reorient the focus of
- 13 efforts toward limiting the undesirable effects of fires on
- 14 ecosystems and human development, not stopping fires."
- 15 And a little bit below that, you say,
- 16 "Sustainability of wildland ecosystems can be accomplished by
- 17 managing fuels and landscape pattern to change fire
- 18 behavior." And do you still agree with that statement, sir?
- 19 A. Yes.
- 20 MR. GRAYBILL: That's all I have, Your Honor.
- 21 THE COURT: All right. Dr. Finney, thank you very
- 22 much for your testimony.
- THE WITNESS: Thank you, Your Honor.
- 24 THE COURT: You are excused.
- 25 THE WITNESS: Thank you.

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- 1 MR. BAIR: Your Honor, one quick housekeeping
- 2 matter, if I may. We wish to provide Dr. Finney's full
- 3 PowerPoint presentation as Defendant's Demonstrative 3, and I
- 4 have printed copies here.
- 5 THE COURT: All right.
- 6 MR. BAIR: May I approach?
- 7 THE COURT: Yes.
- 8 MR. BAIR: One other minor housekeeping matter,
- 9 Your Honor. We also have exhibit stickers for Defendant's
- 10 Exhibit 186 and 187. I'm happy to provide those at the break
- 11 or whatever --
- 12 THE COURT: All right, that will be fine.
- 13 MR. BAIR: Thank you.
- 14 (Defendant Demonstrative Exhibit Number 3 was
- 15 marked for identification.)
- 16 MS. DRAPER: The United States calls Dr. Terry
- 17 Droessler.
- 18 THE COURT: All right.
- 19 Good morning, sir.
- THE WITNESS: Good morning.
- 21 Whereupon,
- TERRY DONALD DROESSLER, Ph.D.
- 23 called as a witness, having been first duly sworn, was
- 24 examined and testified as follows:
- 25 DIRECT EXAMINATION

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- 1 BY MS. DRAPER:
- Q. Good morning, Dr. Droessler.
- 3 A. Good morning.
- 4 Q. Would you please state your full name for the
- 5 record.
- 6 A. Terry Donald Droessler.
- 7 O. And what is your profession?
- 8 A. I am a forest biometrician.
- 9 Q. And what is the name of your firm?
- 10 A. My firm is Forest Analytics, LLC.
- 11 Q. And you provided a copy of your resume with your
- 12 expert report; is that correct?
- 13 A. That's correct.
- 14 O. And I believe that has been marked and admitted as
- 15 Defendant's Exhibit 137. You don't have any way of knowing
- 16 if that's correct. And I believe your resume appears as
- 17 Appendix C of your report; is that correct?
- 18 A. That's my recollection.
- 19 O. Is the resume provided with your report an accurate
- 20 and up-to-date copy, so far as you recall?
- 21 A. It's up-to-date as of the date of that document.
- Q. Would you please list the degrees that you've
- 23 earned and the universities you attended?
- 24 A. I began my college education at the University of
- 25 Wisconsin Stevens Point in the College of Natural Resources.

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- 1 I spent two years as an undergrad there and then transferred
- 2 to the University of Wisconsin in Madison, also in the
- 3 Department of Forestry at the time. I obtained a bachelor's
- 4 of science in natural resources, forestry, from the
- 5 University of Wisconsin Madison.
- I went on to get a master's degree in forest
- 7 biometrics from the University of Wisconsin Madison and then
- 8 went to the University of Minnesota and obtained a Ph.D. in
- 9 forest biometrics.
- 10 Q. And without getting into opinions, can you briefly
- 11 explain what forest biometrics is?
- 12 A. The word "biometrics" literally translates to the
- 13 measurement of life. And, so, forest biometrics is the
- 14 measurement of forest components, such as trees.
- 15 Q. Let's turn back to your career path and
- 16 professional experience. Since earning your Ph.D., could you
- 17 briefly walk us through the forest biometrician positions
- 18 that you've held? Perhaps you could start with the earliest
- 19 and proceed to the most recent and maybe give us a general
- 20 idea of the kinds of forest projects you worked on at your
- 21 different positions.
- 22 A. Sure. I began with a post-doctorate position with
- 23 the Forest Service Northeast Forest Experiment Station in
- Orono, Maine. In that position, the work focused on the
- 25 impacts of acid rain on the growth and yield of the spruce

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- 1 fir forest in that region of the country.
- Okay, the next job was with the Environmental
- 3 Protection Agency laboratory in Corvallis, Oregon. I began
- 4 my work there looking at the -- extending the impacts of acid
- 5 rain on the growth and yield of forests on national scales.
- 6 That work eventually transitioned into the impacts of global
- 7 change on forest growth and yield on a national and even
- 8 global scales.
- 9 After my EPA stint, I worked for the consulting
- 10 firm Mason, Bruce & Girard, Inc. in Portland, Oregon. I was
- 11 hired to do forest biometrics work there, which involved
- 12 designing and analyzing forest inventory information, among a
- 13 wide variety of projects, but most were related to forest
- 14 inventory or their analysis.
- 15 After Mason, Bruce & Girard, I became a partner
- 16 with several other folks in a consulting firm in Corvallis,
- 17 Oregon called Duck Creek Associates. I was the forest
- 18 biometrician partner in that firm, and my work continued with
- 19 forest inventory-related work, forest inventory analysis,
- 20 statistical analysis, a rather wide variety of work, all
- 21 involving forest inventory.
- 22 After Duck Creek Associates, I formed my own
- 23 company. This would be 2005, Forest Analytics, LLC, as a
- 24 sole proprietor. And my clientele has remained fairly
- 25 consistent over the length of time I've been in the Pacific

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- 1 Northwest. I work for -- I do projects for a wide variety of
- 2 entities, from individual tree farm and woodland owners,
- 3 neighbors, small, medium, to large-sized timber companies,
- 4 federal agencies, and the United States Department of
- 5 Justice.
- 6 Q. And, Dr. Droessler, you may have mentioned this,
- 7 but did you also work at one point for Cavenham Forest
- 8 Industries?
- 9 A. I did have a one-year job with Cavenham Forest
- 10 Industries, and that was cut short by a hostile takeover,
- 11 buyout, the company sold. In that capacity, I did forest
- 12 biometrics and -- in addition to GIS work for them.
- 13 O. In describing your professional experience, you've
- 14 used a few terms perhaps we should define. Let's quickly
- 15 take them one by one. Without offering an opinion, what is a
- 16 forest growth and yield model?
- 17 A. A forest growth and yield model is simplistically a
- 18 way to simulate how trees grow using computers.
- 19 O. And with the same criteria in mind, what is a
- 20 silvicultural scenario?
- 21 A. Silvicultural scenarios are the way that forest
- 22 managers attempt to achieve particular goals on their
- 23 property.
- Q. And you mentioned forest inventory as one of your
- 25 specialties. What is a forest inventory?

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- 1 A. Forest inventory simply and most -- in most cases
- 2 for me in particular involves an inventory of the trees that
- 3 are on a property.
- 4 Q. Please just briefly describe your professional
- 5 experience with statistical sampling.
- 6 A. Statistical sampling is a necessary requirement in
- 7 both the development of a forest inventory in developing
- 8 sampling strategies and also in the review of existing forest
- 9 inventory work.
- 10 Q. Do you have any experience reviewing inventory work
- 11 prepared by others?
- 12 A. Yes. I'm called upon on a regular basis and really
- 13 throughout my career to review existing forest inventories.
- 14 Q. Do you have any experience calculating confidence
- 15 intervals?
- 16 A. Yes. Confidence intervals provide an estimate of
- 17 the variability in the value of interest, typically an
- 18 average or a total.
- 19 Q. And what kinds of projects have you worked on that
- 20 involved calculating confidence intervals?
- 21 A. I've had two very recent projects, both with the
- 22 same client, that required me to come up with the inventory
- 23 design, subcontract out the field work to cruisers and
- 24 compile the results, determine the total volume, and provide
- 25 that confidence interval or measure of variability with it.

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- 1 Q. Dr. Droessler, have you worked on any projects
- 2 involving Indian forestlands?
- 3 A. Yes. I've had a long tenure in working with Indian
- 4 country.
- 5 Q. What kinds of projects have you worked on that
- 6 involved Indian forestlands?
- 7 A. I've been asked to take existing CFI -- continuous
- 8 forest inventory -- plot data and develop a timber inventory
- 9 database for the tribe. I've been asked to use inventory to
- 10 assist them in developing forest management plans. And
- 11 develop harvest schedules.
- 12 Q. Which Indian tribes have retained your services?
- 13 A. I've worked for the Confederated Tribes of the
- 14 Coos, Lower Umpqua and Siuslaw in Oregon; the Coquille Tribe
- in Oregon; the Cow Creek Tribe in Oregon; the Warm Springs
- 16 Tribe in Oregon; a couple tribes in Washington, the Quinalt
- 17 Indian Tribe and the Colville Tribe. I've worked for First
- 18 Nations Tribe in British Columbia. That's what I recall.
- 19 Q. Thank you. What regions of the United States have
- 20 you primarily worked in?
- 21 A. My most recent work really for about the past 28
- 22 years has been in the Pacific Northwest, so it's primarily
- 23 focused on work in British Columbia, Washington, Oregon,
- 24 Northern California, and extending a bit into the Inland
- 25 Empire region, but primarily the Pacific Northwest.

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- 1 Q. Have you worked on any forest projects outside the
- 2 Continental United States?
- 3 A. Yes. I have worked -- had projects in the Russian
- 4 Federation, Sakhalin Island specifically; in Canada, in
- 5 British Columbia; and also in Brazil.
- 6 Q. Have you led any training sessions related to
- 7 forest biometrics?
- 8 A. Yes. Part of my business is routinely to provide
- 9 training for individuals interested in learning how to
- 10 develop inventory or use inventory software. So, I provide
- one-on-one or group training every year on a, you know, very
- 12 regular basis.
- 13 I also have developed specialty workshops, often
- 14 with colleagues, and last year I with two colleagues, two
- 15 forest biometricians, presented a two-day workshop in
- 16 Portland for about 75 folks on how to use growth and yield
- 17 models.
- 18 Q. Are you affiliated with any professional
- 19 organizations?
- 20 A. I'm a member of the Western Forest Mensurationists
- 21 or otherwise known as Western Forest Biometricians group, and
- 22 I'm a certified forester in the Society of American
- 23 Foresters.
- Q. And you just mentioned you're a certified forester.
- 25 Are there any continuing education requirements associated

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- 1 with that certification?
- 2 A. Yes. There's -- basically, they specify a three-
- 3 year continuing education requirement that has to be met.
- 4 And, you know, I try and undertake that to basically do it on
- 5 an annual basis to make sure I get -- meet or certainly
- 6 exceed that three-year requirement.
- 7 MS. DRAPER: Your Honor, we would move to qualify
- 8 Dr. Droessler as an expert forest biometrician.
- 9 THE COURT: All right. Any voir dire?
- MR. GRAYBILL: No objection.
- 11 THE COURT: All right. The Court will accept the
- 12 witness as an expert in forest -- whatever the noun is.
- MS. DRAPER: Biometrics.
- 14 THE WITNESS: Biometrics.
- MS. DRAPER: It's a long word.
- BY MS. DRAPER:
- 17 Q. Dr. Droessler, let's start with a few basic
- 18 background concepts. What are the basic tools a forest
- 19 biometrician uses to measure forest inventory?
- 20 A. The basic tools are field measurements, and those
- 21 field measurements involve tree diameters, the measurement of
- 22 the diameter of the tree at four and a half feet above the
- 23 ground and total tree heights, perhaps measurement of how
- 24 much taper there is in a tree, those sorts of measurements.
- 25 The ultimate goal, of course, is to estimate volume in the

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- 1 tree.
- Q. And I assume you're speaking of timber volume.
- 3 A. Correct.
- 4 Q. What was your assignment in this case?
- 5 A. I had two assignments in the case. First, I was
- 6 asked to develop a total net board foot volume of commercial
- 7 timber burned within the Red Eagle Fire perimeter; and
- 8 secondly to provide an estimate of the net board feet per
- 9 acre at rotation age for the forest cover types that occur
- 10 within the Red Eagle Fire perimeter.
- 11 O. Dr. Droessler, before we continue, we've heard
- 12 other testimony in this trial referring to commercial timber.
- 13 Are merchantable and commercial timber essentially
- 14 interchangeable terms for purposes of discussing your
- 15 analysis?
- 16 A. Mostly, yes.
- 17 Q. Is there a distinction we should be concerned about
- 18 here?
- 19 A. Not in my testimony.
- 20 Q. Did you provide a report in this case on your
- 21 analysis of the two issues you've just described for us?
- 22 A. I did.
- Q. And are we seeing on the monitor as -- this would
- 24 be the title page from your report; is that correct?
- 25 A. That's correct.

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- 1 Q. And I believe this has been admitted as Defendant's
- 2 Exhibit Number 137. Before we turn further into the
- 3 specifics of your analysis, let's briefly discuss the general
- 4 information you considered. Did you have an opportunity to
- 5 inspect the Blackfeet Tribal Forest after the Red Eagle Fire?
- 6 A. Yes. I spent several days touring the burn area
- 7 and adjacent areas. That would have been in September of
- 8 2014.
- 9 Q. And how did your observations factor into your
- 10 analysis, if at all?
- 11 A. They certainly factor in throughout. In sort of
- 12 reviewing the data that was available to me, I had mental
- 13 pictures of having been in specific locations. And, so,
- 14 for example, if I had plot data that I knew came from a
- 15 specific area, I had -- I had been in that area, and I cross-
- 16 checked -- basically a mental cross-check between what I was
- 17 seeing in the data to make sure it made sense based on what I
- 18 saw in the field.
- 19 O. We've been speaking generally about the two major
- 20 issues you analyzed. Let's turn to specifically now your
- 21 commercial timber volume estimate for the Red Eagle Fire.
- 22 Could you start by giving us a general overview of the steps
- 23 you followed in estimating commercial timber volume within
- 24 the fire perimeter?
- 25 A. Yeah. The general steps were to first determine

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- 1 the total area that I was -- that I needed to work with,
- 2 which would have been the total area of commercial timber
- 3 burned within the Red Eagle Fire perimeter. The second step
- 4 was to estimate volume for that area.
- 5 O. Volume for the acreage that you'd finished
- 6 calculating; is that correct?
- 7 A. That's correct.
- 8 Q. Okay, let's take each of those steps in the order
- 9 that you just listed them. What was your starting point?
- 10 And I'll refer your attention to slide number 2 on the
- 11 screen. I believe this is table -- can you recognize this as
- 12 Table 1 from your report?
- 13 A. Yes.
- Q. Okay. And of the land -- of the land category
- 15 acreages set out in Table 1, which one was significant for
- 16 your purposes?
- 17 A. Yeah, I focused entirely on the fourth row down,
- 18 which is labeled Commercial timber Burned, and it shows as
- 19 12,502.3 acres.
- 20 Q. Once you -- and is this information -- where did
- 21 you obtain this information that appears in Table 1?
- 22 A. Table 1 came from Mr. Nelstead's document.
- Q. And that would be the Mr. Nelstead who testified
- 24 earlier in the trial, I take it.
- 25 A. Correct.

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- Q. Once you had Mr. Nelstead's 12,502.3 acres for
- 2 commercial timber burned, did you make any adjustments to the
- 3 acreage calculation?
- 4 A. Yes. There were several adjustments to that, but
- 5 that was my starting point.
- 6 Q. What was the first adjustment you made to the
- 7 12,000-acre figure?
- 8 A. The first adjustment was to --
- 9 Q. If I could refer your attention to Figure 1. I'm
- 10 asking about the -- did you make any adjustments with respect
- 11 to the acreage that was within the perimeter?
- 12 A. I made no adjustments to the acres that were within
- 13 the perimeter, except I focused on the burned area in that
- 14 Table 1, right. So, you know, what we're looking at is a --
- 15 the red outline is the revised fire perimeter from Mr.
- 16 Nelstead's work. There are also -- show some small islands
- 17 within that perimeter that were unburned areas, which, of
- 18 course, are not included in that 12,500.3-acre estimate.
- 19 Q. Okay. And, then, from the area we're looking at --
- 20 and we might want to go to the next slide. From the area we
- 21 are looking at now, did you exclude any land -- any areas as
- 22 you went to the next step in your analysis?
- 23 A. Yeah. My next step, I was certainly aware of the
- 24 Fox Creek Fire reburn area. We visited that area in the
- 25 field, spent considerable time walking around it and

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- 1 discussing it, so I was -- I had a good mental image of what
- 2 that area looked like. And the relevance is that the 2002
- 3 Fox Creek Fire had burned this area, which is shown in a
- 4 crosshatch. Actually, the whole green-outline area is the
- 5 Fox Creek Fire, but the cross -- the green crosshatch is the
- 6 area of the Fox Creek Fire that the Red Eagle Fire then
- 7 reburned, and I'll refer to that or use the term "reburn
- 8 area" here. That reburn area, at most, could have contained
- 9 four-year-old seedlings at the time of the Red Eagle Fire.
- 10 So, I knew there was no volume in that area, no commercial
- 11 timber volume in that reburn area. That certainly gibed with
- 12 what the mental image I had was, and also from looking at
- 13 data that was available from that area.
- 14 Q. And how many acres does that Fox Creek Fire reburn
- 15 area encompass?
- 16 A. My recollection, it was 1,625.7 acres, an estimate
- 17 from Mr. Nelstead.
- 18 Q. If I suggested your report said it was 1,627.7,
- 19 would that --
- 20 A. That...
- Q. Thank you. And what was the source of your
- 22 information on the number of acres within the reburn area?
- 23 A. I received that acreage estimate from Mr. Nelstead.
- Q. So, if I'm understanding you correctly, you then
- 25 from the initial figure, the 12,000-acre -- 12,500-acre

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- 1 figure that we looked at, you then subtracted out the 1,600-
- 2 acre figure that represented the Fox Creek reburn. Did you
- 3 subtract out any other acreages before you got to the -- to
- 4 calculating volume?
- 5 A. Yes. So, the Red Eagle Fire occurred in late July
- 6 of 2006, and I knew that the inventory data that was
- 7 available to work with was measured in 2004 and into 2005. I
- 8 was also aware that there had been harvesting that occurred
- 9 between the time of that inventory and the Red Eagle Fire, so
- 10 roughly two years of elapsed time. And, so, I asked Kevin
- 11 Nelstead for the acreage of the harvest units that had
- 12 occurred from 2004 until the time of the Red Eagle Fire. And
- 13 he provided a figure of 327.8 acres that had been harvested.
- 14 Now, there was a chance that a plot -- one of the
- 15 inventory plots I was working with would have fallen into
- 16 these harvest areas, so if the measurements were taken after
- 17 harvesting had begun, I could see that in the plot data. I
- 18 checked the plots, and in the vicinity of where these harvest
- 19 units were and there was no indication that they fell within
- 20 the harvest areas. So, I concluded that I needed to subtract
- 21 these harvest areas out to get to an inventory estimate at
- 22 the time of the Red Eagle Fire. And, so, I subtracted them
- out, which resulted in a figure of 10,548.8 acres, which is
- 24 shown at the bottom of this summary.
- 25 Q. So, once you had that, the 10,548.8 acres shown on

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- 1 the bottom of your summary of opinions, taken from your
- 2 report, what was the next problem you set out to solve?
- 3 A. The next problem was obtaining a volume estimate
- 4 for those acres.
- 5 Q. Referring you to Figure 2 from your report, does
- 6 that map depict this -- can you walk us through the process
- 7 that you followed to determine volume on the estimated acres?
- 8 A. Yes. So, there was inventory data collected in
- 9 2004 and 2005, and it was well designed with known plot
- 10 locations. So, what Figure 2 shows -- oh, the numbers refer
- 11 to individual plot numbers, and the blue dots to the location
- 12 of those plots. And what -- my intent here was to identify
- 13 which plots fell within the Red Eagle Fire perimeter. And
- 14 it's that subset of plots then that I could begin to work
- 15 with to develop a volume estimate.
- 16 Q. Dr. Droessler, let's pause for a moment from your
- 17 step-by-step description and focus on some background
- 18 information. Other witnesses have mentioned CFI plots. As a
- 19 forest biometrician, could you help us understand what CFI
- 20 plots are?
- 21 A. A CFI inventory, again it stands for continuous
- 22 forest inventory, is an inventory commonly used in Indian
- 23 country. The Bureau of Indian Affairs has relied on it to
- 24 develop inventory estimates for many decades. So, it
- 25 basically defines a fixed radius circular plot that is one-

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- 1 fifth acre in size. And then they inventory the trees that
- 2 occur on that plot. Then there are specific things that they
- 3 are measuring on portions of the plot or the whole plot. And
- 4 it's all laid out in an inventory design document. And for
- 5 the Blackfeet in particular, I cite the inventory design
- 6 document in my list of citations.
- 7 O. Are these CFI plots typically -- are they revisited
- 8 on any periodic basis?
- 9 A. Part of the word "continuous" refers -- or alludes
- 10 to any way that they attempt to remeasure them, approximately
- 11 every ten years. Okay, but this data set, these plots were
- 12 first installed in 2004 and 2005. So, there was just a
- 13 single measurement available.
- 14 Q. And what is this -- is there a standard protocol
- 15 for collecting information from a CFI plot?
- 16 A. Yes. And it's laid out in that inventory design
- 17 document. Procedures and methods are clearly stated.
- 18 Q. And, in general, are there standard protocols that
- 19 are similar for laying out -- for designing a CFI inventory
- 20 and laying out the plots?
- 21 A. The general concepts are transferrable, yes.
- Q. Let's turn back to the point we left off in your
- 23 volume estimate analysis for this case. I believe the last
- 24 step you mentioned was you were obtaining the CFI plot data
- 25 from Mr. Nelstead. And how did you go about getting the plot

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- 1 data and were there any sources other than Mr. Nelstead?
- 2 A. Right. I obtained the inventory data, the plot
- 3 data, from the Bureau of Indian Affairs Bureau of Forest
- 4 Resource Planning Office in Lakewood, Colorado. They are
- 5 sort of the clearinghouse or the -- that's the wrong word to
- 6 use. They are the folks that provide resource planning to
- 7 the Bureau of Indian Affairs. And they maintain these CFI
- 8 inventory databases and compute inventory volumes, which
- 9 then, you know, are utilized in a wide variety of ways.
- 10 Q. What data did -- am I using the correct acronym --
- 11 I believe it's BOFRP.
- 12 A. BOFRP is the commonly used acronym for that group.
- 0. What data did BOFRP provide to you?
- 14 A. They provided me an Access -- a Microsoft Access
- 15 database, which contained tables that contained the raw plot
- 16 data, the data -- the tree measurements that were collected
- 17 on each of these CFI plots. They also provided me software
- 18 that I could use directly with that database to compute
- 19 volumes.
- 20 Q. Once you had the CFI data, what was the next task
- 21 you set out to complete, and referring you again back to our
- 22 Figure 2, I believe, from your report?
- 23 A. Right. The next task was to identify which CFI
- 24 plots fell within that Red Eagle Fire perimeter. And I -- at
- 25 this scale, this figure alone, you can sit and count which

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- 1 ones show up or seem to show up. I took that a step farther.
- 2 Any plot that was at all close to the perimeter border I
- 3 asked Mr. Nelstead to provide a more detailed -- more
- 4 resolution, and the ultimate determination as to whether a
- 5 plot fell within the perimeter or not was whether the center
- of the plot fell within the perimeter. If the center of the
- 7 plot fell within the perimeter, I counted it and used it.
- 8 Q. Referring again to Figure 2, how many CFI plots did
- 9 you ultimately conclude were within the Red Eagle Fire
- 10 perimeter?
- 11 A. There are a total of 41.
- 12 Q. Once you determined there were a total of 41 within
- 13 the perimeter, did you exclude any other CFI plots, for
- 14 example, how did you treat those that were within the reburn
- 15 area?
- 16 A. Right. That reburn area, again, since I had
- 17 visited it, I knew there was no commercial timber volume in
- 18 it. I then excluded the plots that fell within that reburn
- 19 area, first checking to make sure they showed that there were
- 20 no trees in that area. And, in fact, they did show that.
- 21 So, there were six plots that showed in that reburn area, and
- 22 I excluded those. So, 41 minus 6 results in 35 total plots.
- 23 Q. Once you had your 35 total plot figure, what was
- 24 the next step in your analysis with respect to the BOFRP
- 25 data?

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- 1 A. Right. The next step then was to use the BOFRP
- 2 software and calculate the average volume per acre from those
- 3 35 plots.
- 4 Q. So, referring you to Table 2, which I believe
- 5 appears on page 9 of your report, does this show -- does this
- 6 include the BOFRP data you were working with?
- 7 A. Right. This is a table exactly out of that
- 8 software run. So, the software produces this table, and I
- 9 simply copied it and put it into my report. There's really
- 10 only one number that was of interest to me here, and it's
- 11 under the Total Volume heading, so that first group of three
- 12 columns. And it's the third column, the board measure. And
- 13 what this number represents, I can't make it out clearly on
- 14 my screen here. I'd be guessing as to what that number is.
- 15 Q. I believe if we go to the next slide that the
- 16 number will be clearer.
- 17 A. Okay. What that number is, though, is the gross
- 18 volume from those plots, which is the total volume that fall
- 19 within the dimensions of the diameters and the heights.
- 20 Q. Dr. Droessler, how did you decide whether the BOFRP
- 21 data you were looking at was reliable?
- 22 A. The inventory field guide specified both the
- 23 measurements that were to be taken with followup checks of
- 24 all field people to make sure that they were conforming to
- 25 predetermined standards for those measurements. So, that

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- 1 procedure was followed.
- Q. And did you receive from BOFRP only data for the 35
- 3 plots you were considering?
- 4 A. No. I received the whole CFI -- the inventory
- 5 database I received contained all of the CFI plot data.
- 6 Q. Once you were satisfied that the BOFRP data was
- 7 reliable, how did you use the data in your calculations?
- 8 A. Well, the first step was to determine this gross
- 9 board foot volume per acre figure, which I can read on there
- 10 now was 5,659.1 board feet per acre.
- 11 O. And, Dr. Droessler, if I could just ask you, is
- 12 this a summary or this is basically an excerpt from your --
- 13 the calculations that appear in your report, is that correct?
- 14 A. Yes.
- 15 Q. Okay. And I'm sorry, please go ahead.
- 16 A. Okay. So, the first step was getting this gross
- 17 board foot volume per acre figure. And, again, gross is
- 18 simply the volume that shows or is within the dimensional
- 19 characteristics of the tree. But not all of that dimensional
- 20 volume is useable for a variety of reasons, one of which is
- 21 defect, and visible defect in particular, which you can think
- 22 about as a rot area. The person measuring the tree can see
- 23 these rot areas, and they make an estimate of how much of the
- 24 dimensional characteristics is not useable. Okay, so, I'll
- 25 call this visible defect. It's defect that you can see and

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- 1 estimate.
- 2 So, gross volume, but it's really net board foot
- 3 volume, which is gross net of defect. In this case, I've
- 4 talked about visible defect. The estimate for defect that I
- 5 used came from the 2007 Sawyer report, and --
- 6 Q. Dr. Droessler?
- 7 A. -- which was based on this CFI plot data, this
- 8 particular inventory, but it was Blackfoot-Forest-wide, not
- 9 just the Red Eagle Fire area.
- 10 Q. Okay.
- 11 A. That Sawyer report.
- 12 Q. Dr. Droessler, if I could pause you for a moment
- 13 and maybe take a couple steps back. I just want to make sure
- 14 we've defined all the terms we're using. We've been
- 15 routinely using the term "board feet." What does that term
- 16 actually mean?
- 17 A. Okay. A board foot is a dimensional -- literally a
- 18 board that is 1-inch thick, 12 inches wide, and 12 inches
- 19 long. That's at a rough-cut level.
- 20 Q. And is another way of describing or capturing the
- 21 concept of net volume, is it essentially the quantity of
- 22 timber that a buyer can saw into useable lumber and is
- 23 therefore willing to pay for?
- 24 A. That's a clearly -- it's what a buyer is willing to
- 25 pay for that is the estimate of interest here.

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1
               THE COURT: Ms. Draper, let's take a lunch break at
 2
     this point.
 3
               MS. DRAPER: Certainly, Your Honor.
               THE COURT: We'll resume at 1:30 p.m.
 4
               (Court in recess for lunch.)
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- 1 AFTERNOON SESSION
- 2 (1:31 p.m.)
- 3 THE COURT: You may be seated.
- 4 Ms. Draper, let's go ahead.
- 5 BY MS. DRAPER:
- 6 Q. Good afternoon, Dr. Droessler. When we paused for
- 7 lunch, I believe you were in the midst of explaining to us
- 8 you timber volume estimates. And as I recall, we were in the
- 9 process of discussing defect. Does defect vary by region,
- 10 location, or tree species?
- 11 A. Yes, certainly by all three.
- 12 Q. Is there a difference between visible defect and
- 13 total or overall defect?
- 14 A. Yes. There's a term commonly used called "hidden
- 15 defect," which is defect that occurs inside the tree, that
- 16 there are no external visible ways to discern. So, hidden
- 17 defect is another type of defect.
- 18 Q. Where did you obtain the data you used to account
- 19 for defect on the timber within the burn perimeter?
- 20 A. I ultimately went to the Sawyer report, which
- 21 reported a 5.6 percent defect was appropriate to apply to the
- 22 inventory.
- Q. We heard reference to the Sawyer report earlier.
- 24 Is that the Sawyer 2007 report?
- 25 A. Correct.

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- 1 Q. What was the overall defect figure you actually
- 2 used to calculate net board feet per acre within the burn
- 3 perimeter?
- 4 A. I used 5.6 percent.
- 5 Q. And I believe we see on the screen your
- 6 calculations from page 9 of your report; is that correct?
- 7 A. Yes.
- 8 Q. Would you walk us through the calculations that you
- 9 took to get from gross board feet to net board feet?
- 10 A. Okay, in the top line, the 5,659.1 is the gross
- 11 board foot volume per acre, the average gross board foot
- 12 volume per acre from the 35 CFI plots. I multiply that by
- 13 .944, which is 5.6 percent defect, to obtain 5,342.2 net
- 14 board feet per acre. Okay, so, then the next step, skipping
- 15 down to the last line because I'm not interested in gross
- 16 board foot volume any longer, I have a net board foot volume,
- 17 and that is what I want to carry forward in calculations. I
- 18 multiply that net board foot volume per acre by the area
- 19 estimate of the commercial timber burned within the Red Eagle
- 20 Fire perimeter, which is a number we referred to earlier of
- 21 10,548.8 acres. And that multiplication results in 56
- 22 million -- 56.4 million net board foot total for the
- 23 commercial area burned in the Red Eagle Fire.
- Q. And then, Dr. Droessler, once you had that 56.4
- 25 million board feet figure, did you make any adjustments to

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- 1 address the two-year gap between the 2004/2005 CFI inventory
- 2 and the July 2006 Red Eagle Fire?
- 3 A. Right. So, there are -- yes. There are
- 4 approximately two years in there. It's something more than
- 5 one year and something less than two years, but I decided to
- 6 simply apply a two-year growth estimate to it. So, I
- 7 obtained an estimate of board foot volume growth from the
- 8 BOFRP software for these 35 plots. That is standard output
- 9 that that software produces. That gave me the average board
- 10 foot per acre growth per year, and I expanded that to a total
- 11 to get the total growth and then multiplied by two to get two
- 12 years of growth. And it basically amounted to one-and-a-half
- 13 million board feet growth per year times two is 3 million
- 14 board feet, added to the 56.4 million comes up with 59.4
- 15 million.
- 16 Q. Okay. And the calculations you've just described,
- 17 is that what's appearing on the screen as I believe your
- 18 summary from your report; is that correct?
- 19 A. That's correct.
- 20 Q. So, recapping for a second, so I'm sure I'm
- 21 understanding you, the 59.4 million net board feet you
- 22 calculated represented the volume of commercial timber within
- 23 the Red Eagle Fire perimeter; is that accurate?
- 24 A. That's accurate.
- 25 Q. After you calculated net timber volume, Dr.

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- 1 Droessler, what further steps did you take to assess the
- 2 reliability of the CFI plot data that you used?
- 3 A. Okay. The 35 plots, clearly some of those plots
- 4 were from seedling/sapling areas; some of them were from old
- 5 timber areas; and some of them were from mature sawtimber
- 6 areas. So, I understood there was quite a bit of variability
- 7 between those plots. So, I felt it important to give some
- 8 estimate of the variability within that Red Eagle Fire
- 9 perimeter of the 35 plots that I was using.
- 10 And the way to do that, the way to present that, is
- 11 to calculate a confidence interval. So, I went ahead and
- 12 calculated a confidence interval for my total volume
- 13 estimate.
- 14 Q. If I could ask -- I apologize. I did not mean to
- 15 speak over you. If I could ask you to pause and define for
- 16 us what is a confidence interval.
- 17 A. Confidence interval, there's standard statistical
- 18 formula for calculating it, but basically simply it's a
- 19 measure of the amount of variability in the estimate that
- 20 you're looking at. And the estimate I'm interested in here
- 21 is the total net board foot volume burned within the
- 22 commercial area within the Red Eagle Fire perimeter. So, I
- 23 wanted to have an estimate of the variability that was in
- 24 that total volume estimate. So, that's what the confidence
- 25 interval provides.

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- 1 Q. And, so, if I can recap it and ask you to delve
- 2 just maybe one layer deeper, so when we're looking -- in this
- 3 specific instance when you're calculating the confidence
- 4 interval, what is it actually measuring the variability of?
- 5 A. It is measuring the variability between the 35
- 6 plots that I used in this analysis.
- 7 O. To further explain how confidence intervals work,
- 8 perhaps you could explain this example. If every plot
- 9 sampled was 100 percent the same, exactly the same, what
- 10 would the confidence interval be?
- 11 A. Right, there would be zero variability, and the
- 12 confidence interval would be zero.
- 13 Q. And what did you calculate as the confidence
- 14 interval for the CFI plot sampling?
- 15 A. The confidence interval resulted in a figure of
- 16 plus or minus 33.5 percent, and that's 33.5 percent of the
- 17 59.4 million net board feet.
- 18 Q. And perhaps if you could give us an example, what
- 19 does the confidence interval signify, if you could maybe give
- 20 us an example of if there were 20 -- if we looked at 20
- 21 samples, what is this confidence interval telling you?
- 22 A. Yeah. If there were -- if 20 independent people
- 23 went out and put plots into this area, 35 plots, so 20
- 24 independent inventories, the 95 percent confidence interval
- 25 says you would expect 19 of the results of those inventories

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- 1 to fall within the plus or minus 33.5 percent confidence
- 2 range, and one of those inventory estimates to fall outside
- 3 of that confidence range.
- 4 Q. Anything else the confidence interval is telling
- 5 you about how representative or variable the CFI plots used
- 6 in the 2004/2005 CFI inventory actually were?
- 7 A. As I mentioned, some of these plots were
- 8 seedling/sapling -- from seedling/sapling areas; some were
- 9 from poletimber-size tree areas; and some were from a mature
- 10 sawtimber-size tree area, so I expected there to be a lot of
- 11 variability and a figure of plus or minus 33.5 percent
- 12 reflects that.
- 13 O. Okay. So, is a fair way to summarize what you just
- 14 indicated the plots were highly variable but also
- 15 representative?
- 16 A. That's correct. Those plots provide an unbiased
- 17 estimate of the volume.
- 18 Q. And, finally, to close out our discussion on timber
- 19 volume estimate, based on all the factors you considered, is
- 20 your 56.4 million net board feet an estimate that's
- 21 sufficiently reliable in your opinion as a forest
- 22 biometrician?
- A. It's the 59.4 is the figure to use.
- Q. I apologize.
- 25 A. And, yes, that is a good estimate of the total

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- 1 volume in that Red Eagle Fire perimeter.
- Q. Now, let's turn to the second major question you
- 3 address, which relates to your work on forest cover type
- 4 within the fire perimeter. Again, let's start by defining a
- 5 few of the terms we're going to use. What is forest typing?
- 6 A. Forest typing is essentially a way to code the
- 7 predominant species, the size class, and the density class of
- 8 an area in the forest.
- 9 Q. Why did you set out to assess forest cover type?
- 10 A. I was asked by Dr. Zhang, who was doing economic
- 11 analysis, that he needed to have an estimate of the net board
- 12 feet per acre at maturity for the various forest cover types
- 13 that existed pre-fire within the Red Eagle Fire perimeter.
- 14 Q. Basically, what was your objective in assessing
- 15 forest cover type?
- 16 A. The objective was to come up with an estimate of
- 17 net board foot volume per acre at maturity.
- 18 Q. Is that the same or different than you were
- 19 attempting to determine the volume of merchantable timber at
- 20 rotation age? Is that another way of stating the same thing?
- 21 A. I'm using the word "maturity" for rotation age
- 22 here, yes.
- 23 Q. What does -- in this context, then, what does
- 24 maturity or rotation age mean?
- 25 A. Rotation age is a concept that forest managers use

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- 1 to assign an age at which they believe an area is ready for
- 2 harvest.
- 3 Q. What did you determine the rotation age was for the
- 4 trees in the Blackfeet Tribal Forest?
- 5 A. I went to the forest management plan in existence
- 6 at the time of the Red Eagle Fire, and it showed two figures,
- 7 differentiated by predominant species. And one of those
- 8 figures was for lodgepole pine areas, and it had a rotation
- 9 age of 90 or reported a rotation age of 90. And the other
- 10 was for mixed conifer species, and they reported a rotation
- 11 age of 110 years.
- 12 Q. You just used the term "mixed conifer species."
- 13 How are you using that term?
- 14 A. I'm using it simply to relay there were multiple
- 15 conifer species in the area.
- 16 Q. You mentioned the forest management plan as your
- 17 source material for rotation age. Is the mixed conifer
- 18 description simply part of the information you derived from
- 19 the plan?
- 20 A. The term was used in that forest management plan,
- 21 yes.
- 22 Q. Are you using the mixed species descriptor for any
- 23 purpose other than as a component of looking at rotation age
- 24 to determine merchantable timber volume?
- 25 A. No other purpose.

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- 1 Q. Are you using that term in an ecological sense?
- 2 A. No.
- 3 Q. Are you offering any opinion at all about fire
- 4 ecology?
- 5 A. No.
- 6 Q. Are you offering any opinions at all about fire
- 7 behavior?
- 8 A. No.
- 9 Q. Referring you to your summary table that appears on
- 10 page 15 of your report, could you walk us through the steps
- 11 you took to determine forest cover type, perhaps starting
- 12 with the chart and explaining the data it displays?
- 13 A. Sure. This is a table -- I requested and received
- 14 from Mr. Nelstead a list of all of the forest cover types
- 15 that occurred within the Red Eagle Fire perimeter -- the
- 16 burned area within the Red Eagle Fire perimeter. And, so,
- 17 this first column is labeled Burn Area Forest Cover Type.
- 18 This is the cover type that's pre-fire. Okay?
- 19 The goal was then to get an estimate of the net
- 20 board feet per acre at rotation age for each of those cover
- 21 types. And the way I got that estimate of volume was to take
- 22 the CFI plot data, which also had a forest cover type code
- 23 associated with it, and attempt to match a mature CFI plot
- 24 for the burn area forest cover types. And, so, there are two
- 25 colors you see in that second column, Mature CFI Forest Cover

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- 1 Type. The green represents forest cover types which had a
- 2 matching CFI plot forest cover type within the Red Eagle Fire
- 3 burn area perimeter. The yellow means that there was a
- 4 matching CFI plot or plots outside of the Red Eagle Fire
- 5 perimeter.
- 6 Okay, I was using mature volume estimates at this
- 7 point. This has nothing to do with the inventory at the time
- 8 of the Red Eagle Fire.
- 9 Q. And to go back just one step, Dr. Droessler, I
- 10 believe you mentioned the data for this table, I believe you
- 11 mentioned came from Mr. Nelstead. Did some also come from
- 12 BOFRP, from the CFI plot data?
- 13 A. The CFI plot data, which I used to estimate volume,
- 14 yes. That whole inventory database of CFI plot data came
- 15 from BOFRP.
- 16 Q. Okay. And perhaps, Dr. Droessler, could you select
- one of the rows listed there and just take us through quickly
- 18 an example of the matching process you've just been
- 19 describing for us?
- 20 A. Sure. Let's look at the second row. So, the burn
- 21 area forest cover type shown is code DS33, and that stands
- 22 for Douglas fir, spruce, size class three, which is small
- 23 sawtimber, and density class three, which is a medium/high
- 24 density. So, that's what that code refers to. For a
- 25 matching mature CFI forest cover type, I located one to

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- 1 several -- I don't know how many plots there were -- within
- 2 the Red Eagle Fire perimeter that had a code of DS32, so I
- 3 felt that was a good -- that those plots provided a good
- 4 estimate of the board foot volume at maturity or at rotation
- 5 age for that forest cover type -- burn area forest cover
- 6 type.
- 7 Q. And, Dr. Droessler, are the results of your forest
- 8 cover type shown on Table B2 of your report?
- 9 A. Yes. The last column there shows the net board
- 10 foot volume per acre estimate.
- 11 Q. Dr. Droessler, maybe I could ask you to walk us
- 12 through very briefly, what do each of the columns on Table B2
- 13 that we're now looking at, what do each of those columns
- 14 describe?
- 15 A. Okay, the first column is the burn area forest
- 16 cover type that we've been talking about. The second column
- 17 is an estimated stand age in 2006 at the time of the Red
- 18 Eagle Fire -- just prior to the Red Eagle Fire. That
- 19 estimate came from Mr. Nelstead. RA Type stands for rotation
- 20 age type, and it's -- the M refers to a mixed species. There
- 21 are -- there is also L further down in the table. That
- 22 refers to lodgepole. So, there were those two rotation age
- 23 types that we've talked about.
- The years to rotation age is a simple calculation
- 25 of the rotation age for the type minus the stand age in 2006,

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- 1 so the very first line shows the years to rotation age of 100
- 2 because it's a mixed type and the rotation age is 110 and the
- 3 stand age in 2006 was age 10. So, simple subtraction.
- 4 The total acres was the acres of the specific
- 5 forest cover type in that line. And then a species code and
- 6 a net board feet per acre. These values came from the CFI
- 7 plot data.
- 8 Q. Okay. Dr. Droessler, we have illustrated on the
- 9 screen just the first page of your Table B2. And in its
- 10 entirety, it continues through page 28 of your report. Do
- 11 each of the successive pages basically show the same
- 12 categories of information you've just walked us through?
- 13 A. Correct. It just goes through the full list of
- 14 forest cover types.
- 15 Q. Once you compiled all this information on forest
- 16 cover type, what did you do with it?
- 17 A. I provided this information to Dr. Zhang for his
- 18 economic analyses.
- 19 O. Switching topics now, Dr. Droessler, did you review
- 20 Mr. Long's initial report?
- 21 A. Yes, I did.
- Q. And as -- is it correct that Mr. Long did
- 23 essentially two separate analyses? He calculated -- one, he
- 24 calculated timber volume within the fire perimeter, and then
- 25 as a separate task estimated the number of acres he

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- 1 recommended for thinning or planting?
- 2 A. There were several tasks that he addressed, but my
- 3 comments really focus on two of those areas.
- 4 Q. And which two of those areas did you focus on?
- 5 A. In general terms, his estimate of volume, and then
- 6 his estimate of condition class, and the condition class
- 7 refers to whether there was planting needed or whether
- 8 there'd be future thinning required.
- 9 Q. Let's focus first on Mr. Long's timber volume
- 10 estimates. What issues did you identify as problematic with
- 11 Mr. Long's approach?
- 12 A. I reviewed his poletimber volume estimate and his
- 13 sawtimber volume estimate, so both of those estimates I have
- 14 some commentary on.
- 15 Q. Let's proceed, and we'll kind of proceed in the
- 16 order you listed them. Initially, did you address those
- 17 issues in your rebuttal report, which has been admitted as
- 18 Defendant's Exhibit 142?
- 19 A. Yes, I did.
- 20 Q. Let's take -- I believe you just mentioned Mr.
- 21 Long's poletimber estimate. Let's take that estimate first.
- 22 What issues did you identify with Mr. Long's methods for
- 23 arriving at that estimate?
- 24 A. Okay. He -- Mr. Long used an estimate of 1,699 net
- 25 board feet per acre for poletimber stands, and it's a number

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- 1 that he pulled from the 2007 Sawyer report. In a close
- 2 reading of the Sawyer report, that poletimber volume estimate
- 3 has two major problems with it. First, it is an average
- 4 estimate from all the CFI plots, the few that are within the
- 5 Red Eagle Fire perimeter, but most of them outside of the Red
- 6 Eagle Fire perimeter. So, that's issue one.
- 7 Two, that estimate represents the average
- 8 poletimber volume per acre of poletimber-sized trees that
- 9 occur on seedling/sapling plots, that occur on poletimber
- 10 plots, and that occur on sawtimber plots. And that's an
- 11 issue because by including poletimber-sized trees on other
- 12 than poletimber plots, he's getting an underestimate of the
- 13 actual poletimber volume on poletimber plots.
- 14 Q. Anything else you would add in terms of why that
- 15 approach is problematic?
- 16 A. Well, it clearly dilutes the true value of the
- 17 poletimber volume.
- Q. You also referred to issues with Mr. Long's
- 19 sawtimber estimate. What issues did you identify with the
- 20 sawtimber estimate?
- 21 A. Okay, the sawtimber estimate, he used -- he started
- 22 with a gross board foot volume estimate, again out of the
- 23 Sawyer report. And he pulled that estimate from a section of
- 24 the report that dealt with an allowable -- annual allowable
- 25 cut calculation. And in reviewing that part of the Sawyer

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- 1 report, that gross board foot volume estimate, which he
- 2 started with, I believe it was 9,192 gross board foot -- feet
- 3 per acre, that volume represents the volume of overmature
- 4 stands only, and not all sawtimber burned within the Red
- 5 Eagle Fire was overmature. Okay, so, that's one issue.
- 6 Ultimately, he needed to get to a net board foot
- 7 volume per acre estimate, and again, as part of that
- 8 allowable cut calculation, Sawyer reports he applied a 30
- 9 percent defect to that gross board foot volume per acre
- 10 estimate to derive a net board foot volume per acre estimate.
- 11 And that 30 percent defect, again, applies to overmature
- 12 stands only, and not all sawtimber burned within the Red
- 13 Eagle Fire was overmature.
- 14 Okay, so I believe that 30 percent defect estimate
- 15 is an overestimate.
- 16 Q. Did Mr. Long provide a confidence interval for his
- 17 timber volume estimates?
- 18 A. He did not.
- 19 O. Is that problematic?
- 20 A. There's no way to understand the variability in his
- 21 total volume estimate without having a confidence interval.
- Q. Is it standard practice to calculate a confidence
- 23 interval?
- 24 A. Yes, it is.
- 25 Q. What are the ramifications in terms of addressing

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- 1 or reviewing Mr. Long's timber volume estimates if no
- 2 confidence interval is provided?
- 3 A. There's just no way to understand the variability
- 4 that exists in his total volume estimate.
- 5 Q. Let's turn to Mr. Long's condition class estimates,
- 6 in which he estimates the acreage he believes will require
- 7 planting or thinning post-fire. What issues did you identify
- 8 with Mr. Long's condition class inventory and estimates?
- 9 A. Okay. Mr. Long designed this inventory, and any
- 10 time I review someone's inventory design, I keep in mind some
- 11 common elements that are important in inventory design. And
- 12 I'll just quickly run through these and then spend a little
- 13 bit more time on each one.
- 14 The first is the plot size that he chose to use.
- 15 He chose to use a hundred-acre plot size. The second is the
- 16 plot locations, and typically a systematic grid with a random
- 17 start is a good method, and, in fact, he did that. And it
- 18 provides a good level that the resulting volume estimate, or
- 19 in this case, tree count estimates, area estimates, are
- 20 unbiased. So, that's a good thing.
- The sample size. I like to see a sample size, and
- 22 it's required of me in most inventories I work on to provide
- 23 a sample size that achieves a stated statistical goal. And
- 24 you can think about that stated statistical goal as a
- 25 confidence level that is less than some percentage. Okay,

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- 1 keep that in mind.
- The fourth element is a well-documented inventory
- 3 design, along with well-documented field methods, and he did
- 4 have a general document, but very lacking in detail with
- 5 specific -- in specific areas.
- 6 For -- I look for predetermined standards that the
- 7 cruisers have to achieve, and that some percentage, generally
- 8 5 percent, of each field person's field work gets checked by
- 9 an independent cruiser. And a calculation is made as to
- 10 whether they achieved the standards or not and then what, if
- 11 any, corrective action is required, based on the results of
- 12 whether those standards were achieved or not.
- 13 And, finally, I like to see and am required to have
- 14 that each plot that is installed is monumented, which
- 15 generally means some semi-permanent location of the plot
- 16 center is placed in the field so that within some reasonable
- 17 period of time an independent cruiser can come out and locate
- 18 it. So, those are the general elements that I look for.
- 19 Even if GPS coordinates are provided for plot
- 20 center, they still have to be monumented because a GPS gets
- 21 you in a close vicinity, but you need to know exactly where
- 22 that plot center was.
- 23 Q. And, Dr. Droessler, before we continue, I think you
- 24 might have mentioned a term I don't know that we've defined
- 25 yet this afternoon. You mentioned check cruising. Can you

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- 1 tell us what that concept is?
- 2 A. Yes. Check cruising is a procedure used to ensure
- 3 that the data that was collected by the field people is
- 4 reliable. And I mentioned a little bit the way you do that
- 5 is to have predetermined standards for each of the
- 6 measurements being taken defined so the field person knows
- 7 what those standards are when they go out and that an
- 8 independent check cruiser, when they go out, they can either
- 9 verify exactly the measurements that were taken or come up
- 10 with independent measurements and then compare them to what
- 11 the original measurements were.
- 12 Q. So, if I'm understanding you, essentially it's a
- 13 second group of people or a second individual that goes out
- 14 independent of the first group who did the fieldwork to
- 15 basically do a quality control check?
- 16 A. Yes, that's correct.
- 17 Q. And now, Dr. Droessler, you've listed for us the
- 18 good design elements or how you would define a well-designed
- 19 inventory design. How does Mr. Long's inventory design
- 20 measure against those elements you've described for us?
- 21 A. Okay. So, regarding plot size, he used a 100-acre
- 22 plot size, and it simply is unprecedented in my review of
- 23 field operations and in my inventory design. I would say
- 24 it's more than 100 times larger than any plot size that I
- 25 would advise using or would certainly see in review of

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- 1 inventory designs.
- Q. Do you recall, Dr. Droessler, what the plot size
- 3 was in the CFI plots for the 2004/2005 inventory?
- 4 A. The CFI plots were one-fifth acre in size.
- 5 Q. Is that closer to a standard size?
- 6 A. Closer, yes.
- 7 Q. And I'm sorry, I interrupted your discussion. I
- 8 believe you were taking us through the list. I believe you
- 9 discussed plot size. What about plot location?
- 10 A. Plot locations, he -- Mr. Long did lay out a
- 11 systematic grid of 25 plots, 25 of these 100-acre plots,
- 12 which is a good design, but there were no GPS coordinates
- 13 provided for plot centers, at least he did not report any GPS
- 14 coordinates for those plot centers. So, without that, you
- 15 have no way to go back and relocate that plot center.
- 16 Q. What issues, if any, did you see with the general
- 17 field methods?
- 18 A. The field methods, so, what the cruiser was asked
- 19 to do was to go out and locate the plot, however they did
- 20 that, and do a walk-around somewhere within the -- within the
- 21 100-acre circle. First, there is no way to replicate the
- 22 walk-around. We have no idea where they walked. During that
- 23 walk-around, they were asked to hand draw boundaries on a map
- 24 of the condition classes that they were encountering. And,
- 25 again, these condition classes are needs planting or will

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- 1 need thinning, and there were descriptions and various
- 2 classes that they were to look for and record. And in order
- 3 to help them decide which condition class an area fell in,
- 4 they carried with them a PVC pole for which they could lay it
- 5 on the ground and spin it around and -- excuse me -- count
- 6 the number of seedlings that occurred within that fixed area
- 7 to key them into the right condition class it should be coded
- 8 as.
- 9 Well, what I look for there is where did they take
- 10 these measurements, where did they lay that pole down, how
- 11 many places and where specifically did they do it so an
- 12 independent person could come out and replicate the
- 13 estimates, the measurements that they took. I did not see
- 14 individual estimates recorded. I have no -- there's no
- 15 record of the number of these little area PVC plots that they
- 16 took, or where they took them. It's not in the design
- 17 protocol, and it's not in the writeup.
- 18 The issue that comes up there is it raises a
- 19 question of bias in that if you don't have specific locations
- 20 that you can go back to, you cannot verify the counts that
- 21 were taken to support the condition class that was labeled
- 22 for that hand-drawn unit.
- 23 Q. And turning to that next item on your list, Dr.
- 24 Droessler, was there a confidence level specified?
- 25 A. There was no confidence level specified in his

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- 1 report.
- Q. Were there any check cruising standards developed
- 3 or reported on?
- 4 A. No. There was no predetermined check cruising
- 5 standards mentioned in his report, and no check cruising was
- 6 done.
- 7 O. And I believe you may have already addressed this
- 8 in your early response, but any issues with the plot centers
- 9 as they were described in Mr. Long's report?
- 10 A. The plot centers, to my knowledge, were not
- 11 monumented. At least there is no mention that they were
- 12 monumented. And, again, without GPS coordinate and without
- 13 monumentation, there is no way to come back and precisely
- 14 locate where they were.
- 15 Q. Do the deficiencies you've just been discussing
- 16 undermine the reliability of Mr. Long's results in your
- 17 opinion?
- 18 A. Yes. There are several issues that arise that
- 19 relate to a bias in the condition class selections recorded,
- 20 and no way to know the variability since there was no check
- 21 cruise results, and no way to go back and independently
- 22 verify.
- Q. Overall, how would you characterize Mr. Long's
- 24 inventory design and sampling methods for his condition class
- 25 work?

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- 1 A. Overall, it was a poor design.
- Q. In terms of whether it was subjective, objective,
- 3 do you have an opinion?
- 4 A. Yes. I would say it was subjective.
- 5 Q. According to the information Mr. Long provided in
- 6 his report, were there any quality control checks used to
- 7 ensure that the condition class estimates reported were
- 8 verifiable and accurate?
- 9 A. None that I could make out.
- 10 Q. What effect does the lack of quality control checks
- 11 have on Mr. Long's condition class estimates?
- 12 A. There's simply no way to judge the variability in
- 13 the estimates that you would expect.
- 14 Q. What effect does not following the standard
- 15 protocols that you've outlined for us in implementing cross-
- 16 checks have on the data collected or the reported
- 17 observations?
- 18 A. I simply couldn't trust the information from that
- 19 inventory.
- 20 Q. Dr. Droessler, is experience preparing forest
- 21 inventories a substitute for relying on standard sampling
- 22 protocols?
- 23 A. Experience is not a substitute for it. Experience
- 24 is very helpful in working through those design elements and
- 25 choosing the best methods and techniques and measurements to

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- 1 take.
- Q. Is a forest biometrician's opinion an acceptable
- 3 substitute for following standard protocols to ensure that
- 4 the sampling was reliable?
- 5 A. No.
- 6 Q. In other words, if Mr. Long's opinion is that
- 7 standard protocols were not required because he is
- 8 experienced in preparing forest inventories, is that
- 9 sufficient assurance that his methods were reliable in your
- 10 opinion?
- 11 A. No.
- 12 Q. With your 28-plus years of experience as a forest
- 13 biometrician, would you have followed standard protocols in
- 14 installing the inventory that Mr. Long undertook?
- 15 A. If I designed the inventory, I would have followed
- 16 the standard elements that I've just talked about.
- 17 MS. DRAPER: I have nothing further, Your Honor.
- THE COURT: All right.
- 19 Cross examination?
- 20 CROSS EXAMINATION
- 21 BY MR. GRAYBILL:
- Q. Good afternoon, Mr. Droessler.
- 23 A. Good afternoon.
- Q. My name is Ben Graybill. I represent the Blackfeet
- 25 Tribe in this case. So, you just testified that if you'd

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- 1 been asked to design a precommercial thinning and planting
- 2 inventory, you would have followed a different set of
- 3 standards than Mr. Long. Is that correct?
- 4 A. I wouldn't -- I would have followed the same
- 5 standards, the same elements, but I would have designed a
- 6 very different inventory.
- 7 Q. Okay. Were you asked to design a precommercial
- 8 thinning and planting inventory?
- 9 A. I was not.
- 10 Q. Are you aware of whether or not any precommercial
- 11 thinning and planting inventory was done in this case other
- 12 than Mr. Long's?
- 13 A. I am not.
- Q. And, so, in fact, there is no data from any other
- inventory to compare Mr. Long's to, correct?
- 16 A. That's correct.
- 17 Q. Okay. You are simply criticizing Mr. Long's
- 18 reliability based on looking at the design of his inventory,
- 19 correct?
- 20 A. Correct.
- Q. Have you actually gone out in the field and
- 22 conducted inventories?
- 23 A. I have.
- Q. Okay. Does that include a planting and thinning
- 25 inventory?

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- 1 A. Yes.
- Q. Okay. And in this particular case, all Mr. Long
- 3 was doing essentially, and his crew essentially, was counting
- 4 trees in these plots to determine if planting was needed
- 5 because not enough trees were present, or thinning was needed
- 6 because too many trees were present. Isn't that true?
- 7 A. That's correct.
- 8 Q. That's about as simple an inventory as anybody
- 9 would have to design when it comes to forest metrics, isn't
- 10 that right?
- 11 A. There are all kinds of very simple inventories that
- 12 can be done.
- 13 O. Counting trees is one of them.
- 14 A. Yes.
- 15 Q. Okay. The only other questions I have concern the
- 16 volume of net board feet of timber that you calculated in the
- 17 forest that burned in the Red Eagle Fire. And the obvious
- 18 is, first, that your estimate is larger than Mr. Long's
- 19 estimate. Yours is 59 million roughly board feet, and his is
- 20 a little under 42 million board feet, correct?
- 21 A. That sounds correct, yes.
- Q. Okay. So, the thing that I'm interested in that
- 23 I'm wondering whether or not it accounts for the difference
- 24 is the two different defect rates that you each used. You
- used a 5.6 percent defect rate, correct?

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- 1 A. That's correct.
- Q. And that was the visible defect rate, is that
- 3 right?
- 4 A. It was the estimate that came out of the 2007
- 5 Sawyer report, and they used wording something like this was
- 6 the appropriate defect for the inventory.
- 7 O. So, you don't know whether it was a scale defect or
- 8 the visual defect. You don't know what kind of defect rate
- 9 it was?
- 10 A. It was the defect estimate that they applied to the
- 11 CFI plot inventory.
- 12 Q. There are different kinds of defect rates, right?
- 13 A. There are, yes.
- 14 Q. Okay. One is a visual defect rate where you're
- 15 cruising through the forest and you can see the defect in the
- 16 timber and you can make an estimate. Is that a visual defect
- 17 rate?
- 18 A. Defect that you can see is visible defect, yes.
- 19 Q. There's another kind of defect rate called a scale
- 20 defect rate, where you're actually at the mill, and the mill
- 21 is telling you based on what it's seeing as it mills the
- 22 timber what the defect rate is, correct?
- 23 A. That's correct.
- Q. Okay. So, let's go to -- and you don't have it in
- 25 front of you. Hopefully, you'll be able to see it on the

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- 1 screen. Plaintiff's Exhibit 65, page 58, it's 65-58. And
- 2 the only reason I'm on this page is to show you, sir, that
- 3 down at the bottom there's a heading called the Cut
- 4 Calculation. Do you see that?
- 5 A. I see it.
- 6 Q. All right. And then if you go just two pages
- 7 further, we're still talking about the cut calculation, and
- 8 we go to 65-60. And by the way, let me just step back. You
- 9 understand that this is the 2007 Blackfeet Forest inventory
- 10 that was prepared by Pete Sawyer.
- 11 A. Yes, I do.
- 12 Q. Okay. And, so, you go to the third paragraph on
- 13 65-60, and halfway down, Mr. Sawyer says, "If we harvest on a
- 14 100 year rotation as proposed, approximately 511 acres will
- 15 come under management each year. Total gross volume removed,
- 16 at 9,192 board feet per acre for 511 acres is nearly 4.7
- 17 million board feet."
- 18 And then he says, Using 1 defect factor based on
- 19 the inventory along with a known scaled defect of the Red
- 20 Eagle salvage sale is 30 percent, we end up with an IAC of 3-
- 21 point -- 32.8 or 3.3 million board feet net. Do you see
- 22 that?
- 23 A. I see that.
- 24 O. So, when it comes to determining the cut
- 25 calculation, and you're going to know this answer, and I,

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- 1 frankly, don't know the answer, was Mr. Sawyer here using a
- 2 30 percent defect rate?
- 3 A. He did use the 30 percent defect rate.
- Q. Okay. I'm just curious, why did you use the 5.6
- 5 defect rate when the Sawyer inventory used a 30 percent
- 6 defect rate for the cut calculation?
- 7 A. Because the cut calculation is an entirely
- 8 different exercise than working with inventory at a point
- 9 estimate in time.
- 10 Q. And how is that, sir?
- 11 A. Because it -- the cut calculation is dealing with
- 12 merchantable timber on out into the future, not what you
- 13 currently have.
- 14 Q. Okay.
- 15 A. And what was currently there is best estimated by
- 16 that 2004 CFI inventory.
- 17 Q. Okay. Even though he is using a defect rate that
- 18 is specific to the Red Eagle Fire salvage, with regard to the
- 19 cut calculation?
- 20 A. Yeah. The 30 percent is -- seems to be pulled out
- 21 of thin air in that part of the Sawyer report. I mean, it's
- 22 there, but -- and they say that it came from a combination of
- 23 inventory along with known scale defect from Red Eagle
- 24 salvage sales.
- 25 Q. Are you critical of Mr. Sawyer's reliability, as

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- 1 well, sir?
- 2 A. I'm saying this is an --
- 3 MS. DRAPER: Objection.
- 4 THE WITNESS: -- allowable cut calculation.
- 5 MR. GRAYBILL: That's all I have, Your Honor.
- 6 THE COURT: All right.
- 7 MS. DRAPER: Just a very few questions, Your Honor.
- 8 THE COURT: All right, redirect.
- 9 REDIRECT EXAMINATION
- 10 BY MS. DRAPER:
- 11 Q. Dr. Droessler, for comparison purposes, what would
- 12 an inventory system look like designed according to the
- 13 standard protocols for the exercise that Mr. Long undertook?
- 14 A. Okay, the condition class inventory?
- 15 Q. Yes.
- 16 A. I would use a much smaller plot size, something,
- 17 you know, in the neighborhood of a fiftieth of an acre, and I
- 18 would have a lot of plots. So, I would lay them out,
- 19 hundreds of plots using a systematic grid with a random
- 20 start, and that's what I would use. So, there would be tree
- 21 counts taken at each of those small plots -- a single tree
- 22 count. And then each of those plots represents some -- gets
- 23 expanded into the sum acres. Each plot, say, represents 10
- 24 acres or 20 acres or whatever it would end up to be based on
- 25 how many of those grid points or plots there were.

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- 1 Q. And, finally, Dr. Droessler, in your opinion, is
- 2 Mr. Long's planting and thinning estimate reliable?
- 3 A. I don't believe it is.
- 4 Q. And is that based on the factors you've already
- 5 discussed here this afternoon?
- 6 A. Yes.
- 7 MS. DRAPER: Nothing further, Your Honor.
- 8 THE COURT: All right. Anything further, Mr.
- 9 Graybill?
- 10 MR. GRAYBILL: Just a very brief couple of
- 11 questions.
- 12 THE COURT: Okay.
- 13 RECROSS EXAMINATION
- BY MR. GRAYBILL:
- Q. Mr. Droessler, Mr. Long's plot locations were
- 16 stated in his exhibits, correct?
- 17 A. They were shown in his exhibits.
- 18 Q. Well, I understand you testified that you couldn't
- 19 determine his plot centers, but you could determine where his
- 20 plots were, right?
- 21 A. A 100-acre plot shown on a map, you could probably
- 22 position yourself somewhere on that 100 acres, yes, from the
- 23 map.
- Q. So, were you ever asked to go out and check the
- 25 reliability of Mr. Long's work?

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- 1 A. I was not.
- MR. GRAYBILL: That's all I have, Your Honor.
- 3 THE COURT: All right.
- 4 Dr. Droessler, thank you very much for your
- 5 testimony. You may step down.
- 6 MR. BAIR: Your Honor, the United States calls Mr.
- 7 Roy Montgomery.
- 8 THE COURT: All right.
- 9 MR. BAIR: May I ask permission for Ms. Moore to
- 10 approach the witness with some exhibits, Your Honor?
- 11 THE COURT: Sure.
- 12 Good afternoon.
- 13 THE WITNESS: Good afternoon, Your Honor.
- 14 Whereupon,
- 15 ROY MONTGOMERY
- 16 called as a witness, having been first duly sworn, was
- 17 examined and testified as follows:
- 18 DIRECT EXAMINATION
- 19 BY MR. BAIR:
- Q. Good afternoon, Mr. Montgomery.
- 21 A. Good afternoon.
- Q. Ms. Moore just handed you three of Defendant's
- 23 exhibits, Numbers 135, 141, and 151. Are these the expert
- 24 reports you prepared in this case?
- 25 A. They look like it, yes.

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- 1 Q. Let's start off by talking about your
- 2 qualifications. Do those reports -- or at least your initial
- 3 report -- contain your resume?
- 4 A. Yes.
- 5 Q. And is that a full and complete copy of your
- 6 resume?
- 7 A. Yes, it is.
- 8 Q. Okay. Let's talk about your qualifications.
- 9 THE COURT: Mr. Bair, could you give me those
- 10 exhibit numbers once more?
- MR. BAIR: Oh, my apologies, Your Honor. It's Mr.
- 12 Montgomery's three reports, Defendant's Exhibits 135, 141,
- 13 and 151.
- 14 THE COURT: Thank you.
- MR. BAIR: My apologies, Your Honor.
- 16 BY MR. BAIR:
- 17 Q. Could you please tell me about your educational
- 18 experience, Mr. Montgomery?
- 19 A. I have a bachelor of science degree in forest
- 20 management from Oklahoma State University.
- Q. After obtaining your bachelor's degree, did you
- then enter service with the Federal Government?
- 23 A. Yes, I did.
- Q. And specifically, did you then work for the Bureau
- 25 of Indian Affairs?

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- 1 A. Yes, I did.
- Q. What -- I understand you held multiple positions
- 3 there, but overall, what years were you employed with the
- 4 Bureau of Indian Affairs?
- 5 A. I started to work with the Bureau of Indian Affairs
- 6 in 1962, and I continued to work with the Bureau of Indian
- 7 Affairs in several locations, out in New Mexico, Oregon,
- 8 Wyoming, and Montana, up until 1978.
- 9 Q. And in those approximately 16 years, what kinds of
- 10 positions did you hold?
- 11 A. I started out as a forester, worked -- most all my
- 12 work was fieldwork in forestry. And I -- in 1966, when I
- 13 moved to the Wind River Reservation in Wyoming, I became
- 14 agency forest manager. After about six years at the Wind
- 15 River Reservation, I transferred to the Flathead Reservation
- 16 as a fire management officer. After a couple of years, I
- 17 transferred into what was known then as the Billings Area
- 18 Office; it's now known as the Rocky Mountain Regional Office,
- 19 and I worked there for a period of years until 1978.
- 20 Q. And during that period, were you involved in land
- 21 management decisions?
- 22 A. I was involved in forestry management decisions,
- 23 yes.
- Q. And were you also involved in designing and
- 25 implementing fuel treatments?

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- 1 A. I designed and implemented several fuel treatments
- 2 in some of those locations.
- Q. After leaving the BIA, did you then enter service
- 4 with the U.S. Bureau of Land Management?
- 5 A. I did.
- 6 Q. And what years were you employed with BLM?
- 7 A. As I say, I transferred over in 1978, and I
- 8 continued with the Bureau of Land Management in Montana and a
- 9 couple of locations in Montana, transferring to Oregon in
- 10 1985, and into the Oregon State Office in 1988. And I
- 11 retired there in 1997.
- 12 Q. In total, what years were you employed by the BLM?
- 13 A. From 1978 until 1997.
- 14 Q. And continuously from the early 1960s through 1997,
- 15 you were employed by the United States Department of the
- 16 Interior; is that true?
- 17 A. That's correct.
- 18 Q. Let's talk about your BLM work in a little more
- 19 detail.
- 20 A. What kinds of positions did you hold with the
- 21 Bureau of Land Management?
- 22 A. Well, the first position I had was the state fire
- 23 management officer in Montana and it also included a district
- 24 in the Dakotas. I was reassigned to a resource area manager
- 25 job in Lewistown, Montana in 1980. That job is -- has

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- 1 responsibility for a division of a BLM district with
- 2 responsibilities for management of a multiple-use program
- 3 within that resource area.
- 4 Q. So, what did your typical duties involve in those
- 5 roles?
- A. Starting with the state fire management officer?
- 7 Q. Please.
- 8 A. I had responsibility for oversight of all of the
- 9 fire management programs within -- I believe there was, as I
- 10 recall, four districts within Montana and the Dakotas at that
- 11 time. And that involved responsibility for fire preparedness
- 12 and the fire protection program, including suppression. It
- included fuels management.
- 14 Q. And what did your duties involve once you moved to
- 15 the resource management officer roles?
- 16 A. That involved a multiple use program that included
- 17 a range program, recreation program, forestry, wildlife.
- 18 There was a minerals program within the district and a realty
- 19 program that I had responsibility for. And I -- although I
- 20 didn't have direct fire management responsibilities, I
- 21 provided oversight to a fire management staff that was
- 22 centralized within the district. I provided oversight for
- 23 those activities within my resource area.
- Q. And, finally, what did your duties involve in your
- 25 role in the Oregon and Washington BLM state office?

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- 1 A. Okay, when I left Lewistown, Montana, I moved to
- 2 Roseburg, Oregon as a resource area manager there. I had the
- 3 same kinds of responsibilities with a different type of
- 4 program, different -- it was a multi-use program, but it was
- 5 heavily oriented toward forestry, forest management. And I
- 6 had responsibility for all the disciplines within my resource
- 7 area there, including forestry, the fuels management program,
- 8 wildlife, fisheries, recreation.
- 9 Q. And then you retired in 1997.
- 10 A. I retired in 1997.
- 11 Q. So during your roughly 35 years of employment with
- 12 the Department of the Interior, did you gain expertise in
- 13 forest management?
- 14 A. Yes, I did.
- 15 Q. Did you become familiar with Department of the
- 16 Interior policies?
- 17 A. Yes, I did, that was ever in effect at that time.
- 18 Q. Did you become familiar and gain expertise in fire
- 19 behavior?
- 20 A. Yes, I did.
- 21 Q. And did you gain expertise in the ecology of the
- 22 Northern Rockies?
- 23 A. I did while I was in Montana, yes.
- Q. While you were employed with the Federal
- 25 Government, did you also serve in a wildland firefighting

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- 1 role?
- 2 A. Yes, I did. That was one of the things that you
- 3 were expected to participate in with the Bureau of Indian
- 4 Affairs as a forester. So, I got my training and
- 5 firefighting experience initiated and progressed up through
- 6 the ranks and became qualified at various positions.
- 7 O. And let's talk about those positions. Did you ever
- 8 become qualified as a commander of incident management teams?
- 9 A. Yes, I became qualified as a Type 2 incident
- 10 commander and held those qualifications for approximately 12
- 11 years. And then I became qualified as a Type 1 incident
- 12 commander and had held those qualifications for perhaps 15
- 13 years.
- 14 Q. Have you continued working since you retired from
- 15 federal service?
- 16 A. Yes, I have.
- 17 Q. How so?
- 18 A. Well, in the year 2000, I started my own consulting
- 19 business dealing with wildland fire management issues.
- 20 Q. And what sort of work do you do in that consulting
- 21 business?
- 22 A. Well, I have done a variety of work. Initially, I
- 23 was able to get contracts with the Forest Service and BLM to
- 24 do various kinds of fire management work for them in the area
- 25 of program analysis, evaluations, leading test forces to

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- 1 address certain issues that they wanted addressed. And then
- 2 I also participated in wildland fire suppression, not in a
- 3 tactical sense, but in support roles on the incidents.
- 4 Q. And in your work as a consultant since 2000, have
- 5 you continued to maintain your familiarity with new
- 6 developments in forest management?
- 7 A. Yes, I have.
- 8 Q. And in fuels management?
- 9 A. Yes, I have.
- 10 Q. And in fire suppression?
- 11 A. Yes.
- 12 MR. BAIR: Your Honor, we offer Mr. Montgomery as
- 13 an expert in those topics: forest management, fuels
- 14 management, and fire suppression.
- THE COURT: All right, any voir dire?
- MR. GRAYBILL: No objection.
- 17 THE COURT: All right. The Court will accept Mr.
- 18 Montgomery as an expert in the areas proffered.
- MR. BAIR: Thank you, Your Honor.
- 20 BY MR. BAIR:
- Q. Mr. Montgomery, let's talk about your opinions and
- 22 first lay out what some of those are. Did you submit an
- 23 initial report in this case?
- 24 A. Yes, I did.
- 25 Q. And did that initial report reach conclusions about

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- 1 the fuels management programs of the BIA and to a lesser
- 2 extent the Glacier National Park?
- 3 A. The BIA and then the Blackfeet Reservation, yes.
- 4 Q. I see. Thank you, Mr. Montgomery, for the
- 5 clarification.
- 6 Broadly speaking, what other topics were addressed
- 7 in your initial report?
- 8 A. I did an assessment of their fire management
- 9 programs in terms of their fire management planning. That's
- 10 one of the areas that I looked at. And I looked at the
- 11 effects of their forest management program, their timber
- 12 sales program, and their -- the types of activities that were
- 13 performed in that program and its effect on the health and
- 14 well-being of the forest.
- 15 Q. And did you also submit two rebuttal reports in
- 16 response to the opinions rendered by Mr. Darrell Schulte?
- 17 A. I did.
- 18 O. Okay. So, we'll be talking about all of those
- 19 issues today, but let's talk -- start by talking about your
- 20 assessment of the BIA's Blackfeet Agency fuels program. And
- 21 to that, we should start by talking about fire history.
- 22 Did you become familiar with the history of
- 23 wildland fires in the Blackfeet Tribal Forest?
- 24 A. Yes, I did. I looked at the fire occurrence
- 25 history on the Reservation and did an analysis of the fires

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- 1 that had -- the large fires that had occurred for the last --
- 2 since about 1940.
- 3 Q. And although your analysis may have focused on
- 4 large fires, did you also examine smaller fires in the tribal
- 5 forest?
- 6 A. Yes, I did.
- 7 O. And is that history, both large and small fires,
- 8 fully discussed in your initial report.
- 9 A. Yes, it is.
- 10 Q. Let's talk about some of the highlights. What did
- 11 you find when you examined the history of major fires in the
- 12 Blackfeet Tribal Forest?
- 13 A. Well, I found that looking at some of the history
- 14 documents for the Reservation that they -- in 1940, they had
- 15 a record of a fire that occurred then. And from 1940 on
- 16 forward, up until the Red Eagle Fire in 2006, there were
- 17 seven large fires that occurred during that period of time.
- 18 O. Out of those seven fires, did any of them spread
- 19 from Glacier National Park to the Blackfeet Forest?
- 20 A. There was -- the Napi Peak Fire was one that spread
- 21 from the Blackfeet Reservation. The 1940 fire was one that
- 22 spread from the Lewis and Clark National Forest.
- 23 Q. So let's talk about the Napi Peak Fire. Before you
- 24 began your research for this case, were you already familiar
- 25 with that fire?

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- 1 A. Yes.
- 2 Q. How?
- 3 A. I was the incident --
- 4 THE COURT: Did you mean to say that it spread from
- 5 Glacier National Park? The Napi fire?
- 6 THE WITNESS: The Napi Peak Fire started just
- 7 inside the Glacier National Park boundary and spread onto the
- 8 Reservation.
- 9 THE COURT: Okay, I think maybe you misspoke, but
- 10 thank you for the clarification.
- 11 THE WITNESS: I'm sorry. I'm sorry, Your Honor.
- 12 MR. BAIR: Thank you, Mr. Montgomery. And thank
- 13 you for the clarification, Your Honor.
- 14 BY MR. BAIR:
- Q. Were you personally familiar with the Napi Peak
- 16 Fire before you began your research for this case, Mr.
- 17 Montgomery?
- 18 A. Yes, I was.
- 19 O. How?
- 20 A. I was the incident commander that went in there
- 21 with an incident management team to manage that fire.
- Q. Tell us a little bit about that fire.
- 23 A. Well, when I arrived, I received a briefing from
- 24 the agency administrator, and I was told that the fire
- 25 originated on the Glacier National -- just inside the Glacier

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- 1 National Park, a few feet, and then spread onto the Blackfeet
- 2 Reservation.
- 3 Q. Now, you just said a few feet. Could you clarify
- 4 that?
- 5 A. Well, I was told that it was somewhere in the
- 6 neighborhood of 50 to 100 feet inside the boundaries where it
- 7 started.
- 8 Q. So, the fire started inside Glacier but only just
- 9 inside Glacier?
- 10 A. Yes.
- 11 Q. Okay. And could you tell us generally about that
- 12 fire, its behavior, its extent?
- 13 A. Well, it -- I think when it initially spread onto
- 14 the Reservation it had come under the influence of at least
- 15 moderate winds. They weren't extremely high-speed winds, but
- 16 there was enough fire intensity that it spread onto the
- 17 Reservation and burned approximately 1000 acres. Most of
- 18 that had burned by the time that I arrived there with my
- 19 incident management team, but we were able to get a
- 20 containment on that at approximately 1000 acres. And that
- 21 was after about ten days, two weeks on that fire.
- 22 And we had declared containment on it, and we were
- 23 in the process of demobilizing my incident management team to
- 24 turn it over to an organization set up to continue with the
- 25 mop-up and so forth. And one of those extreme wind events

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- 1 that's typical of that area hit about midnight one night, the
- 2 night before that we were to depart the fire. And there was
- 3 no problem during that night. The winds were in the
- 4 neighborhood of 50 to 70 miles an hour, starting around
- 5 midnight. I remember it very well because it tore the camp
- 6 up. And the next morning, we still had no fire visible in
- 7 the fire area. So, we thought we'd escaped the winds there.
- 8 The winds had died down about daybreak and
- 9 continued to blow in the 20 to 30 mile an hour range
- 10 throughout the morning, and we were very anxious about what
- 11 was going to happen. We were getting reports from
- 12 firefighters that we had up on the fire, and there was no
- 13 visible fire anywhere. But about noon or shortly after noon,
- 14 the fire blew out and it ended up skirting around the
- 15 northern flank of the fire and burned a couple more thousand
- 16 acres, as I recall.
- 17 Q. So, to clarify, although you and your team thought
- 18 the fire was contained at approximately 1000 acres, winds
- 19 then led to the fire breaking containment and burning several
- 20 thousand more.
- 21 A. That's right.
- Q. Let's move forward to the years just before the Red
- 23 Eagle Fire. In your research, did you become familiar with
- 24 the 2002 Fox Creek Fire?
- 25 A. Yes, I'm familiar with the location and how it

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- 1 burned.
- Q. So, tell us just a little bit about that fire.
- 3 A. Well, it was another one of those fires that came
- 4 under the influence of high winds, and those winds were
- 5 influential in the acreage burned on that fire.
- 6 O. In your research, did you find that high winds were
- 7 a common factor to the large fires burning within the
- 8 Reservation?
- 9 A. Yes, I did.
- 10 Q. And were those fires all stand-replacement fires?
- 11 A. Yes, they were.
- 12 Q. Okay.
- 13 A. To some degree. And after the winds hit them,
- 14 anyway.
- 15 Q. And with the exception of the Napi Peak Fire, did
- 16 you find any other fires that had crossed the boundary
- 17 between Glacier National Park and the Blackfeet Reservation?
- 18 A. Not until the Red Eagle Fire.
- 19 O. We've been talking about large fires. Did you also
- 20 do research into small fires that burned within the
- 21 Reservation?
- 22 A. Yes.
- 23 Q. And what were -- first, what was your basis for
- 24 that research?
- 25 A. I looked at the fire occurrence maps and their

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- 1 records of fires, and also looked at their fire management
- 2 planning analysis.
- 3 Q. And what did you find about small fires?
- 4 A. Well, it showed that during the period in which
- 5 they analyzed for that fire management planning analysis that
- 6 fire occurrence during a ten-year period, 1994 through 2003,
- 7 there were 680 fires within the Reservation, and all of those
- 8 except the Napi Peak Fire had alleged -- 1994 through 2003,
- 9 so that was before, but all of those fires were within the
- 10 boundaries of the Reservation.
- 11 Q. Now, did any of those smaller fires become larger
- 12 fires?
- 13 A. Some of them were larger fires. Those were mostly
- 14 out in the rangelands.
- 15 Q. So, based on what you learned through your
- 16 research, what would you say was the primary fire threat
- 17 faced by the Blackfeet Tribal Forest?
- 18 A. It's the fires that originate within the boundaries
- 19 of the Blackfeet Reservation.
- 20 O. I see. And based on that conclusion about the fire
- 21 threat, what sort of fuel treatments would you expect a
- 22 prudent forest manager to implement?
- 23 A. I would expect them to treat the fuels within the
- 24 boundaries of the Reservation.
- 25 O. Okay.

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- 1 A. Let's take a look at Defendant's Exhibit 124.
- 2 May I approach the witness, Your Honor?
- 3 THE COURT: Sure.
- 4 MR. BAIR: Mr. Anderson and Mr. Graybill have been
- 5 extremely gracious in letting us use their large copy of this
- 6 exhibit.
- 7 BY MR. BAIR:
- 8 Q. What is this exhibit, Mr. Montgomery?
- 9 A. This is -- this shows the locations of the fuel
- 10 treatments that have taken place on the Reservation.
- 11 Q. Okay. And tell us a little bit about what you see
- in this map of those fuel treatments?
- 13 A. Well, they were focused within areas that had
- 14 either been harvested in timber sales and had regenerated,
- 15 and their approach was to go in to those cutting units and
- 16 treat the fuels that had regenerated and reached age --
- 17 approximately 15-year-old trees.
- 18 Q. Now, a moment ago, you expressed an opinion about
- 19 what a prudent forest manager would have done to respond to
- 20 the fire threats the Reservation faced. Do you believe that
- 21 this history of fuels treatments is consistent with that?
- 22 A. I think it is. It -- well, it creates a mosaic
- 23 that creates -- those treatments create a more resilient
- 24 forest stand within those areas.
- 25 O. Now, let's be very clear. Would these fuel

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- 1 treatments be effective against every potential fire the
- 2 Reservation could have faced?
- 3 A. No. I think it would be effective against your low
- 4 to moderate-intensity fires, but it would not be effective
- 5 against high -- high-wind-speed fires that are driven by high
- 6 wind speeds.
- 7 O. And were these fuel treatments effective against
- 8 the Red Eagle Fire?
- 9 A. No. The fire -- the Red Eagle Fire -- either
- 10 burned around them, spotted over them. Anyway, some of them
- 11 were burned in the fire; some of them survived the fire.
- 12 Q. But were these fuel treatments an appropriate
- 13 response to the fire threats that the Reservation did face
- 14 typically?
- 15 A. I feel it was.
- 16 Q. Okay. Let's go on and discuss your opinions in
- 17 rebuttal to Mr. Schulte's proposal and his opinions. And
- 18 specifically let's start by talking about how both Glacier
- 19 National Park and the Blackfeet Reservation are managed.
- 20 Last week, did you observe Mr. Soleim's testimony about
- 21 Glacier National Park's management policies?
- 22 A. I did.
- 23 Q. And generally speaking, do you agree with how he
- 24 characterized those policies?
- 25 A. Yes.

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- 1 Q. Let's talk about some of them in particular. Are
- 2 you familiar with Glacier National Park's policy of managing
- 3 large parts of the Park as wilderness?
- 4 A. Yes.
- 5 Q. Tell us about that.
- 6 A. Well, the management of the Park as a wilderness
- 7 puts certain kinds of restrictions on fire suppression
- 8 activities that can be performed, specifically related to use
- 9 of mechanized equipment.
- 10 Q. And would those same policies also apply to
- implementing fuel treatments or specifically fuel breaks?
- 12 A. Yes, I believe they would.
- 13 O. Okay. Do you -- well, actually, let's move on from
- 14 this and talk about the policies governing the Blackfeet
- 15 Reservation. Are there limitations on what forest management
- 16 activities can be undertaken where in the Blackfeet Tribal
- 17 Forest?
- 18 A. There is some restrictions, one of those being in
- 19 Class 1 -- along Class 1 streams, areas that are designated
- 20 as stream buffers. It runs 100 feet on both sides of those
- 21 Type 1 -- Class 1 streams, and that precluded -- they
- 22 prohibit all forest management activities within those, at
- 23 least they did at that time.
- Q. Was that changed later, by the way?
- 25 A. It was changed later in -- I think it was the 2009

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- 1 forest management plan.
- Q. Aside from the stream buffer restrictions, were
- 3 there other restrictions in the 1997 forest management plan
- 4 that are relevant to your opinions about Mr. Schulte's
- 5 proposed fuel break?
- 6 A. Yes. The forest management plan had designated
- 7 viewsheds, and these were established to address tribal
- 8 priorities, to protect the visual quality of those areas.
- 9 Q. So, let's stop there for a moment. Could we take a
- 10 look at Defendant's Exhibit 6? Do you recognize this
- 11 document, Mr. Montgomery?
- 12 A. Yes.
- 13 O. Can we zoom out, Megan, and zoom in on the last
- 14 "whereas" clause there.
- Does this document discuss some of those
- 16 limitations that you just mentioned?
- 17 A. That's leading up to what they say. I think if we
- 18 move on to the next page, it would address it.
- 19 Q. Okay, yeah, let's move to the first "therefore"
- 20 clause on page 2.
- 21 A. That previous paragraph addresses some of their
- 22 concerns and why they have established these other
- 23 restrictions.
- Q. And what were those concerns?
- 25 A. Could we back up to that, please?

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- 1 Q. Yeah, certainly.
- 2 A. Yeah, it talks about the aesthetic beauty of the
- 3 Reservation and their interest in protecting those. It also
- 4 mentions the streams and protecting the quality of the
- 5 watersheds and the quality of the water. And then it goes
- 6 into the next page.
- 7 O. And in response to those concerns, did the Tribe
- 8 make recommendations?
- 9 A. This, and the next page there.
- 10 Q. So, on page 2 of this document, what does the Tribe
- 11 recommend?
- 12 A. Well, they -- in addition to declaring a moratorium
- 13 on commercial clearcutting on the Reservation, they talked
- 14 about restricting that in terms of timber harvests which have
- 15 an adverse impact on the aesthetic routes of the Blackfeet
- 16 Reservation, as well. And that's along the Highway 89 that
- 17 traverses the Reservation there, I think is what that refers
- 18 to.
- 19 And they also -- and then they made some exceptions
- 20 to the moratorium that they -- involving disease-infected
- 21 areas and insect and mistletoe-damaged areas that are within
- 22 the forest. And number three there talks about that they
- 23 will -- that the Blackfeet Tribal Business Council and the
- 24 forestry staff will meet from time to time to talk about how
- 25 those -- how that direction will be implemented to protect

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- 1 the natural environment, the aesthetic beauty, and natural
- 2 ecosystems of the Reservation.
- 3 Q. And do you know whether these concerns and
- 4 recommendations resulted in action in the forest management
- 5 plan?
- 6 A. They did. It resulted in the designation of
- 7 viewshed areas, and it also resulted in the designation of
- 8 highway scenic corridors along the Highway 89.
- 9 Q. Let's talk about those viewshed areas. Could we go
- 10 to Plaintiff's Exhibit 26 at page 6, please.
- Page 6, please. The paginated page 6.
- 12 Actually, I may have the wrong number here, but
- 13 let's just, if you could, Mr. Montgomery, describe what some
- 14 of those specific limitations in viewsheds were.
- 15 A. Can that be enlarged?
- 16 Q. Oh, I see, excellent.
- 17 A. It's kind of fuzzy.
- 18 Q. There we go. My apologies. I had the wrong page
- 19 there. We're now on paginated page 3. If we could look at
- 20 heading five for Aesthetics. Does this discuss some of the
- 21 limitations on activities affecting the visual quality of
- 22 Highway 89?
- 23 A. Yes.
- 24 O. Okay. And is this in accord with the Tribe's
- 25 wishes for preserving the aesthetic quality of that highway?

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- 1 A. Yeah.
- Q. And if we move forward to page 62, please.
- 3 Actually, I think we may have the wrong document here. My
- 4 apologies, Mr. Montgomery. Could you just tell us what some
- 5 of the limitations on activities within those viewsheds were
- 6 in the 1997 forest management plan?
- 7 A. Well, the restrictions on the viewsheds were that
- 8 timber harvest operations were restricted there and that only
- 9 selective marking of trees that are in imminent threat of
- 10 mortality from insects and diseases could be harvested.
- 11 Q. And, so, the only harvest that could take place
- 12 would be for individual trees at risk.
- 13 A. Yes.
- 14 Q. Okay. And we can move on from this and talk about
- one other issue raised in your report, which is funding. Did
- 16 you hear Mr. LaPlant's testimony last week about BIA funding
- 17 practices for fuel treatments?
- 18 A. Yes.
- 19 O. And do you agree with the way Mr. LaPlant
- 20 characterized those funding policies?
- 21 A. That was my understanding, yes.
- Q. Could you tell us a little bit about how the BIA,
- 23 circa 2006 and the years before then, prioritized funding for
- 24 fuel treatment projects?
- 25 A. Well, early on, when they had first initiated the

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- 1 fuels program, they were able to utilize hazardous fuel
- 2 treatment funding to treat these forest fuels that we saw in
- 3 the previous map, but after about the year 2000, those
- 4 priorities changed to place priority emphasis in wildland
- 5 urban interface areas.
- 6 O. And if we can back up just for a moment to the
- 7 viewshed issues, my colleagues have just saved me here. This
- 8 is Defendant's Exhibit 26 -- Plaintiff's Exhibit 26, page 62.
- 9 Does this describe those viewshed activity restrictions you
- 10 were just describing?
- 11 A. Yes, that's out of the forest management plan.
- 12 Q. Okay. So, let's move on and discuss how all of
- 13 these issues would affect Mr. Schulte's proposed fuel break.
- 14 First, let me ask you, what do you understand Mr. Schulte's
- 15 proposal to be?
- 16 A. Well, they changed as time went on. His initial
- 17 proposal was to convert areas of Fuel Model 10 to Fuel Model
- 18 8 by treating the crown fuels, but he also talked about
- 19 thinning to a 14-foot crown spacing.
- 20 Q. Okay. And, so, in analyzing whether the issues
- 21 we've just discussed would be relevant to his proposal, how
- 22 did you understand his proposal to be at that time? Did you
- 23 understand -- what I'm driving at is did you understand it to
- 24 include that thinning proposal?
- 25 A. Yes.

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- 1 Q. But would some of these issues still apply
- 2 regardless of whether thinning is required?
- 3 A. Yes.
- 4 Q. So, let's describe these specifically. First, let
- 5 me ask you, do you believe it would have been prudent for the
- 6 forest managers of Glacier National Park and the Blackfeet
- 7 Tribal Forest to construct Mr. Schulte's fuel break prior to
- 8 the Red Eagle Fire?
- 9 A. No.
- 10 Q. Why not?
- 11 A. Well, because that wasn't the area that was the
- 12 primary threat, for one thing. The primary threat to the
- 13 Reservation from fire was from fires that originated within
- 14 the boundaries of the Reservation. And there were some
- 15 constraints on being able to do that. They wouldn't have
- 16 been able to conduct those activities required to construct
- 17 that fuel break.
- 18 Q. So, let's talk about that specifically. Do you
- 19 believe that Glacier National Park's management policies
- 20 would have created an impediment to implementing this
- 21 proposal on the Park side of the boundary?
- 22 A. Yes. The wilderness management practices that they
- 23 have on the Park would have prevented the use of any kind of
- 24 mechanized equipment to construct that.
- 25 Q. And when you say mechanized equipment, what do you

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- 1 mean?
- 2 A. Well, chainsaws are one of the issues. This -- to
- 3 construct this fuel break would have required a removal of
- 4 some mature, overmature timber, which is your larger timber,
- 5 so it would almost certainly require removal of that using
- 6 perhaps dozers, skidders, or something to remove that
- 7 material from the area.
- 8 Q. So, in your opinion as an expert in forest
- 9 management, do you believe there would be any way to
- 10 implement these changes while still maintaining consistency
- 11 with those wilderness management policies?
- 12 A. Well, the National Park Service has a process that
- 13 they have to go through to analyze such projects. It's
- 14 called minimum requirement analysis process, and after going
- 15 through that, I guess that's their determination process
- 16 there.
- 17 Q. And after reviewing this proposal and those
- 18 policies, do you believe that the two are likely consistent
- 19 with each other?
- 20 A. I don't think it would have allowed the project to
- 21 proceed.
- MR. BAIR: May I approach the witness with a
- 23 demonstrative, Your Honor?
- 24 THE COURT: Sure.
- 25 BY MR. BAIR:

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- 1 Q. This is Defendant's Demonstrative 1. Could you
- 2 tell me what this is, Mr. Montgomery?
- 3 A. It identifies areas that are excluded from
- 4 commercial timber sales.
- 5 Q. And my apologies, Mr. Montgomery. If you could
- 6 speak a little more directly into the microphone, that would
- 7 be helpful.
- 8 A. I'm sorry. It looks like areas that have been
- 9 excluded from commercial timber sales within the Reservation.
- 10 Q. Okay. And does this include the areas subject to
- 11 the stream buffer restrictions that you described earlier?
- 12 A. Yes, it does.
- 13 O. Okay. And does this also include areas that are
- 14 designated as viewsheds?
- 15 A. Yes, it has the viewsheds delineated as well.
- 16 Q. And would those stream buffer areas first fall
- 17 within the area proposed for Mr. Schulte's fuel break?
- 18 A. Certainly the one on Divide Creek.
- 19 O. Okay. And would that create impediments to
- 20 implementing Mr. Schulte's proposal?
- 21 A. Yes, it would.
- 22 Q. How so?
- 23 A. Well, there's no -- any kind of forest management
- 24 activities in there would have been prohibited. They could
- 25 not have done any thinning. They couldn't have run --

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- 1 operated any kind of equipment within that stream buffer
- 2 zone.
- 3 Q. And would the restrictions within viewsheds --
- 4 well, first, are those viewshed areas within the area in
- 5 which Mr. Schulte proposes his fuel break?
- 6 A. Yes, there is the one there. I don't know if you
- 7 can see it there, but it's the -- it starts along Divide
- 8 Creek and -- and goes to the south toward Divide Mountain.
- 9 Q. And would those viewshed restrictions create
- 10 impediments to implementing Mr. Schulte's proposal?
- 11 A. Yes, it would.
- 12 O. How so?
- 13 A. Well, there again, this was mature and overmature
- 14 timber within that viewshed, and it supported some of the
- 15 heaviest timber volumes within the Reservation based on the
- 16 forest inventory analysis. That would have required some
- 17 pretreatment before they proceeded with the subsequent
- 18 thinning operations to create Mr. Schulte's fuel break, and
- 19 that would have required preparing a timber sale to remove
- 20 that.
- 21 Q. A moment ago, we looked at a tribal resolution to
- 22 discuss the Tribe's stated preferences for management of the
- 23 forest. Do you believe Mr. Schulte's proposal would be
- 24 consistent with the Tribe's preferences?
- 25 A. No, because that would -- a timber sale in that

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- 1 area to remove the mature and overmature timber that would be
- 2 required would have an adverse visual impact on the viewshed
- 3 area.
- 4 THE COURT: Mr. Bair, why don't we take a 15-minute
- 5 break.
- 6 MR. BAIR: Certainly, Your Honor. Thank you.
- 7 THE COURT: Reconvene at 3:15.
- 8 (Court in recess.)
- 9 THE COURT: Please be seated.
- 10 All right, let's go ahead.
- MR. BAIR: Thank you.
- 12 BY MR. BAIR:
- Q. Mr. Montgomery, I have just one more topic I'd like
- 14 to discuss about the practicability of Mr. Schulte's proposed
- 15 fuel break. Do you believe that Mr. Schulte may have
- 16 improperly used the benefit of hindsight in designing this
- 17 fuel break?
- 18 A. Yes, because that's something that fire managers
- 19 don't have whenever they're planning these.
- 20 Q. And how do you see the influence of hindsight in
- 21 Mr. Schulte's fuel break design?
- 22 A. Well, it's clear that he looked at the fire
- 23 behavior that occurred on the Red Eagle Fire and then he
- 24 started designing his fuel break to accommodate that fire
- 25 behavior. And he looked at -- not only looked at the crown

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- 1 fire behavior that occurred but the spotting as well. And
- 2 ended up designing his fuel break to be one mile wide, a half
- 3 mile on each side of the boundary.
- 4 Q. And do you believe that a prudent forest manager
- 5 would have been able to exercise that same judgment without
- 6 specific knowledge of the Red Eagle Fire?
- 7 A. No, you don't have that information available to
- 8 you.
- 9 Q. Let's move on and talk about your opinions about
- 10 the efficacy of Mr. Schulte's fuel break. What is a fuel
- 11 break designed to do?
- 12 A. It's designed to alter the fuels within your fuel
- 13 break to allow fire suppression forces to take suppression
- 14 action on the fire.
- 15 Q. So, we should talk in more detail, then, about
- 16 suppression and how it works. What is wildland fire
- 17 suppression?
- 18 A. That's the tactical operations that are taken to
- 19 stop the spread of the fire.
- Q. And what are some of those operations?
- 21 A. Building a fire line is one of those things.
- Q. And are there also air forces involved?
- 23 A. Well, you have -- those are the resources that are
- 24 utilized in suppression, but the primary -- if you're talking
- 25 about the firefighting resources, the primary resources that

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- 1 you use there are fire line construction crews. You have
- 2 engines that can also be used, and dozers are used quite a
- 3 lot on fires. And then you have your air resources, which
- 4 include helicopters and air tankers.
- 5 Q. And what are all of those forces trying to do when
- 6 they attempt to suppress a fire?
- 7 A. They're working in concert to get a fire line
- 8 constructed so that it will stop the spread of the fire.
- 9 Q. Is wildland firefighting dangerous?
- 10 A. It's very dangerous.
- 11 Q. How so?
- 12 A. Well, if you don't pay attention to all the safety
- 13 risks and the hazards in firefighting, it's very easy for
- 14 firefighters to get trapped and overrun by the fire.
- 15 Q. And how does that typically happen?
- 16 A. Well, quite often it happens because of the
- 17 misjudgment on the part of firefighters, but it also occurs
- 18 due to events that suddenly happen and catch the firefighters
- 19 by surprise.
- 20 Q. Now, when you say events, what do you mean?
- 21 A. Well, you can get a sudden wind change, that's one
- 22 of the things that happens quite a lot.
- 23 Q. Is the fire's behavior relevant to how dangerous it
- 24 is?
- 25 A. Repeat that, please.

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- 1 Q. Is the fire's behavior relevant to the dangers that
- 2 firefighters face?
- A. Oh, that's the thing that gets you in trouble. As
- 4 long as you have a low-intensity fire, you can pretty much
- 5 control things there. But when you have extreme fire
- 6 behavior, then that imposes some risks that you really have
- 7 to prepare for.
- 8 Q. Does that extreme behavior include crowning?
- 9 A. Yes.
- 10 Q. And does it also include spotting?
- 11 A. Yes.
- 12 Q. And what's the danger with spotting?
- 13 A. Well, if you have firefighters deployed on the --
- 14 along the fire's edge, and you get a spot fire that goes over
- 15 the firefighters, it can start to burn back into them and
- 16 trap them between a spot fire and the main head of the fire.
- 17 Q. Are there policies in place to help protect
- 18 firefighter safety?
- 19 A. Yes, there are.
- Q. Tell us about those.
- 21 A. Well, there are several of them. One of them is
- 22 that you have a duty or a limitation. That's referred to
- 23 as a two-to-one work ratio. For every two hours of work,
- 24 you have to have one hour of rest during your operational
- 25 period, which is within the day. There's length of

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- 1 assignment limitations, and after 14 days on a fire, they
- 2 have to take -- they have to be released and take two days
- 3 off. You also have requirements for safety zones and escape
- 4 routes on the fire.
- 5 Q. And I may be getting the terms wrong here, are
- 6 there standard firefighting orders in place to protect
- 7 firefighter safety?
- 8 A. Yes, there are ten standard orders. And there's
- 9 also watch-out situations.
- 10 Q. What is a watch-out situation?
- 11 A. Well, those are situations that can happen on a
- 12 fire that you need to pay attention to, and you have to
- 13 constantly be looking for those things. And if there's
- 14 something out there, you need to do an analysis. And if it's
- 15 something that needs to be addressed, you have to mitigate
- 16 it.
- 17 Q. A moment ago, you mentioned safety zones. What is
- 18 a safety zone?
- 19 A. A safety zone is a place where firefighters can get
- 20 to in case the fire behavior becomes too extreme for them.
- 21 It gives them a chance to get out of the front of the fire.
- 22 Q. And could a fuel break be a safety zone?
- 23 A. No.
- Q. So, what is a safety zone? What are you looking
- 25 for in identifying one?

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- 1 A. A safety zone -- a safety zone is a clearing
- 2 that's cleared of all the combustible material. There are
- 3 standards for the size of a safety zone, and it's basically
- 4 four times the height -- you have to have a separation
- 5 between the fire and the firefighters themselves. And the
- 6 radius of that safety zone has to be at least four times the
- 7 length of the -- maximum length of the flames.
- 8 And that's the standard on level ground without
- 9 wind. And if you have steep ground and winds, you have to
- 10 compensate for those to increase the radius of the safety
- 11 zone.
- 12 Q. All of these policies you've discussed -- the
- 13 orders, the watch-out situations -- is compliance with those
- 14 compulsory for firefighters?
- 15 A. The ten standard orders are compuls- -- are
- 16 required. You don't violate them.
- 17 Q. I see. In your preparation for the case, did you
- 18 familiarize yourself with the behavior and progression of the
- 19 Red Eagle Fire?
- 20 A. Yes, I did.
- 21 Q. Did you hear Mr. Soleim's testimony yesterday about
- 22 the fire's progression?
- 23 A. Yes.
- Q. And do you believe that he described it accurately?
- 25 A. Yes, he did.

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- 1 Q. Okay. And is there a full history of the fire in
- 2 your initial expert report?
- 3 A. Yes.
- 4 Q. Did you see the video that Mr. Soleim introduced
- 5 yesterday?
- 6 A. Yes.
- 7 O. I'd like you to look at some excerpts from that
- 8 video, focusing on the 29th of July, and tell us what's
- 9 happening. And perhaps we should start on the morning of
- 10 July 29th, 2006. What was happening at 10:00 a.m. and what
- 11 had happened leading up to this?
- 12 A. Well, you heard -- you saw this video yesterday,
- 13 and Mr. Soleim talked about the deployment of the smoke
- 14 jumpers and the air tankers there. And you also heard him
- 15 say that they were ineffective in the initial attack. There
- 16 were no firelines constructed during initial attack because
- 17 by the time six smoke jumpers arrived the fire had grown
- 18 beyond their capability to have any effect on it. And
- 19 without the ground forces there to reinforce the retardant
- 20 drops, there was no chance that they would be effective.
- So, you saw that yesterday. And as you look at the
- 22 video, starting here today, you'll see that this is starting
- 23 in the morning, and you'll see that the fire is under an
- 24 inversion layer, and that's a layer of air -- of warm air
- 25 over a cooler air, and it creates a layer over the fire

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- 1 itself that holds down the heat. And, so, the fire intensity
- 2 early in the morning is -- it's not burning with any high
- 3 intensity. But as we get into the video, you'll see that
- 4 that changes.
- 5 Q. So, let's begin playing a short clip from this
- 6 video, beginning at 10:00 a.m. on the 29th of July. And, Mr.
- 7 Montgomery, feel free to describe what we're seeing here.
- 8 A. Okay. The next morning, they did a helicopter
- 9 reconnaissance around 10:00 a.m., and they found that the
- 10 fire had spread to approximately one mile northeast of Red
- 11 Eagle Lake. And they estimated the size to be 2200 acres.
- 12 What you're seeing now is the fire size at about noon, and
- 13 the inversion layer has lifted, and you're starting to see
- 14 smoke rise as the day -- as the temperature warms up during
- 15 the day. And you're starting to see a little bit of effects
- 16 of winds on this.
- 17 Q. So let's continue watching from noon on.
- 18 A. Here you can see the effects that the winds are
- 19 having as the fire builds in intensity.
- 20 Okay. This is at 3:00 p.m. approximately, and at
- 21 this time, you had sustained south/southwest winds at 20, 25
- 22 miles per hour. And you saw the effects of that as it built
- 23 up to this particular time in the video. Relative humidity
- 24 had dropped down low to -- into the low twenties, and the
- 25 fire behavior is starting to become extreme with sustained

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- 1 wind-driven crown fire. And this was classed by the fire
- 2 behavior people out there as wind-driven, dependent, and
- 3 independent crown fire.
- 4 Q. And what does an independent crown fire mean again?
- 5 A. An independent crown fire -- well, I might mention
- 6 dependent first of all. It's crown fire that is dependent on
- 7 fire -- the heat that's generated from burning of the surface
- 8 fuels. And an independent crown fire is the fire that's in
- 9 the crowns but it's spreading with the influence of the
- 10 winds, without influence from the surface fuels. And as long
- 11 as those winds continue to blow and -- it carries the heat
- 12 into the adjacent crowns, and it maintains that crown fire
- 13 independent of the surface fuels.
- 14 Q. So, would you characterize the fire's behavior as
- of 3:00 p.m. as extreme?
- 16 A. Yes.
- 17 Q. Was the fire inside the Blackfeet Tribal Forest
- 18 yet?
- 19 A. No.
- 20 Q. Do you know approximately how far away it was?
- 21 A. It was probably -- I would guess that it's probably
- 22 three miles.
- 23 Q. Okay. So --
- 24 THE COURT: Mr. Montgomery, are you referring to a
- 25 document of some kind in giving this testimony?

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- 1 THE WITNESS: Yes, I am.
- THE COURT: And what is that?
- 3 THE WITNESS: It was a fire behavior analyst's
- 4 documentation of the fire behavior that occurred on that day.
- 5 THE COURT: Is it one of the exhibits in our case?
- 6 THE WITNESS: Yes.
- 7 THE COURT: Okay.
- 8 THE WITNESS: It's not a -- it's not -- I don't
- 9 recall. It's not an exhibit for the Defendants, but it's an
- 10 exhibit to my report.
- 11 BY MR. BAIR:
- 12 Q. And if I may, Mr. Montgomery, do you also have some
- 13 brief notes about the fire's progression in front of you to
- 14 cue your memory?
- 15 A. Pardon me?
- 16 Q. Do you also have some notes about the fire's
- 17 progression to cue your memory in front of you?
- 18 A. Yes, as far as the time frames.
- 19 MR. BAIR: We'd be happy to disclose those if you'd
- 20 like, Your Honor.
- 21 THE COURT: Yeah, just make sure the Plaintiff gets
- 22 a copy.
- MR. BAIR: We'll make sure we do.
- 24 THE COURT: Thank you.
- 25 BY MR. BAIR:

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- 1 Q. And I'm sorry, Mr. Montgomery, do you have any
- 2 other documents with you today?
- 3 A. All I have is the guides for constructing fire --
- 4 the safety zones.
- 5 MR. BAIR: We're happy to disclose that, as well,
- 6 Your Honor.
- 7 THE COURT: All right, very well.
- 8 BY MR. BAIR:
- 9 Q. So, as of 3:00 p.m., were there suppression forces
- 10 in the area of the boundary between the Park and Reservation?
- 11 A. I don't -- I'm not aware of any on the boundary,
- 12 no.
- 13 Q. What were the available suppression forces doing at
- 14 this time?
- 15 A. On the 29th, there were no suppression forces that
- 16 were available to be deployed on the fire. They were -- they
- 17 were mobilizing structure protection resources to provide
- 18 protection around the community of St. Mary.
- 19 O. Okay. So, would their goal in that role be to
- 20 protect structures?
- 21 A. Yes.
- Q. And also to protect human life?
- 23 A. Yes.
- Q. Okay. So, let's move on from 3:00 p.m. in the
- video. Please tell us what we're seeing here, Mr.

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- 1 Montgomery.
- 2 A. You can see the continued influence of the winds as
- 3 they increased and carried the fire to the northeast toward
- 4 St. Mary and the Reservation boundary.
- Q. And it's a little hard to see the timestamp here,
- 6 but do you know approximately what time it is in the video?
- 7 A. It looks like it's about 4:00 p.m.
- 8 Q. And can you tell us anything about the fire's
- 9 behavior from what you see here?
- 10 A. Well, you can see some intense flame lengths there,
- 11 and you can see the black smoke, which is the result of the
- 12 intense fire behavior.
- 13 O. Okay. And let's go ahead and watch the rest of the
- 14 brief video.
- 15 A. It continues to spread to the northeast, and you
- 16 can see the intense fire behavior with the flame lengths that
- 17 were occurring there. These were estimated to be 100 to 150
- 18 feet. In one case, they estimated that they were in excess
- 19 of 150 feet.
- 20 Q. And are those typical of the conditions that the
- 21 fire would have -- the behavior that the fire would have been
- 22 exhibiting at the time it would have reached Mr. Schulte's
- 23 fuel break, if such a fuel break were in place?
- 24 A. Yes.
- 25 Q. So, tell us, do you believe that Mr. Schulte's

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- 1 proposed fuel break would have allowed for effective
- 2 suppression of the Red Eagle Fire?
- 3 A. I don't believe it would.
- 4 Q. Tell us why.
- 5 A. Well, because of the crown -- the wind-driven crown
- 6 fire, the winds were carrying the flames through the crown,
- 7 so you had the winds keeping the crown fire heat moving from
- 8 crown to crown, and it would have continued to spread through
- 9 that crown. You had spotting that was up to a mile ahead of
- 10 the fire, and this was documented in the fire behavior
- 11 analyst report. And, so, it would have spotted across the --
- 12 the fuel treatment.
- 13 O. Do you believe the topography would have presented
- 14 safety risks for the firefighters?
- 15 A. They were -- if they had been -- first of all, if
- 16 the fire had not laid down, you would never deploy those
- 17 firefighters ahead of the fire because that's one of the
- 18 watch-out situations. You don't put firefighters out ahead
- 19 of the fire when it's burning with that intensity. And in
- 20 this case, they would not have had the safety zones, and
- 21 escape routes would have been questionable as well.
- Q. Would it have been possible to implement those
- 23 safety zones?
- A. Not ahead of this. If that fire was spreading at
- 25 the spread rates that you've observed here, they wouldn't

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- 1 have had opportunity to construct those because there's no
- 2 natural safety zones that would be adequate.
- 3 Q. Do you believe that the limited availability of
- 4 suppression resources would have presented issues to
- 5 suppressing this fire?
- A. Not in my opinion, because I believe the fire
- 7 behavior would have continued with a level of intensity that
- 8 you wouldn't have been able to deploy firefighters out front.
- 9 Q. And even if the fire's behavior had moderated
- 10 somewhat, would there have been sufficient available
- 11 suppression resources?
- 12 A. It would have had to almost lay down and stop
- 13 spreading in order to utilize the few resources that were
- 14 starting to arrive.
- Q. Are you familiar with Dr. Finney's FARSITE modeling
- of Mr. Schulte's proposal?
- 17 A. Yes.
- 18 Q. Does his modeling accord with your expectations for
- 19 the fire's behavior and how it would have affected
- 20 suppression?
- 21 A. Yes, I agree with Dr. Finney.
- 22 Q. Is there anything specific in his report that is
- 23 relevant to your opinion?
- A. Yes. In his modeling, he showed the fire continued
- 25 to spread through the fuel break. He showed that there was

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- 1 spotting, and he also showed that the -- that the flame
- 2 lengths were anywhere from 20 to 60 feet and that the -- and
- 3 that the fire breached the fuel break rather quickly.
- 4 Q. Now, 20 to 60 feet is a lot less than 150 feet.
- 5 Would that still have presented safety issues?
- 6 A. Yes, it would, because it's still a crown fire
- 7 that's high intensity. It's just not as intense as what
- 8 you've been observing.
- 9 Q. Is there anything that we haven't discussed that's
- 10 relevant to your opinion about whether this fire could have
- 11 been suppressed in Mr. Schulte's proposed fuel break?
- 12 A. Nothing more than just to emphasize the safety
- 13 issues that would have been involved here, in addition to
- 14 having firefighters out in front of an intense fire that was
- 15 burning under the influence of these winds as it approached
- 16 the fuel break, you would have had to deploy firefighters up
- 17 on -- by the timberline on Divide Mountain. They would have
- 18 been building fire line down-hill, and that's another watch-
- 19 out situation.
- 20 Q. So, in sum, do you believe this fire could have
- 21 been attacked by firefighting forces in a way that would
- 22 prioritize firefighter safety?
- 23 A. I don't think so.
- Q. Do you believe that any reasonable fuel break would
- 25 have allowed for effective suppression of this fire?

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- 1 A. I don't believe so.
- Q. Okay. Now, during your work on this case, have you
- 3 become familiar with the area burned by the Red Eagle Fire?
- 4 A. I'm sorry, say --
- 5 Q. Have you become familiar with the area burned by
- 6 the Red Eagle Fire?
- 7 A. Yes, I have.
- 8 Q. After a fire like this, how would you expect the
- 9 ecosystem to respond?
- 10 A. Well, initially, you're going to get your grasses
- 11 and your shrub species come in, but because there's a lot of
- 12 lodgepole pine, there are lodgepole pine stands, as well as
- 13 scattered lodgepole pine in the spruce and subalpine fir
- 14 stands, and lodgepole pine thrives on stand-replacement fire
- 15 by releasing seeds. So, you get good regeneration of
- 16 lodgepole pine. So, I've seen good regeneration of lodgepole
- 17 pine in those areas. And in some areas, you have some spruce
- 18 that is regenerating.
- 19 Q. So, to be clear, have you visited the Red Eagle
- 20 Fire burn area?
- 21 A. Yes, I have.
- 22 Q. And have your observations of that regeneration
- 23 matched what you would expect?
- 24 A. Yes.
- 25 Q. Let's take a look at Figure 12 from Mr.

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- 1 Montgomery's initial report, which is a photo of the burn
- 2 area. Tell us about what we see here, Mr. Montgomery.
- 3 A. Well, what -- you see those grasses and the heavy
- 4 lodgepole pine regeneration.
- 5 Q. And if we look at Exhibit -- I'm sorry, Figure 14
- 6 from Mr. Montgomery's initial report, what do we see here?
- 7 A. This is an aspen stand that was burned through, and
- 8 this is a typical response of those aspen stands. It will
- 9 kill the trees, but aspen is a prolific sprouter when fire
- 10 kills the main tree.
- 11 Q. Ecologically, is the area burned by the Red Eagle
- 12 Fire recovering from the fire in the way you'd expect?
- 13 A. Yes, it is.
- 14 MR. BAIR: We have no further questions. Thank
- 15 you.
- 16 THE COURT: All right.
- 17 Cross examination?
- 18 MR. GRAYBILL: May I approach, Your Honor?
- 19 THE COURT: Yes.
- 20 MR. GRAYBILL: This is a bundle of exhibits that we
- 21 may or may not get to.
- 22 CROSS EXAMINATION
- BY MR. GRAYBILL:
- Q. Good afternoon, Mr. Montgomery.
- 25 A. Good afternoon.

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- 1 Q. You know me by now. You've been at the trial, I
- 2 think, from the beginning; isn't that right?
- 3 A. That's right.
- 4 Q. Okay. I'd like to start with your resume. So, if
- 5 we could go to your report at page -- let's see, it's
- 6 Defendant's Exhibit 135. And I think it starts around 135-
- 7 113. Is that right?
- 8 A. Yes.
- 9 Q. And do you have it there?
- 10 A. Yes.
- 11 Q. And we'll probably be able to bring it up here at
- 12 some point. In any event, let me go on, and then we'll work
- 13 out these issues. You have it in front of you?
- 14 A. Yes, I do.
- 15 Q. I want to -- I want to take a look at your
- 16 employment history first. It appears from your employment
- 17 history wildfire suppression is a large component of it; is
- 18 that correct?
- 19 A. It's a significant part of it, yes.
- 20 Q. Okay. I think you testified that as part of your
- 21 work at the BIA and the BLM you engaged in some fuels
- 22 management, correct?
- 23 A. That's correct.
- Q. I think you testified that you designed some fuels
- 25 treatment when you worked for the BIA, correct?

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- 1 A. That's correct.
- Q. And that would have been before 1980?
- 3 A. Yes. Yes.
- 4 Q. Okay. In any event, after that, my sense from
- 5 reading the resume is that as a fire officer you were more
- 6 focused on suppression and suppression preparedness when you
- 7 were working for the BLM; is that correct?
- 8 A. That was a key aspect of it, but I also was
- 9 initiating a fuels management program in some of the BLM
- 10 districts. And I worked with the fire management officers in
- 11 those districts to initiate that.
- 12 Q. When you say you were initiating them, does that
- 13 mean you were designing them?
- 14 A. We were -- I was helping them design them, lay them
- 15 out, and helping them implement.
- 16 Q. And where were they?
- 17 A. One of them was in Miles City District; another one
- 18 Lewistown District.
- 19 Q. And what kind of cover type are we talking about?
- 20 A. These were in ponderosa pine -- along the Missouri
- 21 Breaks area.
- Q. Okay. How big an area?
- 23 A. Missouri Breaks is a big area. Our fuels
- 24 treatments were designed more like a landscape treatment. We
- 25 were using prescribed fire to not only reduce the fuels in

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- 1 these ponderosa pine stands but also to improve the health of
- 2 the stands.
- 3 Q. And that was when?
- 4 A. That would have been 1979 and -- 1978, '79.
- 5 Q. Okay. So, it's fair to say that other than what
- 6 you've just described, most of your career with the BLM as a
- 7 fire officer has been focused on suppression and suppression
- 8 preparedness?
- 9 A. No, there was -- when I moved into the -- well, in
- 10 -- when I moved to the Roseburg District, one of the major
- 11 programs within my resource area was the forestry program.
- 12 And it involved treatment of logging slash from all of the
- 13 clearcutting that was done. We had -- I don't recall the
- 14 exact number of acres that we were treating using broadcast
- 15 burning in those areas, but I was responsible to see that
- 16 those were conducted and conducted properly.
- 17 Q. But you just said that -- you used the term
- 18 "broadcast burning," and you used the term "logging slash,"
- 19 that you were burning logging slash. You don't use broadcast
- 20 burning to burn logging slash, do you? Or is that a
- 21 situation where you were doing that?
- 22 A. When you have clearcuts, like we had there in the
- 23 Roseburg District, you -- were weren't piling any of that.
- 24 We were using broadcast burning internally.
- 25 O. Okay, so you were burning the slash after the

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- 1 clearcut?
- 2 A. After the timber harvest, yes.
- 3 Q. Similar to what Dr. Finney was talking about
- 4 earlier today where you do a clearcut and then burn.
- 5 A. Yes.
- 6 Q. Is that right?
- 7 A. And that's to dispose of the fuels, but also
- 8 seedbed preparation.
- 9 Q. Okay. Well, let's go to the examples of litigation
- 10 consultant work, which is at page 135-113, page 109 of your
- 11 report. And, actually, probably if we start on page 110, and
- 12 as I look through this, I see that with regard to litigation
- 13 consultant work, you appear to be focused on origin and cause
- 14 investigations regarding fire suppression strategies,
- 15 wildland fire personnel issues, adequacy of prescribed fire
- 16 planning and implementation, suppression cost, overall
- 17 management of a fire. These don't appear to be related to
- 18 fuels management; is that correct?
- 19 A. Several of the cases, while fuels management may
- 20 not be described in there, fuels management was one of the
- 21 issues that had to be addressed in the cases.
- Q. Okay. Well, let's go on to your wildland
- 23 firefighting experience on page 111 of your resume -- or of
- 24 your report, I should say. And this indicates that -- some
- of what you've already talked about, that you have

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- 1 firefighting experience as an incident commander; you're
- 2 familiar with prescribed fire; wildland fire and emergency
- 3 training instructor; you attended wildland fire training.
- 4 Within this section of your resume, Wildland Firefighting
- 5 Experience, there is no fuels management experience stated;
- 6 is that correct?
- 7 A. This is strictly fire suppression experience that's
- 8 listed here.
- 9 Q. Okay. Is it safe to say that in the latter part of
- 10 your career the focus has been suppression and fuels
- 11 management has not been nearly as much of an issue in the
- 12 latter half of your career?
- 13 A. What are you calling latter half?
- 14 Q. All right, that's a good point, sir. After you
- 15 started with the BLM.
- 16 A. No. As state fire management officer, I had
- 17 responsibility for the programs that were being implemented
- 18 in 11 BLM districts. And --
- 19 Q. Let me just stop you. When you say programs, are
- 20 you talking about fuels management programs?
- 21 A. Fire management programs that included fuels. When
- 22 those -- the fire management programs within the BLM
- 23 districts involved not only the preparedness and all those
- 24 aspects of making sure that you're prepared to suppress the
- 25 fires that occur in suppressing those fires, but the fire

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- 1 management officers are also responsible for the fuels
- 2 management programs within the districts.
- 3 Q. I see. And, so, then, as part of your work with
- 4 the BLM, you were actively planning fuels managements in the
- 5 various units that you were responsible for, and I take it
- 6 you did that in order to protect those units, that land, from
- 7 being impacted by wildland fire?
- 8 A. Yes.
- 9 Q. Okay.
- 10 A. Some of it was -- some of it was for restoration
- 11 purposes. That also means protecting an area from fire.
- Q. And, so, you would agree with me that in order to
- 13 effectively protect forestlands from wildland fire, planning
- is a key component, correct?
- 15 A. Very much so.
- 16 Q. And you would agree with me that evaluating the
- 17 risks of wildland fire with regard to the lands that you're
- 18 responsible for is a key component to protecting those lands.
- 19 A. Yes. You look at what your threats are and you
- 20 address those threats.
- Q. So, after you've evaluated the threats and you've
- 22 planned to meet the threats in some way, another key
- 23 component is to actually implement a plan?
- 24 A. Yes.
- 25 Q. Okay. So, let me ask you about some issues that

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- 1 you just discussed with Mr. Bair. You indicated in your
- 2 testimony that fire coming from Glacier National Park was not
- 3 the primary threat to the Blackfeet Forest. Is that right?
- 4 A. That's correct.
- 5 Q. Okay. So, had you been a forest manager for the
- 6 Blackfeet Forest, you would have -- as you just described,
- 7 one of the things you would have done is evaluate the risks
- 8 to the forest, correct?
- 9 A. I'm sorry, would you clarify your question?
- 10 Q. One of the things that you just described that you
- 11 did with the BLM is evaluated the risk of fire to the forest
- or to the lands you were protecting, correct?
- 13 A. Correct.
- 14 Q. And in doing that for the Blackfeet Tribal Forest,
- 15 you would have known, I take it, that the vast majority of
- 16 fires that originate on the Reservation, that are ignited
- 17 within the Reservation boundaries, are extinguished at less
- 18 than ten acres, correct?
- 19 A. That's correct.
- 20 Q. You would also have known that there were very
- 21 substantial fire suppression resources located on the
- 22 Reservation to fight fires that ignited on the Reservation,
- 23 correct?
- 24 A. I'm aware of the resources that were available on
- 25 the Reservation.

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- 1 Q. And they're substantial, aren't they?
- 2 A. Yes. When -- as long as there's nothing happening
- 3 elsewhere and they aren't dispatched to other fires.
- 4 Q. Well, are you critical at all of the BIA for under-
- 5 resourcing the fire cache on the Blackfeet Reservation?
- 6 A. I didn't say that.
- 7 O. Okay. You're not critical of the BIA for that
- 8 reason, are you?
- 9 A. No.
- 10 Q. Okay. And, so, we just saw this video. We've seen
- 11 it a couple of times now, of a very intense fire moving
- 12 across the Glacier Park landscape towards the Blackfeet
- 13 Reservation, correct?
- 14 A. That's correct.
- 15 Q. Okay. That kind of fire scenario is not a scenario
- 16 that would allow for control through suppression of that
- 17 fire, at least absent some sort of fuels treatment; isn't
- 18 that true?
- 19 A. Even a fuels treatment would not have had any
- 20 effect on that fire burning at that intensity.
- Q. Okay. So, it's fair to say that fires that ignite
- 22 on the Reservation have suppression resources that can be
- 23 immediately or very quickly applied to them, and they
- 24 typically get put out. But a fire coming from Glacier
- 25 National Park that is out of control like the one that we've

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- 1 seen in the video, your testimony is that that's a fire that
- 2 suppression, the kind of suppression resources on the
- 3 Blackfeet Reservation, would not be able to control, correct?
- 4 A. That's correct.
- 5 Q. So, isn't it true, then, that the primary threat to
- 6 the Blackfeet Reservation is the kind of fire that is coming
- 7 across the landscape that can't be controlled through
- 8 suppression?
- 9 A. It's that kind of fire, but there's fires that can
- 10 originate within the boundaries of the Reservation, and if
- 11 they come under the same influence from strong winds as the
- 12 Red Eagle Fire, you could have the same outcome. And there
- 13 have been fires that have had that outcome.
- 14 O. There's never been a fire that has burned as many
- 15 commercial timber acres as the Red Eagle Fire, correct? On
- 16 the Blackfeet Reservation.
- 17 A. I think that's correct, but you -- that's simply
- 18 because the winds didn't persist like they did under the
- 19 conditions that the Red Eagle Fire burned.
- 20 Q. Okay. My point is that large fires moving across
- 21 the landscape are a primary -- the primary threat to the
- 22 Blackfeet Reservation Forest, isn't that right?
- 23 A. Fires that come under the influence of a strong
- 24 wind, such as the Red Eagle Fire did, have the potential to
- 25 burn large acres, and you're going to end up with stand-

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- 1 replacement fire.
- Q. Okay. And, so, part of the purpose of planning and
- 3 evaluating risks like a large, uncontrolled fire coming
- 4 across the landscape is to determine whether or not some form
- 5 of fuels reduction treatment can be implemented to control or
- 6 change that fire behavior, making it more susceptible to fire
- 7 suppression; isn't that right?
- 8 A. In the absence of total removal of the fuels out in
- 9 front of that, you could not have created a reasonable fuel
- 10 break that would have influenced the Red Eagle Fire.
- 11 Q. Can you see that, sir?
- 12 A. Yes, sir.
- 13 O. Apparently, we don't have our screen. Okay.
- 14 I'm going to refer you to Defendant's Exhibit 124,
- 15 and you talked about this in response to some of Mr. Bair's
- 16 questions. First of all, you did not plan these fuel
- 17 reduction projects that are stated here, correct?
- 18 A. That's correct.
- 19 Q. And you didn't talk to anybody who did plan them in
- 20 preparing for your testimony?
- 21 A. I talked to a person who was involved in some of
- 22 them.
- Q. And who was that?
- 24 A. Ray Hart, who was the fuels specialist there for a
- 25 period of time.

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- 1 Q. Okay. It's your testimony that these -- was it
- 2 your testimony that these are precommercial thinning
- 3 projects, or are they hazard fuel reduction projects?
- 4 A. They were hazard -- classified as hazard fuels
- 5 reduction projects that involved thinning and disposal of the
- 6 thinning slash.
- 7 Q. Okay. And I think you testified that the Red Eagle
- 8 Fire burned around some of these. Do you remember that
- 9 testimony?
- 10 A. Some of them, yes.
- 11 Q. And you also testified that the Red Eagle Fire was
- 12 -- that even though the Red Eagle Fire burned through this
- 13 area, some of these fuel hazard reduction projects survived.
- 14 Some of these -- the forests where this was done.
- 15 A. Some of them survived, but some of them didn't
- 16 survive.
- 17 Q. Okay. The fact of the matter is that when this
- 18 large, out-of-control fire moved into the Blackfeet Forest,
- 19 there is evidence that these hazard fuel reduction projects
- 20 were effective and that some survived and the fire burned
- 21 around others. Isn't that true?
- 22 A. Some of them.
- Q. It's true, however, that there were no fuel
- 24 reduction treatment areas, landscape-sized treatment areas
- 25 along the border that would have potentially changed the

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- 1 behavior of the Red Eagle Fire in the way that these fuel
- 2 reduction projects did that are on Exhibit 124?
- A. There were none right along the boundary, no.
- 4 Q. Now, as I understand it, You indicated that -- you
- 5 stated in response to some of Mr. Bair's questions that it
- 6 would not have been prudent to do those kinds of treatments
- 7 along the boundary, the kind that Mr. Schulte is recommending
- 8 in this case, one, because fire coming across the border was
- 9 not the primary threat; and, two, because of certain
- 10 constraints. Do you remember that testimony?
- 11 A. Yes.
- 12 Q. Will you agree with me that fire coming across from
- 13 Glacier Park would certainly be a major threat to the
- 14 Blackfeet Forest?
- 15 A. It's one of the threats to the Blackfeet Forest.
- 16 Q. It's one that a forest manager working for the BIA
- 17 responsible for the Blackfeet Forest would have to consider?
- 18 A. You would have to consider it.
- 19 O. Okay. Now, with regard to these constraints, as I
- 20 understand it, the first set of constraints were National
- 21 Park Service policies that would not have permitted the kind
- of treatments that Mr. Schulte is proposing; is that right?
- 23 A. That's my opinion, yes.
- Q. Okay. You're not offering a legal opinion here,
- 25 though, are you, sir, with regard to whether or not National

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- 1 Park Service policies take some sort of priority over trust
- 2 responsibilities that the BIA has?
- 3 A. No.
- 4 Q. You also indicated that some of these constraints
- 5 involved policies on the Blackfeet side, on the Blackfeet
- 6 Reservation, correct?
- 7 A. It involved practices that were laid out in the
- 8 forest management plan.
- 9 Q. Okay. And the forest management plan that you're
- 10 talking about is the 1997 to 2006 forest management plan?
- 11 A. Yes.
- 12 Q. And that's a forest management plan that was
- 13 generated by the BIA, correct?
- 14 A. It was generated by the BIA, and it integrated
- 15 tribal priorities and direction from the Tribal Council.
- 16 Q. Okay. Are you here to offer a legal opinion about
- 17 whether or not the BIA has the final word with regard to the
- 18 policies that are followed in terms of forest management or
- 19 the Tribe does?
- 20 A. No.
- 21 Q. Okay. The fact of the matter is that the forest
- 22 management plan is a BIA-generated document; isn't that true?
- 23 A. It is.
- 24 O. Okay.
- 25 A. With -- in coordination with the Blackfeet Tribal

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- 1 Council.
- 2 Q. Okay. You worked for the BIA. Does the BIA, at
- 3 least when you were working for it, did it have authority to
- 4 determine what forest management policies were going to be
- 5 applied in tribal forests?
- A. There were certain requirements that had to be met
- 7 based on regulations -- laws and regulations, but we always
- 8 consulted with the Blackfeet Tribe in how we went about
- 9 implementing those.
- 10 Q. Okay. So, the BIA would consult with tribes. Did
- 11 you actually work on the Blackfeet Reservation?
- 12 A. I did. I wasn't assigned to the Blackfeet
- 13 Reservation, but I've worked on the Blackfeet Reservation,
- 14 assisting them to do their work there from time to time.
- Q. And, so, based on that experience and based on your
- 16 review of the fire and forest management plans in this case,
- 17 would you agree with me that the BIA is the entity that
- 18 provides technical and formal and scientific information with
- 19 regard to management of the tribal forest?
- 20 A. Yes.
- Q. Okay. So, the BIA, in consulting, as you say, with
- 22 the Tribe, is the expert with regard to forest management;
- 23 isn't that right?
- A. They're supposed to be, yes.
- 25 Q. And based on your review of the forest and fire

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- 1 management plans, the Blackfeet Tribe, that was true with
- 2 regard to the Blackfeet Agency; isn't that right?
- 3 A. I think so.
- 4 Q. And, so, if there were policies that were in place
- 5 that made the Blackfeet Reservation less resilient to fire,
- 6 those policies would be based on the technical and scientific
- 7 information that the BIA either brought to bear or didn't
- 8 bring to bear in formulating the forest plan; isn't that
- 9 right?
- 10 A. I'm not sure I understand your question.
- 11 Q. So, is it your testimony in this case that there
- 12 were policies in the forest plan that made the Blackfeet
- 13 Forest less resilient to fire?
- 14 A. For example?
- 15 Q. For example, not harvesting or conducting fuel
- 16 treatments in reserve areas or stream buffer zones?
- 17 A. The BIA at the Blackfeet Agency were responsive to
- 18 the Blackfeet Tribe's wishes in protecting those values that
- 19 they considered high priority.
- 20 Q. As I understand your testimony in this case, you
- 21 believe that those policies -- reserve lands, stream buffer
- 22 zones, no harvesting, no hazard fuel reduction in those areas
- 23 -- made the Blackfeet Forest less resilient to fire. Isn't
- 24 that true?
- 25 A. It also addressed the multiple-use mandate that the

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- 1 BIA was operating under as well to protect those aesthetic
- 2 values and those things.
- 3 Q. Yeah, that's not quite my question, sir. My
- 4 question is is it your testimony in this case that the
- 5 prohibition against harvesting and fuel reduction projects in
- 6 reserve areas and stream buffer zones and the scenic byways
- 7 made the forest less resilient to fire.
- 8 A. In those particular stands, they are more -- it --
- 9 they're less resistant to fire --
- 10 Q. Okay.
- 11 A. -- in some of your younger stands that develop
- 12 following timber harvest, yes.
- Q. Okay. And, so, you would agree with me that if a
- 14 forest manager engages in management actions like harvesting
- 15 or hazardous fuel reduction, then on the Blackfeet
- 16 Reservation, that can, in fact, serve to protect --
- 17 potentially protect the forest from wildland fire. Isn't
- 18 that right?
- 19 A. You're saying timber harvest? Is that what you're
- 20 referring to?
- Q. That's one of the management actions that I'm
- 22 talking about.
- 23 A. Certainly, timber harvest helps to restore the
- 24 health of the forest and if other actions are implemented can
- 25 improve the health of the forest and increase the resistance

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- 1 to fire.
- Q. Okay. So, a forest manager shouldn't wait until
- 3 the forest is damaged by a wildland fire like the Red Eagle
- 4 Fire in order to take actions to protect the forest, correct?
- 5 A. Well, you don't have the foresight to know when the
- 6 Red Eagle-type fire is going to occur, so you address the
- 7 threats that do exist -- the major threats that do exist.
- 8 And in the case of the Blackfeet Reservation, this was from
- 9 fires within the Reservation.
- 10 Q. Okay. Well, I understand that you're critical of
- 11 Mr. Schulte because he engaged in hindsight. Would you agree
- 12 with me, sir, that forest managers are required to engage in
- 13 foresight in trying to determine risks that may affect or may
- 14 impact the forest from wildland fire?
- 15 A. Yes. You do your analysis to determine where the
- 16 risk is, and they did that through the fire management
- 17 planning analysis.
- 18 Q. Okay. And, so, one of the things that you want to
- 19 do is you want to decide whether or not these reserve areas
- 20 or the stream buffer zone areas actually present a greater
- 21 risk of fire damaging the Blackfeet Forest because they are
- 22 not subjected to harvesting or fuels treatment. That's
- 23 something that a forest manager would want to think through,
- 24 correct?
- 25 A. You want to be able to recognize those risks, yeah.

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- 1 Q. And you would want to tell the beneficial owner,
- 2 the Tribe, about those risks when the decision was made and
- 3 put into a policy not to harvest or not to engage in
- 4 hazardous fuel reduction in those areas. Isn't that right?
- 5 A. I think you would need to advise them of the
- 6 consequences of their requirements.
- 7 O. Okay. So, you've indicated the constraints, and
- 8 it's largely these constraints that we've been talking about
- 9 on the Blackfeet side were part of the reason that the Red
- 10 Eagle Fire -- strike that.
- 11 That these constraints made the forest less
- 12 resilient to fire. Sir, you -- and I think you alluded to it
- in response to one of Mr. Bair's questions. You realized
- 14 that after the Red Eagle Fire the policies with regard to the
- 15 reserve areas and the stream buffer zones changed, correct?
- 16 A. I don't know that the policy changed for the
- 17 viewsheds, but it did change in the stream buffer zones.
- 18 Q. And as a result -- as a specific result of the Red
- 19 Eagle Fire, harvesting and hazard fuel reduction is now
- 20 permitted in stream buffer zones; isn't that right?
- 21 A. They've relaxed the restrictions on that based on
- 22 experience of having fires channeled through those buffer
- 23 zones before.
- 24 O. Well, it was the experience of the Red Eagle Fire
- 25 channeling through those areas, isn't that right, that caused

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- 1 the change?
- 2 A. That's correct. And sometime I think you have to
- 3 experience it to recognize it.
- 4 Q. Okay. Well, those zones prior to the Red Eagle
- 5 Fire were not managed in terms of hazard fuel reduction,
- 6 correct?
- 7 A. That's correct.
- 8 Q. And forest managers knew at that time that not
- 9 managing the forest fuels could result in making the forest
- 10 more susceptible to a large wildland fire -- to being damaged
- 11 by a large wildland fire; isn't that right?
- 12 A. Fuel treatments in the fuel types that you have on
- 13 the Blackfeet Reservation cannot be protected from a fire
- 14 such as the Red Eagle Fire with the extreme wind events that
- 15 you had.
- 16 Q. Okay.
- 17 A. And if you're trying to treat it for low severity,
- 18 moderate severity, then you can have some impact.
- 19 O. Okay. I'm just talking about -- it's my
- 20 understanding that part of the reason you are critical of Mr.
- 21 Schulte is that fire coming across -- in your opinion, fire
- 22 coming across the border is not a primary threat, and there
- 23 are these constraints, both in Glacier Park and on the
- 24 Reservation, with regard to actually treating fuels. And
- 25 we've talked about those, and I don't want to belabor it.

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- 1 Let's go to the other reasons that you think that
- 2 the fuel break -- Mr. Schulte's fuel break would not be
- 3 effective. My understanding is that because of the weather,
- 4 you believe that this fire could not have been suppressed,
- 5 the Red Eagle Fire, I mean. Is that right?
- 6 A. Until the wind subsided, no.
- 7 Q. Until the wind subsided. And that was sometime
- 8 after 2:00 a.m. on July 30th, correct?
- 9 A. That was the time that the records show that the
- 10 wind subsided, humidity increased, and the fire dropped to
- 11 the ground.
- 12 Q. Okay. And I think you testified that in order to
- 13 deal with a fire like the Red Eagle Fire with regard to
- 14 applying suppression forces, the fire would have to drop to
- 15 the ground, correct?
- 16 A. Yes. You couldn't put forces out in front of a
- 17 wind-driven crown fire.
- 18 Q. You certainly couldn't put forces out in front of
- 19 the Red Eagle Fire as it actually burned, true? We agree on
- 20 that.
- 21 A. That's true.
- 22 Q. Right. Okay. So, you're familiar with Dr.
- 23 Finney's modeling, correct?
- 24 A. Yes.
- 25 Q. And you understand that in the model that he did

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- 1 actually converting Fuel Model 10 forest to a Fuel Model 8
- 2 forest, the fire did drop to the ground, and the flame
- 3 lengths at that point were two feet. You're familiar with
- 4 that?
- 5 A. Under one of his earlier modeling efforts, yes.
- 6 Q. Okay. The modeling efforts that you were talking
- 7 about in responding to some of Mr. Bair's questions with the
- 8 20 to 60-foot flame lengths, those were models that Dr.
- 9 Finney ran that -- in which he did not treat the other cover
- 10 types, the other fuel types, that were in the treatment
- 11 areas, correct?
- 12 A. That was a result of modeling utilizing what was
- 13 realistic fuel models in that area.
- 14 Q. Are you a -- are you someone who performs FARSITE
- 15 modeling?
- 16 A. I've never done FARSITE modeling. I've used the
- 17 product.
- 18 Q. Okay. So, you understand that if some of the fuels
- 19 in a fuel treatment area are treated in FARSITE by converting
- 20 them to an FM -- from an FM 10 to an FM 8, but other fuels in
- 21 the treatment are not converted and are left untreated, those
- 22 fuel cover types that are untreated can act as corridors of
- 23 fire and spread the fire through the treatment; isn't that
- 24 true?
- 25 MR. BAIR: Objection, Your Honor. Excuse me. Mr.

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- 1 Montgomery has not been qualified as an expert in fire
- 2 modeling. And he's just testified that he doesn't have
- 3 expertise in using this program. There's a foundational
- 4 issue here.
- 5 THE COURT: Mr. Graybill?
- 6 MR. GRAYBILL: Let me rephrase the question and see
- 7 if we can do it that way.
- 8 THE COURT: All right.
- 9 BY MR. GRAYBILL:
- 10 Q. Do you -- you reviewed Dr. Finney's modeling,
- 11 correct?
- 12 A. I reviewed the results of his modeling.
- Q. Okay. Did you read his report?
- 14 A. I read through portions of his report.
- 15 Q. He had two reports. Did you read the second report
- 16 that had the modeling in it?
- 17 A. Yes.
- 18 Q. Okay. And, so, here's my question. Based on your
- 19 reading of that report and your understanding after reading
- 20 that report, do you recognize that the cases, the modeling
- 21 that he did that resulted in 20 to 60-foot flame lengths,
- were the models where he didn't treat all of the fuels?
- 23 A. I don't have an understanding of the process and
- 24 the procedures he used to model.
- 25 Q. Okay. If the flame lengths are dropped to two

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- 1 feet, then you can apply suppression forces on a fire. Isn't
- 2 that true?
- 3 A. That's generally the case, yes.
- 4 Q. Okay. And, in fact, you can -- if they're two
- 5 feet, you can apply human suppression forces, not just
- 6 equipment, correct?
- 7 A. Generally.
- 8 Q. By July 30th, isn't it true that crews and engines
- 9 and dozers and helicopters had all begun to arrive on the Red
- 10 Eagle Fire?
- 11 A. They had started to arrive, and they had a few
- 12 resources there.
- 13 O. By the 30th, all of those suppression sources that
- 14 I just named had begun to arrive, correct?
- 15 A. What are you calling "all"?
- 16 Q. Well, just the crews, engines, dozers, helicopters
- 17 --
- 18 A. How many --
- 19 Q. I'm sorry, those had all begun to arrive by the
- 20 30th, correct?
- 21 A. Some had started to arrive, but I don't have the
- 22 numbers that you're talking about.
- 23 Q. Well, I didn't mention any numbers, sir. Why don't
- 24 we turn -- well, is it up? Why don't we go to your report.
- 25 It's Defendant's Exhibit 135-34. And --

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- 1 A. I'm sorry, what's that number?
- Q. It is -- at the bottom, there's a Bates stamp, that
- 3 it should say 135-34. It's page 30 of your initial report.
- 4 A. Thank you.
- Q. And do you see there where it says, "By July 30th,
- 6 crews, engines, dozers, helicopters, and fire overhead had
- 7 begun to arrive"?
- 8 A. Yes.
- 9 Q. And then it says, "the ICS-209 for July 30th."
- 10 What's an ICS?
- 11 A. That's a report that's produced that identifies the
- 12 situation on the fire in terms of various fire behavior
- 13 that's being experienced, as well the resources as they have
- 14 arrived.
- 15 Q. Okay. It goes on to say that "for July 30th ...
- 16 shows that 170 firefighting personnel, 13 engines, and two
- 17 helicopters had been assigned to the fire." Do you see that?
- 18 A. Yes.
- 19 Q. And, so, assuming, sir, that a big fire like the
- 20 Red Eagle Fire, and it's coming across the landscape, does,
- 21 in fact, drop when it hits this composition change, the fuels
- 22 composition change in a landscape-level treatment, and the
- 23 flame lengths are reduced to two feet, then suppression could
- 24 actually get on the fire and potentially control it. Isn't
- 25 that true?

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- 1 A. Potentially, but it takes time to assign -- to get
- 2 those resources assigned.
- 3 Q. Okay. Sir, you -- excuse me. You admit that the
- 4 BIA managers have always recognized the threat of fire
- 5 crossing from the Glacier National Park side onto the
- 6 Blackfeet Forest, correct?
- 7 A. I don't know firsthand, but I would assume that
- 8 they realize that's a possibility, along with all the other
- 9 threats to the Reservation.
- 10 Q. Okay.
- 11 (Brief pause.)
- 12 MR. GRAYBILL: Your Honor, that's all I have at
- 13 this point.
- 14 THE COURT: All right. Thank you, Mr. Graybill.
- Do you have any redirect, Mr. Bair?
- MR. BAIR: I do, Your Honor, briefly.
- 17 THE COURT: Everybody always says briefly.
- 18 MR. BAIR: This time, Your Honor, I believe I mean
- 19 it.
- 20 REDIRECT EXAMINATION
- 21 BY MR. BAIR:
- 22 Q. Mr. Montgomery, Mr. Graybill asked you earlier
- 23 whether wildland fire suppression is a large component of
- 24 your professional background. Is fire suppression a large
- 25 component of federal fire policy?

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- 1 A. I'm sorry, could you repeat your question?
- Q. Is fire suppression a large component of federal
- 3 fire policy?
- 4 A. Yes.
- 5 Q. And is an understanding of fuel breaks relevant to
- 6 performing suppression? Is it important to understand how
- 7 fuel breaks work to perform suppression?
- 8 A. Absolutely.
- 9 Q. And is understanding suppression important to
- 10 understanding how fuel breaks work?
- 11 A. Yes.
- 12 Q. Earlier today, you testified about various
- 13 requirements in the 1997 forest management plan. Did the
- 14 Blackfeet Tribe's chairman sign that plan?
- 15 A. I believe they did.
- 16 Q. And does the plan reflect the Blackfeet Tribe's
- 17 stated wishes?
- 18 A. As I understand them.
- 19 Q. Typically, does BIA attempt to act in a way that
- 20 reflects tribes' wishes?
- 21 A. I think they do. There's tribal resolutions that
- 22 have been passed by the Tribe that identifies those wishes.
- Q. And even aside from the Blackfeet Agency, does the
- 24 BIA as a whole attempt to act in a way that's consistent with
- 25 American Indian tribes' interests?

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- 1 A. I think so.
- Q. And does doing that sometimes involve balancing
- 3 multiple priorities?
- 4 A. Yes.
- 5 O. Is it sometimes reasonable for the BIA to
- 6 prioritize one value, such as scenic viewsheds, over other
- 7 values, such as fire resistance?
- 8 A. I think it would depend on the circumstances and
- 9 what the level of risk was by doing that and how strongly the
- 10 tribe may feel about their priorities.
- 11 O. And to be clear, do you think the BIA Blackfeet
- 12 Agency did anything here knowingly increasing the risk of
- 13 fire?
- 14 A. No, I don't believe they would
- 15 Q. Let's talk about fuel treatments. Earlier today
- 16 during cross examination you testified about some fuel
- 17 treatments that survived the Red Eagle Fire.
- 18 A. Yes.
- 19 O. I'd like to ask one question first. Were the
- 20 weather conditions necessarily the same when the fire reached
- 21 those fuel treatments as when the fire crossed the boundary?
- 22 A. There were some things that were occurring there,
- 23 and it's documented in the fire behavior analyst report
- 24 about the influence of the topography and how it affected
- 25 the winds. And while you can't absolutely determine that

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- 1 those -- the topography and the influence that had on the
- 2 winds and then splitting up the fire front resulted in
- 3 survival of those areas that we're talking about. I think
- 4 that, in my opinion, was probably a factor, and I know that
- 5 the fire behavior analyst report talks to that situation.
- 6 Q. So, is it possible that the weather is a major
- 7 factor in why some of those fuel treatments survived?
- 8 A. In my mind, it was.
- 9 Q. Did the fire burn through the area previously
- 10 burned by the 2002 Fox Creek Fire?
- 11 A. A portion of it.
- 12 Q. Okay. And that area had just burned a few years
- 13 earlier, hadn't it?
- 14 A. 2002.
- 15 Q. And did that create a sort of natural fuel
- 16 treatment?
- 17 A. Yes, to some degree, but there again, you had some
- 18 grass that had come in, and like Dr. Finney talked about,
- 19 that allowed some spread through there, as long as the winds
- 20 were pushing it. But then when the wind subsided, I believe
- 21 that's when the spread through the Fox Creek Fire began to
- 22 subside.
- 23 Q. Do you remember earlier today or perhaps yesterday
- 24 when Dr. Finney testified about a photo in Dr. Agee's paper
- 25 showing a fuel break that survived even as the fire burned

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- 1 around it?
- 2 A. Yes, I saw that.
- 3 Q. Is whether a fuel treatment survives the measure of
- 4 its success?
- 5 A. I know you have to look at what allowed it to
- 6 survive. And that's what I was talking about just a moment
- 7 ago is there's no way of really knowing.
- 8 Q. So, does the fact that a small number of fuel
- 9 treatments within the Reservation survived the Red Eagle Fire
- 10 show in any way that a fuel treatment could have stopped the
- 11 Red Eagle Fire from crossing the boundary?
- 12 A. No.
- 13 O. You've testified that you don't think this fire
- 14 could have been suppressed, even with a fuel break in place.
- 15 Before you saw Dr. Finney's FARSITE modeling, did you have
- 16 opinions about whether Mr. Schulte's fuel break would have
- 17 been effective?
- 18 A. Yes, I did.
- 19 O. Did you develop those opinions by applying your
- 20 decades of expertise to the facts of this case?
- 21 A. Yes, I did.
- 22 Q. Does Dr. Finney's modeling match your expectations
- 23 and predictions for how this fuel break would perform if it
- 24 were somehow implemented?
- 25 A. Yes, it helped me to understand why it would not

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- 1 have been effective.
- Q. But is Dr. Finney's modeling the sole basis for
- 3 your opinion that this fuel break would be ineffective?
- 4 A. No.
- 5 Q. Let's finish up by asking just a few questions
- 6 about the Reservation's fire history. You testified during
- 7 your cross examination in response to Mr. Graybill's question
- 8 that the vast majority of fires within the Reservation are
- 9 extinguished at less than ten acres. Is that true?
- 10 A. Ninety percent of them, I believe, is the record.
- 11 Q. So, that leaves approximately 10 percent that grow
- 12 larger than ten acres.
- 13 A. Yeah, but that doesn't mean they're all large
- 14 fires.
- Q. Do small fires sometimes become big fires?
- 16 A. Every fire starts small.
- 17 Q. And historically, did some of those small fires
- 18 inside the Reservation become big fires?
- 19 A. Yes.
- 20 Q. Particularly when under the influence of strong
- 21 winds?
- 22 A. Yes.
- 23 Q. Can you ever predict those wind conditions in
- 24 advance, for instance, when designing a fuel treatment?
- 25 A. Not when you're designing fuel treatments.

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- 1 Q. Was the Fox Creek Fire one of those small fires
- 2 that became a big fire?
- 3 A. Yes.
- 4 Q. And could fuel treatments inside the Reservation
- 5 help keep small fires small?
- 6 A. They can if you're dealing with low severity or
- 7 moderate severity perhaps fire conditions.
- 8 Q. Was there a risk of fires crossing the boundary
- 9 from the Park to the Reservation?
- 10 A. I'm sorry, would you repeat it?
- 11 Q. Was there a risk of fires, particularly under the
- 12 influence of high winds, crossing the boundary from the Park
- 13 to the Reservation?
- 14 A. There's always that risk.
- 15 Q. In your view, was that the primary fire risk faced
- 16 by the Blackfeet Tribal Forest?
- 17 A. No.
- 18 Q. Exercising foresight and good judgment, could the
- 19 BIA have predicted when a fire like the Red Eagle Fire was
- 20 going to occur?
- 21 A. No.
- 22 Q. Do you believe that the BIA acted reasonably in
- 23 light of the Reservation's fire history and the fire risk the
- 24 Reservation faced?
- 25 A. I believe they did.

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- 1 MR. BAIR: No more questions.
- THE COURT: Okay. Anything further, Mr. Graybill?
- 3 MR. GRAYBILL: It's going to take a long time.
- 4 THE COURT: Oh, don't say that.
- 5 MR. GRAYBILL: I'm just setting up your
- 6 expectations, Your Honor.
- 7 THE COURT: That's impossible.
- 8 MR. GRAYBILL: I'm going to try to be very brief,
- 9 Your Honor.
- 10 RECROSS EXAMINATION
- 11 BY MR. GRAYBILL:
- 12 Q. Mr. Montgomery, you just stated in response to a
- 13 question from Mr. Bair that the Blackfeet forest manager, BIA
- 14 forest manager, couldn't predict when a fire might come
- 15 across the border from Glacier Park, correct?
- 16 A. That's correct.
- 17 Q. But certainly, sir, you would agree that fire
- 18 managers for the -- and forest managers for the Blackfeet
- 19 Reservation could predict that a fire could come across the
- 20 border onto the Reservation, correct?
- 21 A. I don't know if you can predict, but you can -- any
- 22 time that you have an area like that with just a boundary,
- 23 there's always that possibility.
- Q. Okay. And certainly -- well, certainly if there's
- 25 a possibility that these unmanaged -- at least not managed

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- 1 for fuel reduction treatments -- forests on the Park side are
- 2 continuing to generate fuels. It is certainly a possibility
- 3 and therefore predictable that fire can come across; isn't
- 4 that right? A forest manager would know that, right?
- 5 A. Well, I think that's what I said a while ago.
- 6 Q. Okay.
- 7 A. It's always possible.
- 8 Q. In addition to that, a Blackfeet -- a BIA Blackfeet
- 9 forest manager could certainly predict that there would be
- 10 high winds in the area of the Blackfeet Forest. That's a
- 11 feature of that forest, isn't it?
- 12 A. I don't think the right term is "predict." You
- 13 know that that's common to that area, but you cannot
- 14 necessarily predict it.
- Okay. Well, you can't predict exactly what day the
- 16 winds are going to be blowing hard, but you certainly can
- 17 predict that there are going to be winds and that those winds
- 18 can affect fire behavior --
- 19 A. I can.
- 20 Q. -- if you're a forest manager, correct?
- 21 A. But you don't know that a fire is going to occur
- 22 coincident with those winds.
- Q. Okay. I won't belabor that point.
- You stated in response to some questions that Mr.
- 25 Bair asked that when the Red Eagle Fire made its big run on

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- 1 July 29th and into the 30th, there weren't any natural fuel
- 2 breaks, but then there was -- the fire did hit a fuel
- 3 composition change and drop down. Do you remember that?
- 4 A. I think it was coincident with the -- some sighting
- of the winds and the increased relative humidity, too.
- 6 Q. Well, let's quickly bring up the Final Fire
- 7 Narrative, Plaintiff's Exhibit 57. And this is going to be
- 8 57-26. And you may have that in front of you there, sir, if
- 9 you want to look it up.
- 10 A. What's that number again, please?
- 11 Q. Yeah, it's Plaintiff's Exhibit 57-26. Not 157, 57.
- 12 Plaintiff's 57.
- 13 A. What page?
- 14 Q. Twenty-six. It's down at the bottom, you'll see
- 15 the Bates stamp 57-26.
- 16 A. Yes, I'm there.
- Q. And do you see there -- this is your report,
- 18 correct? Or excuse me, this is the Final Fire Narrative,
- 19 correct?
- 20 A. This was an exhibit to my report.
- Q. Right, and it's an exhibit to your report. And it
- 22 says that "the fire stopped where it hit the fuel composition
- 23 change, on the north end of the fire, burned into the old Fox
- 24 Creek Fire and old logging units." Do you see that?
- 25 A. Which paragraph is that in?

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- 1 Q. It's the last paragraph. It's the beginning of the
- 2 last paragraph on page 57-26.
- 3 A. Okay, I found it.
- 4 Q. Okay. And it's a paragraph describing what we've
- 5 just talked about, when the fire comes into contact with this
- 6 fuel composition change, correct?
- 7 A. That's what it states.
- 8 Q. And the fire narrative, the person who is writing
- 9 this fire narrative, who was in charge of fighting the fire,
- 10 it doesn't say anything about winds slowing the fire down at
- 11 this point, correct?
- 12 A. It says it somewhere else in this narrative,
- 13 though.
- 14 Q. Well, do you want to find -- do you know where?
- Well, let me ask this question, sir, before you
- 16 start looking for that. There isn't anything in this
- 17 narrative that suggests that when the fire hit this fuel
- 18 composition changed and dropped in intensity that that had
- 19 anything to do with the winds dropping, that that was
- 20 coincident with the winds dropping. That's true, isn't it?
- 21 A. On these pages here, I don't see that, but there's
- 22 another fire behavior narrative for the fire behavior analyst
- 23 that was with the Type 2 team that documented that.
- 24 O. Right. Well, he documented or she documented that
- 25 the winds died down at -- after 2:00 p.m. and that caused the

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- 1 fire to reduce in intensity. But that comment had nothing to
- 2 do with these composition changes, did it?
- 3 A. I'd have to look at that, but as I recall I thought
- 4 it did.
- 5 O. Okay. Well, in any event, this description has
- 6 nothing to do with the winds, only the compositions changed,
- 7 correct, sir?
- 8 A. This paragraph doesn't say anything about winds,
- 9 but --
- 10 Q. So, if we take a look at Exhibit -- Plaintiff's
- 11 Exhibit 55, the fire progression map, we see that by 2200
- 12 hours -- this is the red area -- by 2200 hours on July 29th,
- 13 the fire -- and that's 10:00 -- or 10:00 p.m. on the 29th,
- 14 the fire had spread into these composition areas; isn't that
- 15 right?
- 16 A. It had started entering some of them.
- 17 Q. Okay. And that's before 2:00 a.m. on the 30th,
- 18 before the winds died down, isn't that right?
- 19 A. 2200 would have been -- and that was on the?
- Q. 29th. The winds died down on July 30th.
- 21 A. Yes.
- Q. Okay. And, so, the composition changes are having
- 23 an effect, even before the winds die down, correct?
- A. Well, I can't say from what I'm looking at here.
- Q. Okay. Last question. Does the BIA subordinate

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- 1 sound forest management to a tribe's wishes about how its
- 2 forests should look?
- 3 A. I don't understand your question.
- 4 Q. Does the BIA subordinate sound forest management
- 5 policies to a tribe's wishes about what should be done with
- 6 its forest, in your experience?
- 7 A. In my experience, they would try to work things out
- 8 to where it was to their benefit to still achieve these
- 9 results.
- 10 Q. Sir, I understand there's coordination with the
- 11 tribe. My question is different than that. In your
- 12 experience, does the BIA actually subordinate sound forest
- 13 management policies and elevate over those policies tribal
- 14 wishes about what should be done with a forest?
- 15 A. I don't think they subordinate it, no.
- MR. GRAYBILL: All right. That's all I have
- 17 THE COURT: All right. Mr. Montgomery, thank you
- 18 very much for your testimony. You may step down.
- 19 All right, what's next?
- 20 MS. PIROPATO: Dr. Wendy Wente, Your Honor.
- 21 THE COURT: Good afternoon.
- 22 THE WITNESS: Good afternoon.
- 23 Whereupon,
- 24 WENDY WENTE, Ph.D.
- 25 called as a witness, having been first duly sworn, was

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- 1 examined and testified as follows:
- MS. PIROPATO: Your Honor, may we approach? Ms.
- 3 Megan Moore is going to be bringing up the exhibit copies of
- 4 Dr. Wente's report, as well as I have hard copies for
- 5 convenience.
- 6 THE COURT: Great. That's fine.
- 7 THE WITNESS: Thank you.
- 8 MS. PIROPATO: And let me clarify what's before
- 9 Your Honor. I have before Your Honor a courtesy copy of the
- 10 slide presentation prepared by Dr. Wente. I also have a copy
- 11 of the presentation with her notes that she might be
- 12 referring to for both the Court and counsel to see.
- 13 THE COURT: All right, very well.
- 14 MS. PIROPATO: Okay, great. May we proceed?
- 15 THE COURT: Yes.
- 16 DIRECT EXAMINATION
- 17 BY MS. PIROPATO:
- 18 Q. Please state your name for the record.
- 19 A. My name is Wendy Heiser Wente.
- 20 Q. And I have in front of you Defendant Exhibits
- 21 Number 139 and 143. Are these the expert reports you
- 22 submitted in this matter?
- 23 A. Yes, they are.
- Q. Okay. So, we'll get to some of your background
- 25 right now. Where do you work?

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- 1 A. I work for a natural resources consulting firm
- 2 called Mason, Bruce & Girard.
- 3 Q. And what position do you presently hold?
- 4 A. I'm a senior ecologist there.
- 5 Q. Is there a subject matter that you specialize in?
- 6 A. I work in wildlife biology.
- 7 O. And tell us about your educational background.
- 8 A. Yes. I went to undergraduate at Miami University
- 9 of Ohio, and there I received a bachelor of science in
- 10 zoology. And from there, I continued to graduate school at
- 11 Indiana University, and I earned a Ph.D. in ecology,
- 12 evolution, and animal behavior.
- 13 THE COURT: I think I'll have to disqualify myself
- 14 because my son went to Miami Ohio. Just kidding.
- 15 THE WITNESS: Go Redskins.
- 16 MS. PIROPATO: We'll put all football allegiances
- 17 aside for the next few days.
- 18 BY MS. PIROPATO:
- 19 Q. Can you outline any additional graduate work you
- 20 did?
- 21 A. Let's see. So, in my graduate program, working on
- 22 my Ph.D., I worked on some species of amphibians, and I was
- 23 working on -- I'm so nervous. I was working on microhabitat
- 24 choice and the evolution of this color polymorphism, which is
- 25 a set of different colorations in the single species of

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- 1 frogs. So, it was an evolutionary question, and it was on a
- 2 species that is in the west.
- 3 THE COURT: Do you have some water there?
- 4 THE WITNESS: I do.
- 5 THE COURT: It sometimes helps.
- 6 THE WITNESS: Thank you.
- 7 MS. PIROPATO: Thank you, Your Honor.
- 8 THE WITNESS: So, that was the subject of my
- 9 dissertation.
- 10 BY MS. PIROPATO:
- 11 Q. And tell us about your employment since you
- 12 received your Ph.D.
- 13 A. Okay. After I received my Ph.D., I took a position
- 14 with the U.S. Geological Survey out of Corvallis at the
- 15 Forest and Rangeland Ecosystem Science Center. And there I
- 16 studied amphibian decline in Oregon and Nevada. I was
- 17 looking at habitat assessments of a variety of species out in
- 18 that region and just documenting decline of a number of
- 19 species.
- 20 Q. And, again, can you describe the work you do
- 21 currently?
- 22 A. So, at Mason, Bruce & Girard, I am a wildlife
- 23 biologist and a senior ecologist, and my work is -- it spans
- 24 quite a lot of different types of work, but primarily I work
- 25 on compliance with Endangered Species Act permitting. So,

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- 1 going through and analyzing impacts of a proposed project,
- 2 both public and private, on listed species. That's a big
- 3 piece of my work.
- 4 Also, on just looking at the impacts of proposed
- 5 projects on a suite of wildlife species and how those impacts
- 6 might be mitigated. So, compliance with county and local
- 7 zoning codes and laws.
- 8 Q. And do you do any habitat assessment work?
- 9 A. Yes. Habitat assessment is a part of that work, so
- 10 oftentimes I'll go out and assess the habitat in the area of
- 11 a development or of a proposed project.
- 12 Q. Do you have any professional certifications or
- involvement with professional societies?
- 14 A. Sure. I sit on the board of the Oregon Chapter of
- 15 the Wildlife Society, and I'm also a certified senior
- 16 ecologist with the Ecological Society of America.
- 17 Q. So, let's talk a little bit about your publications
- 18 and research. Have you published any work related to habitat
- 19 assessment?
- 20 A. Yes. Some of my publications that were -- when I
- 21 was working for the U.S. Geological Survey involved habitat
- 22 assessment as a part of the research that I was doing, out
- 23 monitoring amphibian species in the environment.
- Q. And have you conducted any research related to
- 25 habitat assessment?

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- 1 A. So, research in the context of a project, so I have
- 2 completed research on habitat assessment. That's a component
- 3 of the work when I'm out on a project assessing the impacts
- 4 of a proposed project on a suite of species.
- 5 Q. So, Dr. Wente, have you testified in court before?
- 6 A. No.
- 7 O. Okay. Have you served as an expert in litigation
- 8 before?
- 9 A. I was an expert witness on one case.
- 10 Q. And can you tell us briefly about that case?
- 11 A. That was the Moonlight Fire case. It was the
- 12 United States of America vs. SPI, and I served as an expert
- 13 witness as a wildlife biologist for SPI.
- 14 Q. And can you briefly kind of describe the kind of
- 15 work you did for SPI?
- 16 A. I did a wildlife habitat assessment, essentially
- 17 similar to this, for the area that was involved in that fire.
- 18 Q. Okay. So, without getting into any specifics of
- 19 your opinion, are you offering opinions on habitats and
- 20 wildlife observed in and around the area burned by the Red
- 21 Eagle Fire in this case?
- 22 A. Yes.
- 23 Q. Okay. So, generally speaking, what methodologies
- 24 do biologists and ecologists employ for habitat and wildlife
- 25 assessment?

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- 1 A. Yeah, so, generally, we go out and we look at the
- 2 environmental components that are in the area of interest.
- 3 We're looking at components of the environment that are
- 4 important for a suite of wildlife species. And, typically,
- 5 that involves vegetation, but there are also other abiotic
- 6 components like the topography of the land and elevation, a
- 7 number of other considerations. But essentially we're
- 8 considering that when we're assessing the habitat.
- 9 Q. So, what does habitat assessment tell a biologist?
- 10 A. It tells me a lot about how species might be using
- 11 a particular landscape.
- 12 Q. Okay. And how, if at all, does your expertise in
- 13 biology and ecology enable you to evaluate the habitat in a
- 14 particular area?
- 15 A. Yeah, so, it gives me the -- I have observational
- 16 experience and a lot of background in the types of habitat
- 17 elements that are important to different wildlife species. I
- 18 kind of know what to look for when I'm out there. I also
- 19 know about the background information that I might
- 20 investigate.
- 21 MS. PIROPATO: Your Honor, we'd like to offer Dr.
- 22 Wendy Wente as an expert in biology and ecology.
- THE COURT: All right. Any voir dire?
- 24 MR. GRAYBILL: Your Honor, this witness also issued
- 25 a report responding to Dr. Duffield's HEA analysis. I think

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- 1 that that report basically contains opinions on his economic
- 2 analysis and would require an economics background, the kind
- 3 of background that this witness does not have. So, to the
- 4 extent that there are going to be questions regarding her
- 5 rebuttal report, I would voir dire and try to get into her
- 6 economics background.
- 7 THE COURT: Are we going to get into economics with
- 8 this witness?
- 9 MS. PIROPATO: To clarify, Your Honor, we are not
- 10 going to be discussing economics in any way, shape, or form.
- 11 However, Dr. Wente will be offering rebuttal testimony to Dr.
- 12 Duffield on a very narrow point, which is to say she's going
- 13 to comment on the aspects of his analysis that address
- 14 biology and ecology, not insofar as those are economic
- opinions, but insofar as they have implications that bear on
- 16 biology and ecology.
- 17 THE COURT: Having heard that, do you want to
- 18 conduct any voir dire?
- 19 MR. GRAYBILL: It will go to the weight, Your
- 20 Honor, so --
- 21 THE COURT: I'm sorry?
- 22 MR. GRAYBILL: It will go to the weight, then, I
- 23 guess is what we'll do. And I won't object for the purposes
- 24 of tendering this witness as an expert biologist and?
- MS. PIROPATO: Ecologist.

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- 1 MR. GRAYBILL: Ecologist. I don't have any
- 2 objection in that regard, Your Honor.
- 3 THE COURT: Well, if you hear a question that you
- 4 think is out of bounds, well, you can let me know.
- 5 MR. GRAYBILL: I will. Thank you, Your Honor.
- 6 THE COURT: Very well. With that, then, I will
- 7 accept Dr. Wente as an expert in ecology and biology.
- 8 MS. PIROPATO: Thank you, Your Honor.
- 9 BY MS. PIROPATO:
- 10 Q. So, let us proceed.
- 11 So, Dr. Wente, what were you asked to do in this
- 12 case?
- 13 A. I was asked to go out to the vicinity of the Red
- 14 Eagle Fire and finish a wildlife habitat assessment.
- 15 Q. So, broadly speaking, we're going to start with the
- 16 big picture first. What are the bases for your opinion as
- 17 expressed in your expert report, which is Defendant's Exhibit
- 18 Number 139?
- 19 A. Yeah, so, essentially, my report is based on the
- 20 observations that I made while out on a field visit to the
- 21 Red Eagle Fire, and it's based on background information that
- 22 I reviewed prior to making my site visit.
- Q. And can you give us an example of the kind of
- 24 background information you considered, Dr. Wente?
- 25 A. Yeah, so, I looked at aerial photographs. You can

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- 1 see one example here on the left. I looked at topography. I
- 2 looked at the burn perimeter that was available, and I
- 3 reviewed species data for the area.
- 4 Q. So, you just stated that you did a field
- 5 investigation in this case. When did you do that?
- 6 A. I did that in July of 2015.
- 7 O. Did you conduct that investigation with anyone
- 8 else?
- 9 A. Yes. I took a botanist with me, Daniel Covington.
- 10 Q. And what is your relationship with Mr. Covington?
- 11 A. Mr. Covington works with me at Mason, Bruce &
- 12 Girard, and he is a botanist that has experience in Montana.
- 13 He actually went to school here in Missoula, so he's very
- 14 familiar with the vegetation in this area.
- 15 Q. So, why would you have a botanist accompanying you
- 16 on your field investigation?
- 17 A. Yeah, typically I take a botanist with me that's
- 18 familiar with the plant species in the area because they can
- 19 identify the suite of species that I am observing in the
- 20 field.
- 21 Q. And did the botanist you took on this field
- 22 investigation have any experience in Montana?
- 23 A. Yes.
- Q. And what was that experience?
- 25 A. Well, he was a botanist that studied here in

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- 1 school, and so he had field experience in this area.
- Q. Okay. And, again, and just looking at the big
- 3 picture, what was the purpose of your field investigation?
- 4 A. Big picture, it was to go out and investigate
- 5 whether or not I saw evidence of wildlife using the burned
- 6 area.
- 7 Q. Okay. So, let's take a look at your first slide,
- 8 which is up on the screen right now. Where is this image
- 9 from?
- 10 A. So, the image is from my report.
- 11 Q. And what does this image depict?
- 12 A. This is a map of the Red Eagle Fire's perimeter.
- 13 O. Okay.
- 14 A. And my project study area.
- Q. And what does the blue line on this map signify?
- 16 A. The blue line is the project study area.
- 17 Q. So, how did you select the boundaries for the
- 18 project study area?
- 19 A. Yeah, so, I wanted to incorporate the burned area,
- 20 which is the red outline there, the fire perimeter. And then
- 21 also be able to pull in some areas that were outside of the
- 22 perimeter but adjacent to it, just to have an idea of the
- 23 types of habitat that I might run into there.
- Q. Okay. And just to specify, to clarify your -- the
- 25 statement you just made, why would you want to see areas

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- 1 outside of the Red Eagle Fire burn perimeter?
- 2 A. Because they also are part of the ecosystems that
- 3 are involved in this general area. So, species aren't
- 4 necessarily going to pay attention to the burn perimeter
- 5 itself. So, I wanted to have an understanding of what else
- 6 is right near there.
- 7 Q. And what does the red line on this map signify?
- 8 A. That's the Red Eagle Fire's burn perimeter.
- 9 Q. And how did you determine where the Red Eagle Fire
- 10 burn perimeter was?
- 11 A. That was provided to me by Mr. Nelstead from the
- 12 Department of Justice.
- 13 O. Okay. And what does the yellow line on this map
- 14 signify?
- 15 A. That's the Fox Creek Fire burn perimeter.
- 16 Q. And, again, for the clarity of the record, how did
- 17 you determine where the burn perimeter was for the Fox Creek
- 18 Fire?
- 19 A. Yeah, I obtained the spatial data from Kevin
- 20 Nelstead.
- 21 Q. Okay. And what does the green dotted line on this
- 22 map signify?
- 23 A. That is the Blackfeet Tribal Land boundary.
- Q. And do the dots on this map signify? So, here,
- 25 here we go, there are some of them.

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- 1 A. Yeah, those are the locations of my observation
- 2 points. These are places where I stopped to collect data.
- 3 Q. And what do the white dots on the map signify, and
- 4 let me see -- there's one.
- 5 A. Yeah, so, the white dots are in unburned areas.
- 6 Q. And what do the yellow dots signify?
- 7 A. The yellow dots signify areas that are burned by
- 8 the Red Eagle Fire.
- 9 Q. Okay. Let's move on then.
- 10 Where is this image on the slide from?
- 11 A. Yeah, that -- that image is also from my report.
- 12 Q. Okay. And can you walk us through the methodology
- 13 you used in forming your conclusions for your report?
- 14 A. Sure. So, essentially, there were three steps to
- 15 my habitat assessment, and the first was done essentially
- 16 desktop before I went out to the field. So, in order to
- 17 determine a project study area, like I said before, I
- 18 reviewed background information, but I also looked at land
- 19 cover type data that were available, and this is publicly
- 20 available. This is the Montana National Heritage Program's
- 21 land cover type data that you see on this map, which gives
- 22 you an idea of vegetation cover types that were on the land
- 23 prior to the burn. So, this was prior to 2006 where this
- 24 particular map comes from.
- 25 I selected observations points that were based on

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- 1 kind of a spatial distribution. I just wanted to have points
- 2 that were throughout the project study area and that took
- 3 into account things like elevation, the aspect, habitat type
- 4 and structure, what I might expect to see out there, and then
- 5 what I was seeing as I was out there. So, I also set
- 6 observation points as I was moving around in the burn
- 7 perimeter. And I also considered management regimes.
- 8 So, essentially, the first step is to look at the
- 9 data ahead of time. The second step was to go out and do the
- 10 field observations. And then the third step is to synthesize
- 11 the data that I collected while out in the field.
- 12 Q. And for us nonbiologists, what is a Montana land
- 13 cover type?
- 14 A. Yeah, so, land cover type is essentially a
- 15 vegetation community. It's a way to describe the species
- 16 that would be expected to be in that area based on like tree
- 17 species, shrubs, and then herbaceous or forb species and
- 18 grasses, so the occurrence in the vegetation community that I
- 19 would expect to see.
- Q. And why are land cover types important?
- 21 A. So, land cover types give us an idea of what the
- 22 resources are that are there for wildlife. Essentially,
- 23 wildlife rely on different cover types, and so by
- 24 understanding the vegetation communities that are present,
- 25 that gives me a lot of information on what wildlife species

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- 1 might be using it.
- Q. So, let's just clarify what you did. Did you
- 3 conduct a habitat assessment based on a statistically derived
- 4 sampling approach?
- 5 A. No.
- 6 Q. And did you conduct an exhaustive study of the
- 7 study area?
- 8 A. No.
- 9 Q. And can you describe the kinds of conclusions you
- 10 drew from your report based on your field investigation?
- 11 A. Yeah, so, I based my conclusions off of the
- 12 observations that I actually made while in the field. So,
- 13 it's my individual observations, and it's general trends that
- 14 I saw based on those observations and based on my
- 15 understanding of what habitat elements are important to
- 16 species of wildlife.
- Q. Okay, we can move on.
- So, where is this image from?
- 19 A. That's from my report, and it's from the
- 20 photographs that I delivered with my report.
- Q. And what does this slide show?
- 22 A. Yeah, so this shows an example of an observation
- 23 point. So, essentially the red flag there or orange flag
- 24 kind of marks the center of what was a circular plot. I
- 25 collected a circular plot at each observation point. And for

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- 1 that, I collected physical attribute data. I took
- 2 photographs on the cardinal directions for each of these
- 3 plots so that I would have something to refer to. I also
- 4 collected information on dominant vegetation species. That's
- 5 where Daniel came in and was helping.
- 6 Snags and downed wood I collected regarding the
- 7 occurrence of that, regarding the occurrence of live trees.
- 8 And then also any wildlife observations and sign that I made.
- 9 Q. And can you give us an example of wildlife
- 10 observations or signs?
- 11 A. Sure, like tracks or scat.
- 12 Q. Okay. And where is this image from?
- 13 A. The photographs and the image are from my report
- 14 and from the photographs that I delivered with the report.
- Q. And just for the clarity of the record, were the
- 16 photographs you delivered with your report, are they included
- in Defendant's Exhibit 182?
- 18 A. Is that the photo --
- 19 Q. Yeah, your photo diary.
- 20 A. Yes.
- Q. Okay, great. And what does this slide show?
- 22 A. So, this slide shows essentially that I was looking
- 23 at the Montana National Heritage Program data, the land cover
- 24 mapping, ahead of when I went out there, but of course I was
- 25 going out there post-burn. So, essentially, I was looking at

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- 1 how the information I was collecting in the field actually
- 2 corroborated the Montana National Heritage Program's land
- 3 cover type.
- 4 Q. And just to clarify one point, is the Montana
- 5 Heritage data that you just referred to, is that public data?
- 6 A. Yes.
- 7 O. Okay. So, how many observation points did you
- 8 observe?
- 9 A. So, I collected 25 observation points.
- 10 Q. Were these observation points in the unburned area
- of the project study area?
- 12 A. There were some in the unburned area, and there
- 13 were seven of those.
- 14 Q. And could you provide us with an overview of your
- 15 results?
- 16 A. Yeah. So, in the unburned area, on those points, I
- 17 observed four different vegetation communities. I saw aspen
- 18 and mixed conifer forest at two of the points, the
- 19 parenthetical are the number of observation points where I
- 20 saw those. Rocky Mountain subalpine dry-mesic spruce-fir
- 21 forest and woodland at three. Rocky Mountain subalpine mesic
- 22 spruce-fir forest and woodland at one. And harvested forest-
- 23 tree regeneration at one observation point.
- Q. So, Dr. Wente, you're a biologist. Why are you
- 25 gathering information about these different community types?

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- 1 A. Yeah, so, the vegetation community, again, gives me
- 2 an idea of how it might support the wildlife species that are
- 3 out on the site.
- 4 Q. So, you're saying there's a correlation between the
- 5 vegetation that you see and the wildlife you expect to see;
- 6 is that right?
- 7 A. Yeah, so, the community type is a land cover type,
- 8 but that's also indicative of the ecosystem type.
- 9 Q. And were there observation points in the burned
- 10 area of the project study area?
- 11 A. Yes. I collected 18 burned observation points.
- 12 Q. And can you provide us an overview of your results?
- 13 A. Yes. So, there was one observation point that was
- 14 Rocky Mountain subalpine-upper montane grassland. And then I
- 15 saw early seral stages of the following four, which were
- 16 aspen and mixed conifer forest, the Rocky Mountain subalpine
- 17 dry-mesic spruce-fir forest and woodland -- I know that's a
- 18 mouthful -- Rocky Mountain dry-mesic montane mixed conifer
- 19 forest, and then harvested forest-tree regeneration.
- 20 And by early seral stages, I mean that that's an
- 21 early developmental stage of that particular type of
- 22 community. So, when a disturbance happens, the community
- 23 starts to grow back. And, so, you can see indicators of the
- 24 developing community early on, and that's what I'm meaning by
- 25 early seral stages.

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- 1 Q. So, kind of what are the characteristics of an
- 2 early seral-stage forest or area?
- 3 A. Yeah, so you can have grassland species, grasses
- 4 that are coming in, but then you'll also have seedlings of
- 5 the tree species that are regenerating in that general area.
- 6 Q. Okay. And where are these images on the slide
- 7 from?
- 8 A. Those are from my report and the associated photos.
- 9 Q. And can you walk us through what this slide
- 10 depicts?
- 11 A. Yes, this is a couple of pictures of the Rocky
- 12 Mountain subalpine dry-mesic spruce-fir forest and woodland.
- 13 On the left is an unburned example, and on the right is a
- 14 burned example.
- 15 Q. So, we're going to give my last name a little run
- 16 for its money here. What is a Rocky Mountain subalpine dry-
- 17 mesic spruce-fir forest and woodlands?
- 18 A. So, this is -- yeah, this is a community type
- 19 that's associated with well-drained soils, grasses, shrubs
- 20 and forbs that are tolerant of these warmer, kind of
- 21 relatively dry conditions. That's why it's dry-mesic. This
- 22 cover type primarily experiences disturbances that are from
- 23 insect outbreaks, blow-down of trees, and also fire.
- 24 THE COURT: Ms. Piropato, is this a good place to
- 25 stop for today?

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- 1 MS. PIROPATO: This would be a great place to stop,
- 2 Your Honor. Thank you.
- 3 THE COURT: Okay. Before we all leave today, I'd
- 4 like to get a sense of how we're doing on schedule,
- 5 specifically whether you all think there's a possibility of
- 6 finishing tomorrow.
- 7 MR. BAIR: Ms. Piropato is responsible for our
- 8 remaining witnesses, so I'd defer to her.
- 9 MS. PIROPATO: Oh, no, you're looking at me. I'm
- 10 very nervous, Your Honor. I think we could finish the
- 11 remaining witnesses, which includes Dr. Wente, Dr. Zhang, Dr.
- 12 Robin Cantor, and Dr. Kronrad within the time frames allotted
- 13 by this Court by tomorrow. It is possible they could migrate
- 14 onto Thursday. Some of that depends on the scope and the
- 15 extent of cross examination.
- 16 THE COURT: Right. At this point, does the
- 17 Plaintiff anticipate a rebuttal case?
- 18 MR. GRAYBILL: We don't anticipate one at this
- 19 point, but that may change.
- 20 THE COURT: Sure.
- 21 MR. GRAYBILL: I don't think that we'll be done
- 22 tomorrow based on what I think the cross examination will be
- 23 of some of the witnesses.
- 24 THE COURT: So, it sounds like if you were me you
- 25 probably would leave your present travel plans in place.

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               MS. PIROPATO: That sounds right, Your Honor.
 2
               THE COURT: Yeah, okay. I'll see you all at 9:30
 3
     tomorrow morning.
               (Court adjourned at 5:00 p.m.)
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1			ADMITTED EXHIBITS		
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4	140	1275	2006 Optimazation Procedure		
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7	187	1334	USDA Fire, Fuel Treatments,	and	
8	8 Ecological Restoration: Conference				
9			Proceedings. April 16-18,	2002, Fort	
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